

# Resilience Plan

Cape to Cape Resilience Project



Cape to Cape Resilience Project



Energy,  
Environment  
and Climate Action

OFFICIAL



#### Author



P. Bicknell, E. Hodson, S. Doumtsis and A. Brook

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#### Editor



C. Philippou, K. Hannan, T Miller-Armstrong

#### Photo credit

Various - Many of the photos throughout this document have been submitted by community members as part of our engagement activities. We thank them for sharing these images with us for this project.

#### Note – department changes:

Formerly known as the Department of Environment, Land, Water and Planning (DELWP), the department responsible for marine and coastal management changed to the Department of Energy, Environment and Climate Action (DEECA) in January 2023. The former Department of Transport (DoT) is also now the Department of Transport and Planning (DTP). All references to these departments in this document have been updated to reflect this change.

#### Acknowledgment

We acknowledge and respect Victorian Traditional Owners as the original custodians of Victoria's land and waters, their unique ability to care for Country and deep spiritual connection to it. We honour Elders past and present whose knowledge and wisdom has ensured the continuation of culture and traditional practices.

We are committed to genuinely partner, and meaningfully engage, with Victoria's Traditional Owners and Aboriginal communities to support the protection of Country, the maintenance of spiritual and cultural practices and their broader aspirations in the 21st century and beyond.



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# Contents

<b>Glossary of terms .....</b>	<b>3</b>
<b>1      Introduction .....</b>	<b>6</b>
1.1      Our coastline - the Cape to Cape region.....	6
1.2      Statewide coastal hazard adaptation .....	7
1.3      Developing the Resilience Plan .....	10
<b>2      The Cape to Cape coast .....</b>	<b>15</b>
2.1      The coastal landscape .....	15
2.2      Coastal values .....	16
2.3      Towards a resilient coast.....	17
<b>3      Coastal hazards .....</b>	<b>18</b>
3.1      Hazards.....	18
3.2      Coastal erosion.....	18
3.3      Storm tide inundation .....	20
3.4      Tidal inundation due to sea level rise .....	20
3.5      Saline groundwater intrusion.....	20
3.6      Understanding the local coastal hazards .....	21
3.7      Current and future hazard impacts.....	23
3.8      Overview of assets at risk .....	29
3.9      A step-change in risk .....	31
3.10      Understanding economic risk (base case) .....	32
3.11      A regional snapshot .....	35
<b>4      Approach to adaptation.....</b>	<b>36</b>
4.1      A strategic approach.....	36
4.2      Shared roles and responsibilities .....	36
4.3      Adaptation objectives .....	37
4.4      Adaptation framework.....	38
4.5      Determining our adaptation process.....	40
4.6      Deciding on adaptation.....	41
4.7      Informing refinement of actions.....	41
<b>5      Foundational actions.....</b>	<b>44</b>
<b>6      Regional actions .....</b>	<b>46</b>

<b>7</b>	<b>Location-specific actions .....</b>	<b>50</b>
7.1	Adaptation pathways .....	51
7.2	Cape Paterson-Inverloch Road (Bunurong Road) .....	52
7.3	Inverloch Surf Beach.....	57
7.4	Inverloch township (within Anderson Inlet).....	62
7.5	Venus Bay and Tarwin Lower.....	68
<b>8</b>	<b>Implementation and next steps .....</b>	<b>73</b>
8.1	Implementation .....	73
8.2	Next steps.....	75
<b>9</b>	<b>References.....</b>	<b>76</b>
	<b>Attachment A: Stages of the Cape to Cape Resilience Project .....</b>	<b>77</b>



# Glossary of terms

## Coastal hazard terminology

<b>AEP</b>	Annual Exceedance Probability – on average, the probability of an event occurring in any given year. A higher AEP means it is more likely the event will occur in any one year. The 10%, 5% and 1% AEPs have been modelled for the following sea level rise scenarios and indicative time periods (planning horizons): 0.0 m SLR (present), 0.2 m SLR (2040), 0.5 m SLR (2070), 0.8 m SLR (2100), 1.1 m and 1.4 m SLR (2100 sensitivity scenarios).
<b>Coastal erosion</b>	The process of winds, waves and coastal currents shifting sediment away from a localised area of the shoreline. For the Cape to Cape Resilience Project, coastal erosion is estimated based on short term (storm event) erosion and long term erosion from both historic change and future changes due to sea level rise.
<b>Coastal hazards</b>	Natural coastal processes that may negatively impact on the marine and coastal environment, including impacts on human use, values, property or infrastructure. Hazards include coastal erosion and inundation (flooding) due to storm tide and sea level rise.
<b>Event</b>	Where weather conditions affecting a specific place are notably different from typical, day-to-day conditions normally experienced at that location (e.g. a storm event). Coastal storm events are driven by a wide variety of natural processes, combining meteorology (weather) such as wind, rainfall and temperature, and oceanography (conditions of the sea) such as tides, currents, and waves. An event might include high winds, high tides and/or rainfall leading to high catchment (river) flow and can cause inundation (flooding) and/or erosion. Events vary in magnitude (size) and duration (time). They may last from hours up to several days.
<b>MHWS</b>	Mean High Water Springs - the highest water level reached by spring tides, under average meteorological conditions.
<b>Permanent inundation</b>	Regular inundation from tides, increasing with sea level rise.
<b>Planning horizon</b>	A planning horizon is an indicative timeframe by which a projected sea level rise scenario is anticipated to occur. While each sea level rise projection has been linked to a time period, the stated time is indicative and may need to be revised as more localised sea level projections are developed and/or updated. For example, Victoria's policy setting requires planning for not less than 0.8 m sea level rise by 2100, however, recent global estimates suggest a 1.1 m to 1.4 m sea level rise could be expected by 2100.
<b>SLR</b>	Sea Level Rise - An increase in the mean level of the ocean. Relative sea level rise occurs where there is a local increase in the ocean level relative to the land, which might be due to ocean rise and/or land subsidence.
<b>Storm tide inundation</b>	Inundation resulting from storm activity, combining storm surge and the predicted tide height. For the Cape to Cape Resilience Project, storm tide inundation modelling also includes a rainfall (catchment and urban) component contributing to flooding. This combined scenario is referred to as temporary inundation for this assessment.

## Coastal hazard adaptation terminology

<b>Adaptation</b>	The process of adjustment to actual or expected disturbances such as coastal hazards. In human systems, adaptation seeks to proactively manage or avoid harm or make use of beneficial opportunities. Some natural systems may benefit from human intervention in helping to facilitate these adjustment process.
<b>Coastal adaptation</b>	Future modification of behaviour through a change in coastal land management, land-use or infrastructure, that reduces or prevents adverse impacts associated with coastal hazards.
<b>Coastal vulnerability</b>	The susceptibility of people and places along the coast to adverse impacts from coastal hazards. Includes the degree of exposure, and ability to cope with, respond to and adapt to coastal hazards.

## Coastal hazard adaptation terminology (continued)

<b>Risk assessment</b>	A systematic process of evaluating the potential risks (likelihood and consequence) of coastal hazards, helping to inform a response and adaptation actions.
<b>Likelihood</b>	Likelihood of exposure to coastal hazards is determined by the probability (chance) of an event occurring. For this assessment, we have various scenarios from more frequent to rarer events, and multiple sea level rise scenarios as well as different catchment flows. Likelihood can be expressed as annual exceedance probability (AEP).
<b>Consequence</b>	The consequence (impact/outcome) of a value or use being exposed to coastal hazard/s are tailored based on local stakeholder and community feedback and informed by the Cultural and Community Values studies. Consequence ratings can also vary for hazard types (erosion and inundation) and consider short and long term impacts.
<b>Resilience</b>	The capacity of social, economic, and environmental systems to cope with a hazardous event, trend, or disturbance, responding or reorganising in ways that maintain their essential function, identity, and structure, while also maintaining capacity for adaptation, learning, and transformation.

## Community engagement terminology

<b>Community</b>	<p>A group of individuals who share a common sense of belonging and where there is a level of trust between members:</p> <ul style="list-style-type: none"><li>• Geographic – based around where people live, such as neighbourhood, suburb, town, or region</li><li>• Interest – based around common interests such as conservation, community connection and improvement or recreation interest</li><li>• Identity – based on sharing a common identity such as age, culture, or lifestyle</li></ul> <p>The Cape to Cape community encompasses everyone who lives, works, visits, or cares for the region.</p>
<b>Community engagement</b>	Refers to the planned and unplanned ways we (DEECA and consultants) interact and relate to our project partners, stakeholders and communities. Community engagement is undertaken across many aspects of the project to achieve a range of outcomes, including capturing of values and aspirations; participation in decisions, actions, or outcomes; building and maintaining relationships; and increasing community capacity for planning, action and learning.
<b>Community values</b>	For the Community Values Study, a value is something that is important and meaningful to someone. A coastal value exists when an aspect of the coast is significant (of value) to a stakeholder. This can include cultural, environmental, social and/or economic aspects.
<b>Registered Aboriginal Parties (RAP)</b>	Body corporates approved to deal with Aboriginal heritage matters on behalf of the relevant Traditional Owners within the RAP area. The members of the body corporate are Traditional Owners. Registered Aboriginal Parties for the entire study area have not been determined by the Aboriginal Heritage Council. Bunurong Land Council is the Registered Aboriginal Party for parts of the Cape to Cape coastal and estuarine areas.
<b>Stakeholders</b>	Described as any individual, group of individuals, organisation, or political entity with an interest or stake in the outcome of a decision.
<b>Traditional Owners</b>	People with traditional and customary rights in a particular part of the land. Some Aboriginal Traditional Owner groups have also had these rights recognised by the Australian legal system under a Native Title determination (Commonwealth) or a Traditional Owner Settlement Agreement (Victoria).

## Other agencies and acronyms

<b>RaSP</b>	Regional and Strategic Partnerships (RaSP) are a tool under the <i>Marine and Coastal Act 2018</i> . RaSPs bring stakeholders together on regionally significant issues. The Inverloch RaSP is the first created under the new Act, gazetted on 6 August 2020. The RaSP brings together Traditional Owners and nine agencies. They each have a role in managing coastal and foreshore values, assets and infrastructure around Inverloch and in the study area.
<b>CFA</b>	Country Fire Authority
<b>DEECA</b>	Department of Energy, Environment and Climate Action (formerly Department of Environment, Land, Water and Planning – DELWP)
<b>BLCAC</b>	Bunurong Land Council Aboriginal Corporation
<b>BCSC</b>	Bass Coast Shire Council
<b>DTP</b>	Department of Transport and Planning (formerly Department of Transport – DoT)
<b>GLaWAC</b>	Gunaikurnai Land and Waters Aboriginal Corporation
<b>GP</b>	Gippsland Ports
<b>HV</b>	Heritage Victoria (an agency within DTP)
<b>IPCC</b>	Intergovernmental Panel on Climate Change
<b>PV</b>	Parks Victoria
<b>SES</b>	State Emergency Service
<b>SGSC</b>	South Gippsland Shire Council
<b>SGW</b>	South Gippsland Water
<b>VCMP</b>	Victorian Coastal Monitoring Program
<b>VMaCC</b>	Victorian Marine and Coastal Council
<b>WGCMA</b>	West Gippsland Catchment Management Authority



Further definitions of terms relevant to coastal hazard adaptation and the Cape to Cape Resilience Project can be found on the Cape to Cape Resilience Project website: [marineandcoasts.vic.gov.au/coastal-programs/cape-to-cape-resilience-project](https://marineandcoasts.vic.gov.au/coastal-programs/cape-to-cape-resilience-project)

# 1 Introduction

Located on the Bass Coast in South Gippsland, the coastline around Inverloch, Venus Bay, Tarwin Lower and Anderson Inlet is a beautiful and dynamic part of the landscape. Natural processes such as winds, waves, tides, currents and catchment flows move sand and sediments. These coastal processes have and continue to reshape the coastline over millions of years. When these processes impact negatively on places and things we value, and the way we use the coast, they become coastal hazards.

In response to recent changes seen along the Inverloch coastline and to prepare for expected sea level rise, a Regional and Strategic Partnership (RaSP) was formed. The Partnership is delivering the Cape to Cape Resilience Project. As an outcome of the Project, this Resilience Plan will guide communities and agencies to prepare and proactively plan for future changes to the coastline. The Resilience Plan is the statutory 'product' of the RaSP.

Detailed decisions about the implementation and timing of actions will be made in line with the normal government policy and budget processes.

## 1.1 Our coastline - the Cape to Cape region

The study area for the Cape to Cape Resilience Project is between Cape Paterson and Cape Liptrap on the South Gippsland coast (Figure 1). The study area includes the towns of Inverloch, Venus Bay and Tarwin Lower. The north and western parts of the study area, west of the Pound Creek waterway, lie within the Bass Coast Shire Local Government Area (LGA), while the southern and eastern portions lie within the South Gippsland Shire LGA.

This region covers diverse and unique landscapes and includes:

- The open coast from Cape Paterson west along the coastal cliffs towards Inverloch
- The open foreshore and surf beach at Inverloch
- The dynamic estuaries and tidal mudflats of Anderson Inlet, including Tarwin Lower
- The open coast and dunes of Venus Bay south to Cape Liptrap
- Inland from the coastline, allowing for assessment of estuary and groundwater impacts.



Figure 1. Cape to Cape Resilience Project area.



Eagles Nest (Alluvium), Anderson Inlet (Unsplash – Ashlee Morgan), and the Tarwin River (Alluvium)



## 1.2 Statewide coastal hazard adaptation

Coastal management reform in Victoria, led by the Department of Energy, Environment and Climate Action (DEECA), has involved the release of several key pieces of legislation, policies and guidance material over recent years.

The *Marine and Coastal Act 2018* and Marine and Coastal Policy (2020) and Strategy (2022) are intended to be the primary management tools to guide coastal management in Victoria.

Development of the Cape to Cape Resilience Plan considers a range of key objectives and guiding principles from the legislation in the planning and management of marine and coastal areas. Guiding principles of the *Marine and Coastal Act 2018* are outlined below:

### Integrated coastal zone management



- Planning and management should be co-ordinated and integrated across the marine and coastal environment, associated catchment, water cycle, industry sectors, users, and land tenure.
- Planning and management should also take into account long-term and short-term environmental, social and economic considerations

### Ecosystem-based management



- Maintenance and restoration of marine and coastal ecosystems is fundamental to current and future use and enjoyment of the marine and coastal environment, its resources, and ecosystem services provided.
- An ecosystem-based approach should underpin planning and management, including—avoiding detrimental cumulative or incremental ecosystem impacts, working with natural processes where practical, and building ecosystem resilience to climate change impacts where possible

### Ecologically sustainable development



- Use and development that affects the marine and coastal environment should be focused on improving the total quality of life of Victorians, across current and future generations, in a way that maintains the ecological processes on which life depends

### Evidence-based decision-making



- Marine and coastal planning and management decisions should be based on best available and relevant environmental, social and economic understanding, recognising that information will often be limited.

### Precautionary principle



- If there are threats of serious or irreversible environmental and other damage, lack of full certainty should not be used as a reason for postponing measures to prevent environmental or other degradation.

### Proportionate and risk-based principle



- Risk management and regulatory approaches should be proportionate to the risk involved.

### Adaptive management



- Decision-makers should learn from the outcomes of operational programs and, in light of that, change policies and practices

### 1.2.1 Victoria's Resilient Coast – Adapting for 2100+

DEECA is developing a statewide approach for coastal hazard risk management and adaptation called Victoria's Resilient Coast – Adapting for 2100+.

This program includes a framework and guidelines to support state and local governments, land managers and communities to adapt to climate change impacts on the coast.

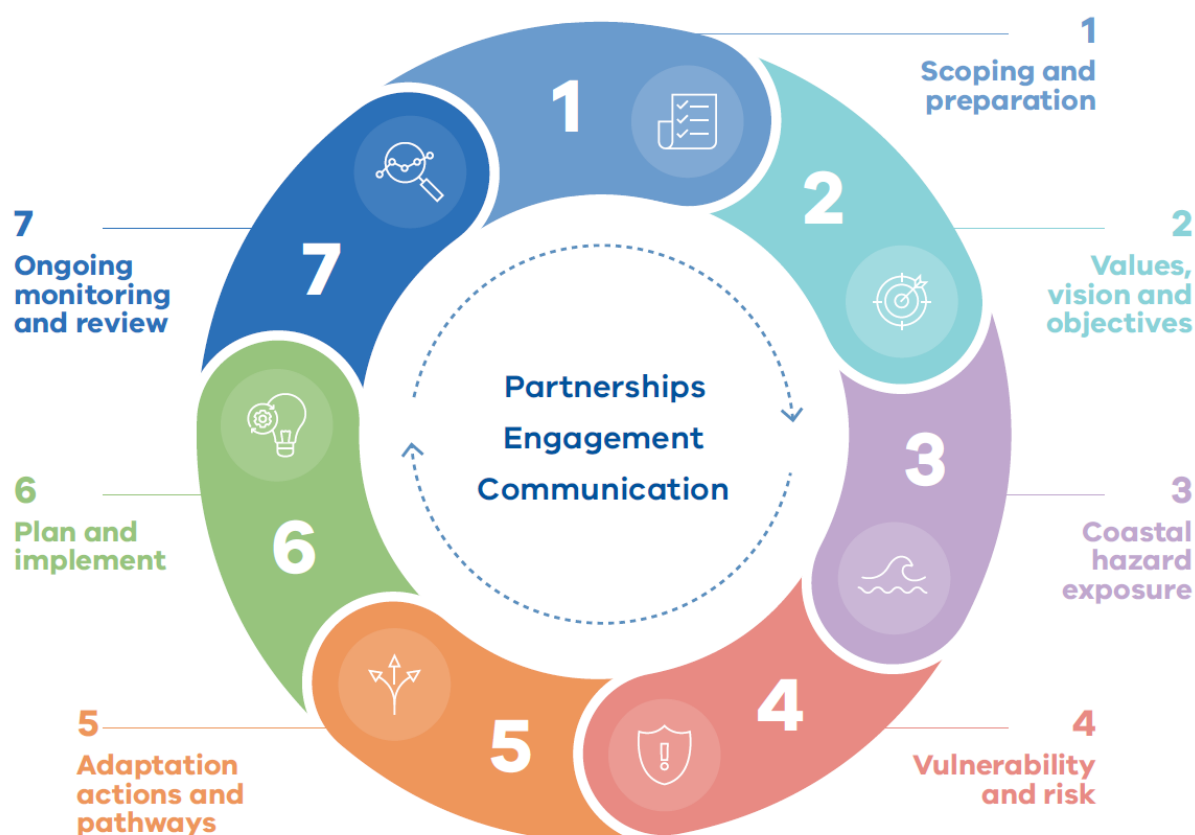
The guidelines direct the development and implementation of adaptation opportunities to increase resilience, using a pathways approach to help inform decision making, planning, triggers and timing of actions.

This framework provides a staged approach across the technical, strategic planning and engagement elements of coastal hazard risk management and adaptation.

Figure 2 presents these stages, with relevant chapters of the Resilience Plan outlined in Table 1.

**Table 1. Victoria's Resilient Coast - Adapting for 2100+ framework stages and relevant chapters within the Cape to Cape Resilience Plan.**

Framework stage	Resilience Plan Chapter
Scoping and preparation	Chapter 1. Introduction
Values, vision and objectives	Chapter 2. The Cape to Cape coast
Coastal hazard exposure	Chapter 3. Coastal hazards
Vulnerability and risk	Chapter 3. Coastal hazards
Adaptation actions and pathways	Chapter 4. Approach to adaptation Chapter 5. Region-wide actions
Plan and implement	Chapter 6. Location-specific actions
Ongoing monitoring and review	Chapter 7. Implementation and next steps



**Figure 2. Victoria's Resilient Coast - Adapting for 2100+ framework stages.**

### 1.2.2 The Inverloch Regional and Strategic Partnership

Changes along the Inverloch coastline prompted the establishment of the Inverloch Regional and Strategic Partnership (RaSP) in 2020 - the first RaSP created under the new Marine and Coastal Act.

Led by DEECA (formerly DELWP), the Inverloch RaSP was formally gazetted on 6<sup>th</sup> August 2020 by the Minister for Energy, Environment and Climate Change, the Hon. Lily D'Ambrosio.

RaSPs are a tool under the *Marine and Coastal Act 2018* that bring stakeholders together on regionally significant issues relating to the marine and coastal environment.

The Inverloch RaSP brings together Traditional Owners and nine agencies (Table 2). Each partner has a role in managing coastal and foreshore values, assets and infrastructure around Inverloch and the Cape to Cape region.

The Cape to Cape Resilience Project is being delivered by this Partnership, with this Resilience Plan as a key project outcome.

Table 2. Inverloch Regional and Strategic Partnership members

RaSP member		Reason for selection
	Department of Energy, Environment and Climate Action (formerly DELWP)	Lead partner agency
	Bunurong Land Council Aboriginal Corporation	Registered Aboriginal Party - Traditional Owner responsible for representing Bunurong community and protecting cultural and heritage values as rightsholders
	Bass Coast Shire Council	Local Government Authority and land manager for parts of the affected coast
	South Gippsland Shire Council	Local Government Authority and land manager for parts of affected coast
	Department of Transport and Planning	Manager of adjacent land and infrastructure affected by erosion. Responsible for State-wide planning provisions
	Parks Victoria	Local land manager for parts of affected coast
	South Gippsland Water	Manager of land and infrastructure affected by erosion
	West Gippsland Catchment Management Authority	Agency responsible for floodplain and waterway management. The <i>Marine and Coastal Act 2018</i> also states CMAs have a role as a referral authority for inundation and erosion.
	Heritage Victoria	Manager of non-Indigenous heritage places including the historic shipwreck <i>Amazon</i> (1863)
	Gippsland Ports	Anderson Inlet waterway manager

### 1.3 Developing the Resilience Plan

The Cape to Cape Resilience Plan has been:

- Developed to proactively manage the impact of coastal hazards, now and into the future
- Developed in consultation with stakeholders and communities
- Tailored to include our full coastal landscape and communities.

#### Purpose

The purpose of the Resilience Plan is to:

- Inform future decisions regarding the protection and management of our coast and foreshore
- Inform future land use planning
- Guide the management of public utilities and facilities
- Guide the management of areas of environmental and cultural significance
- Safeguard our coastal values and lifestyle
- Foster collaboration and the shared care of our coastline.

Overseen by the Inverloch RaSP, the Cape to Cape Resilience Project has included a series of studies and activities that sought to:

- Understand community values and vision for the future, including cultural values.
- Understand the coastal processes that have shaped the coastline in the past, and what they may look like in the future.
- Identify coastal hazard areas through a Coastal Hazard Assessment (CHA).
- Understand vulnerabilities and risks to assets, including an economic base case.
- Engage with the community to understand the preferred approaches to adaptation.
- Determine adaptation actions, costs, priorities, and timeframes for implementation, including action modelling and assessment.
- Develop coastal resilience planning and pathways through this Resilience Plan.

Table 3 provides further detail of the stages, purpose, key questions and outputs of the project.



*Inverloch tepees. Source: Alluvium*

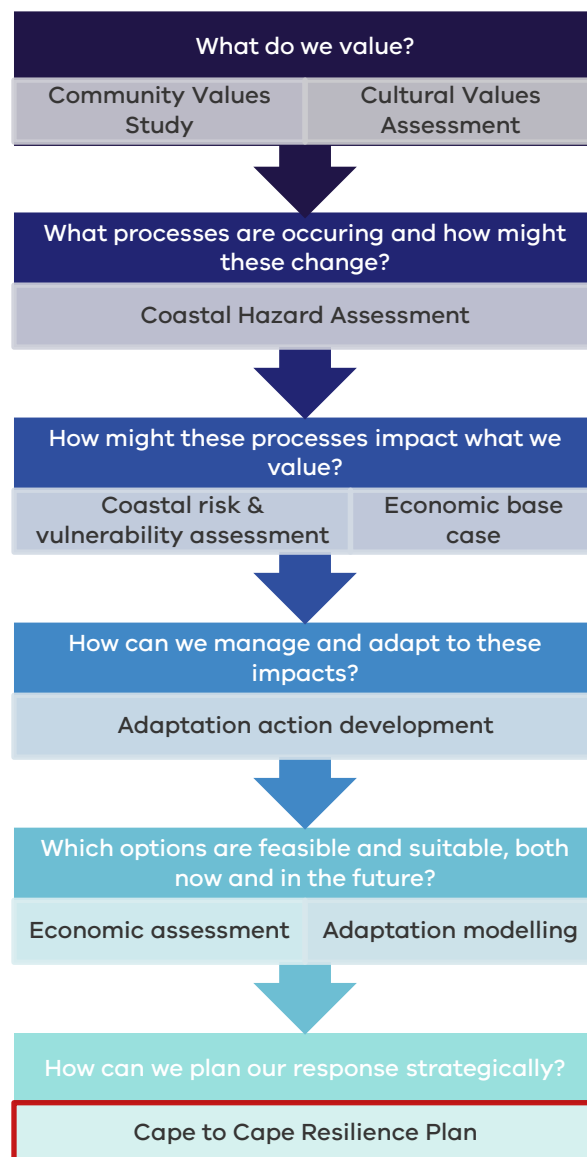




Table 3. Stages of the Cape to Cape Resilience Project. Further details in Attachment A.

Victoria's Resilient Coast – Adapting for 2100+ framework Stage and purpose	Key questions	Cape to Cape Resilience Project key deliverables	Additional outputs
<b>STAGE 1: Scoping and preparation</b> Provide a foundation for adaptation planning aligned to best practice guidance.	<ul style="list-style-type: none"> <li>• Do we need action?</li> <li>• Who is involved?</li> <li>• Where's the study area?</li> <li>• What's our study scope?</li> </ul>	<ul style="list-style-type: none"> <li>• Project plan</li> <li>• Engagement plan</li> </ul>	<ul style="list-style-type: none"> <li>• Website set up</li> <li>• Project updates 1 and 2</li> <li>• Factsheets 1: The RaSP and 2: Terminology</li> </ul>
<b>STAGE 2: Values, vision and objectives</b> Ensure adaptation planning is underpinned by regional and place-based values.	<ul style="list-style-type: none"> <li>• What do we value?</li> <li>• As a region and as a State?</li> <li>• What do we want the future to look like?</li> </ul>	<ul style="list-style-type: none"> <li>• Community values study</li> <li>• Cultural values assessment</li> </ul>	<ul style="list-style-type: none"> <li>• Engage Victoria online survey 1 &amp; on-site drop in sessions</li> </ul>
<b>STAGE 3: Coastal hazard exposure</b> Assess coastal hazard exposure, including scenarios that enable best practice approaches to assessing current and emerging risk.	<ul style="list-style-type: none"> <li>• What processes are occurring and how might these change?</li> </ul>	<ul style="list-style-type: none"> <li>• Inverloch Region Coastal Hazard Assessment (CHA) and attachments</li> </ul>	<ul style="list-style-type: none"> <li>• Factsheets 3: Coastal landscapes and hazards and 4: Modelling.</li> <li>• Project Update 3</li> <li>• Summary: CHA Coastal Processes and Inundation</li> </ul>
<b>STAGE 4: Vulnerability and risk</b> Explore place-based coastal hazard vulnerability and risk, to enable strategic consideration of adaptation needs/priorities.	<ul style="list-style-type: none"> <li>• How might these processes impact what we value?</li> </ul>	<ul style="list-style-type: none"> <li>• Asset exposure assessment</li> <li>• Risk and vulnerability assessment</li> <li>• Economic base case</li> </ul>	<ul style="list-style-type: none"> <li>• Project Update 4</li> <li>• Hazard maps and explainer</li> <li>• Video – CHA</li> <li>• Factsheet 5: Vulnerability and risk</li> <li>• Summary: Risk and Vulnerability</li> </ul>
<b>STAGE 5: Adaptation actions and pathways</b> Identify, assess, consult on and decide which adaptation options and actions are most appropriate for managing current and future coastal hazard risks. Includes a diversity of integrated actions across land management, planning and design, nature based and engineering themes.	<ul style="list-style-type: none"> <li>• How can we manage and adapt to these impacts?</li> </ul>	<ul style="list-style-type: none"> <li>• Adaptation framework, options and preferences summary</li> <li>• Adaptation feasibility modelling</li> <li>• Economic assessment &amp; cost benefit analysis</li> </ul>	<ul style="list-style-type: none"> <li>• Factsheets 6: Coastal Adaptation and 7: Adaptation actions</li> <li>• Engage Victoria online survey 2 – Adaptation actions</li> <li>• Project Update 5</li> <li>• Video – Approach to adaptation.</li> <li>• Summary: Adaptation Action Technical Assessment</li> </ul>
<b>STAGE 6: Plan and implement</b> Confirm the plan of action for coastal hazard risk management and adaptation and commence implementation. Includes priority actions in the adaptation pathways, shared roles and responsibilities, triggers for review and resources/ requirements.	<ul style="list-style-type: none"> <li>• Which options are feasible and suitable, both now and in the future?</li> <li>• How can we plan our response strategically?</li> </ul>	<ul style="list-style-type: none"> <li>• Cape to Cape Resilience Plan including implementation plan/s</li> </ul>	<ul style="list-style-type: none"> <li>• Project Update 6 and 7</li> <li>• Engage Victoria online survey 3 &amp; on-site pop-up and drop in sessions – Adaptation actions and planning</li> <li>• Project Update 8 – Engagement Outcomes</li> </ul>
<b>STAGE 7: Ongoing monitoring and review</b> Ensure coastal hazard risk management and adaptation is accompanied by ongoing monitoring and evaluation process that enables effective implementation, learnings and improvement.	<ul style="list-style-type: none"> <li>• How can our response be adaptive to changing conditions?</li> <li>• How are we tracking in implementing our plan?</li> </ul>	<ul style="list-style-type: none"> <li>• Cape to Cape Resilience Plan including implementation, monitoring and evaluation</li> </ul>	

### 1.3.1 The Inverloch Region Coastal Hazard Assessment

Central to the Cape to Cape Resilience Project is the Inverloch Region Coastal Hazard Assessment (CHA).

Undertaken by Water Technology, the CHA enhances the understanding of coastal hazards along the coast from Cape Paterson to Cape Liptrap, including inside Anderson Inlet.

The CHA was informed by extensive analyses of the region's geological formation, local conditions, and historic and recent changes along the coastline. Relevant local and regional data was collated and interrogated, and findings used shape a robust technical approach and tailored models.

With this understanding, various models were developed to simulate local coastal, estuarine and catchment processes. Models assessed storm tide inundation, waves, sediment transport and shoreline response (erosion/accretion) for a range of storm event scenarios and planning horizons (including projected sea level rise).

Model results and resulting hazard maps are a core and valuable output from the CHA work. These are described further in Section 3.6.

The Inverloch Region Coastal Hazard Assessment (CHA) produced a suite of technical reports. These have been key to the technical and strategic analysis undertaken to develop this Resilience Plan.



Title	Report reference
Project Summary Report	Report 1
Data Assimilation and Gap Analysis	Report 2
Technical Methodology	Report 3
Coastal Geomorphology	Appendix to Report 3
Coastal Processes and Erosion Hazards	Report 4
Inundation Hazards	Report 5
Coastal Hazard Asset Exposure Assessment	Report 6
Adaptation Assessment	Report 7



*Inverloch Surf Beach Source: Alluvium*

### 1.3.2 Engagement

The development of the Resilience Plan involved substantial community and stakeholder engagement through:

- understanding key coastal values of the Cape to Cape region, existing awareness of coastal hazards and past experiences to identify a shared understanding of adaptation needs and opportunities.
- identifying community perspectives on adaptation to gain an appreciation of community supported objectives for coastal management and preferred principles and approaches to adaptation.
- seeking community feedback on the Draft Resilience Plan to refine and finalise.

A dedicated website and engagement platform were built to share information and maps, gather feedback, and engage with the community throughout the project.



*Project Launch with the Stakeholder Reference Group (May 2021). Source: Alluvium*



*Engagement pop-up at the Inverloch Twilight Market (January 2023). Source: Alluvium*

Over the course of the Cape to Cape Resilience Project, there were over 4,500 visits to the Engage Victoria page, more than 330 survey responses, and over 200 people registered to the project's mailing list.

A wide range of community engagement and communication activities occurred over the life of the project, including:

- Ten face-to-face engagement events
- Online webinar presentations and discussions
- Three online engagement surveys
- Online and in-person values mapping
- 180 pins on our interactive map
- Eight written project updates
- Four summary reports covering the coastal hazard assessment and risk and vulnerability
- Eight factsheets on topics from coastal hazard terminology to vulnerability and risk
- Six stakeholder reference group meetings
- Four roundtable discussions



Community values have influenced the direction of the research, management strategies and resilience planning in several ways:

#### How engagement is shaping resilience planning

Community values	Core community values established and embedded throughout the Project and our future adaptation of coastal areas.
Coastal hazards and exposure	Local history, experience and knowledge of coastal processes, change and hazards incorporated into the Coast Hazard Assessment.
Coastal risk and vulnerability	A tailored risk approach including determining tolerance and defining consequences for coastal hazard impacts.
Economic assessment	Economic analyses, targeting local context with focussed case studies.
Adaptation options and actions development	Ideas, feedback and preferences on adaptation informing and refining adaptation and resilience planning.
Resilience planning	Vision and objectives for a resilient coastal region to guide our approach
Engagement and communications	Increasing community resilience via ongoing conversations, tailored materials and activities. Building capacity and understanding of coastal hazards, implications and adaptation opportunities.



Engagement events at the Inverloch Farmers Market and Venus Bay Market (January 2023). Source: Alluvium and DEECA



## 2 The Cape to Cape coast

Land and Sea Country across the Cape to Cape region has been and continues to be nurtured and cared for by Traditional Owners of the region. The Bunurong/Boon Wurrung and Gunaikurnai peoples have lived in and with this Country for thousands of years.

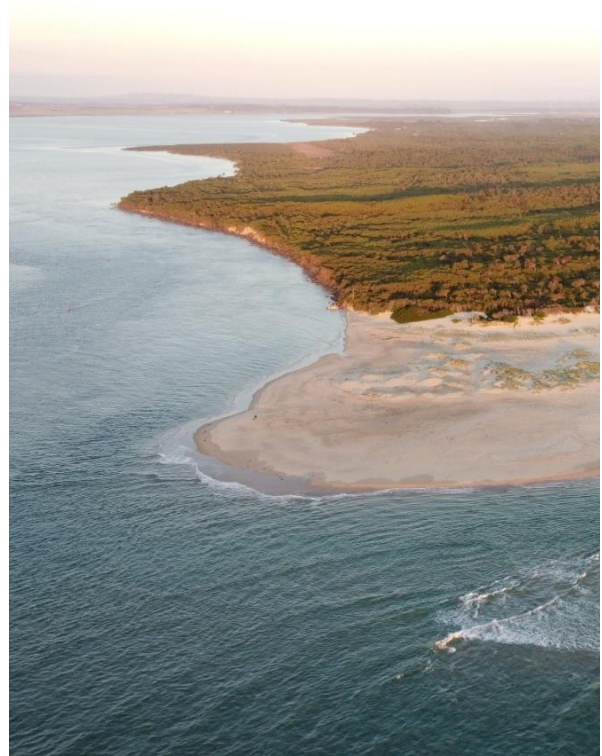
The coast brings people and place together, providing spaces and resources to unite communities and share knowledge, stories and histories.

### 2.1 The coastal landscape

The coastline between Cape Paterson and Cape Liptrap has formed over millions of years. Tectonic movements, wind and wave energy, catchment runoff, sand movement and varying sea levels have all shaped the coast we see today. The diverse landscapes of the current coastline include:

- Hard rock cliffs and shore platforms across the Bunurong coast and Flat Rocks.
- Sandy shores, dunes and ridges across Inverloch Surf Beach, Point Smythe and the Venus Bay open coast.
- Creek mouths and estuaries, including Wreck Creek, Ayr Creek, Screw Creek, Pound Creek, and the Tarwin River.
- Soft rock cliffs and low bluffs around eastern Inverloch and Mahers Landing.
- Tidal channels and estuaries within Anderson Inlet.
- Engineered coast including rock walls, levees and other structures across the region.

These unique landscapes are valued for their ecosystems and habitats, recreational and social value, culturally significant stories, sites and values, and as a driver for economic development of the region. The proximity to the coast and natural beauty of the region makes it a desirable place to live, work and visit.



*Point Smythe and Anderson Inlet. Source: Alluvium*

#### 2.1.1 Community

The towns of Inverloch, Pound Creek, Tarwin Lower and Venus Bay have a combined population of around 7,300 people with 6,500 people living in Inverloch<sup>1</sup>.

Inverloch and Venus Bay are popular with retirees and have around 40-50% of the population in the labour force. The median age for Inverloch is 54 years, while Venus Bay has a median age of 58 years, compared to state median age of 38 years.

Many homes across the region are holiday homes, with around 60-75% of unoccupied dwellings in Inverloch, Pound Creek and Tarwin Lower. In Venus Bay only around a quarter of dwellings were occupied at the time of the 2021 census.

Of the occupied dwellings in the region, most are owned outright or owned with a mortgage, with only around 10-20% of dwellings rented.

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<sup>1</sup> 2021 Census Data – Australian Bureau of Statistics  
[abs.gov.au/census/find-census-data/search-by-area](https://abs.gov.au/census/find-census-data/search-by-area)

### 2.1.2 Environment

The environment and ecosystems of the Cape to Cape region are diverse, with many unique habitats, supporting rich flora and fauna.

The Inverloch coastal area within the Bass Coast Shire boundary has been declared as a Distinctive Area and Landscape (DAL). This stretch of coast is also partly covered by the new Yallock-Bulluk Marine and Coastal Park. Anderson Inlet is designated a Wetland of National Importance and the Cape Liptrap Coastal Park provides habitat for many threatened flora and fauna species.

The Bunurong Marine National Park covers unique habitats such as extensive intertidal sandstone rock platforms and shallow subtidal rocky reefs. These platforms and reefs are somewhat unique from the rest of Victoria, extending several kilometres from shore.

### 2.1.3 Economy

People who live in Inverloch work in hospital, education, supermarket and local government industries. For people living in Pound Creek and Tarwin Lower, work industries are dominated by farming (dairy, beef, and sheep) along with other services such as accommodation, postal services and hospitals. Top industries for people living in Venus Bay support retirees and holiday makers through social assistance services, supermarkets, cafes, restaurants, pubs, bars and gardening services.

Tourism makes an important contribution to the local economy. In the Cape to Cape area, tourism supports around 6-12% of total jobs and generates around 3-9% of total economic output<sup>2</sup>.

## 2.2 Coastal values

Community values have an essential role in developing adaptation and resilience planning. The coastal environment underpins a diversity of environmental, social and cultural values, and supports lifestyle and recreational opportunities.

Extensive community engagement, literature and data review informed a Community Values Study, highlighting community values, perceived threats and future aspirations. Figure 3 provides a summary of these values.



Figure 3. Summary of high-level community values identified for the Cape to Cape region. Further details in the Cape to Cape Resilience Project – Community Values Study (Alluvium 2021b). Image source: WGCMA, 2014.

## 2.3 Towards a resilient coast

The Cape to Cape coastline is dynamic, picturesque and changes every day. Wind, waves, tides and currents constantly move sediment and shape the shoreline.

When these natural coastal processes impact on the values, uses and assets we associate with the coast, we call them coastal hazards. Adapting to these hazards means building resilience to the changes we're likely to see.

A resilient coast has social, economic and environmental systems in place to avoid, adapt to, manage and mitigate coastal hazard impacts.

For the Cape to Cape region, coastal adaptation actions reflect the identity and values of the region's coastal communities and the strategic direction of coastal adaptation across Victoria.



**Resilience** is the capacity of social, economic, and environmental systems to cope with a hazardous event, trend, or disturbance, responding or reorganising in ways that maintain their essential function, identity, and structure, while also maintaining the capacity for adaptation, learning, and transformation.



*Point Smythe, Anderson Inlet and Inverloch, January 2021. Source: Water Technology*



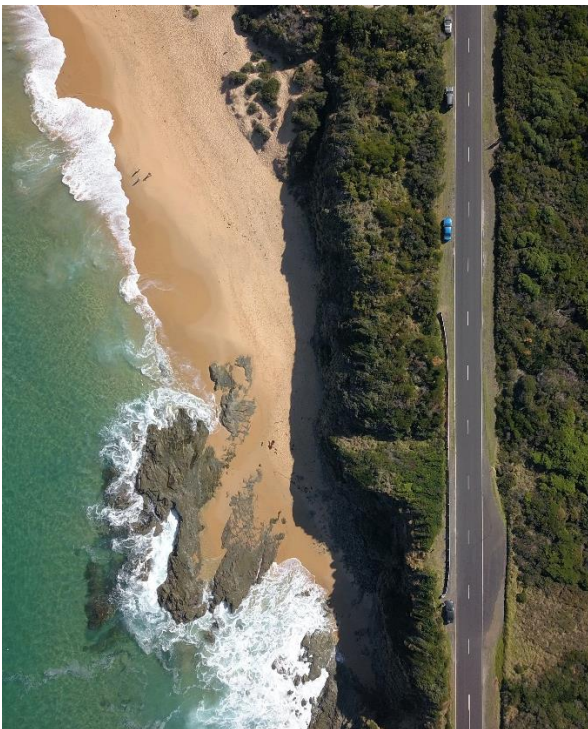
# 3 Coastal hazards

## 3.1 Hazards

Natural coastal processes such as short- and long-term erosion and inundation shape the diverse features of the coastal zone, and have done for millennia. These processes are often referred to as coastal hazards when they impact on coastal values and uses, including infrastructure. These adverse impacts may affect safety, environmental, cultural, social and economic values.

Coastal hazards considered in adaptation planning for the Cape to Cape region include:

- coastal erosion,
- storm tide inundation,
- permanent inundation, and
- groundwater intrusion.



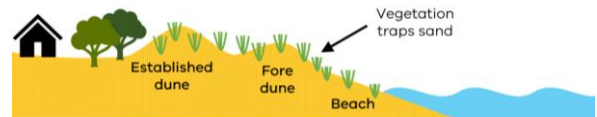
Cape Paterson-Inverloch Road at Undertow Bay. Source: Unsplash – Zac Porter

## 3.2 Coastal erosion

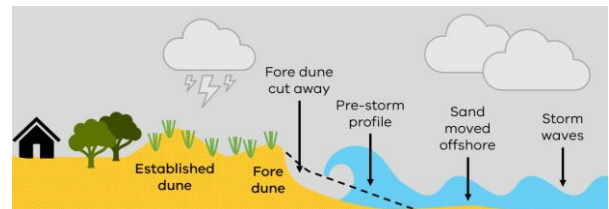
The Cape to Cape coastline is diverse. We consider a range of erosion processes, including across sandy coasts, rocky coasts, and inlet driven processes to understand the erosion hazards for the region.

### 3.2.1 Sandy coasts

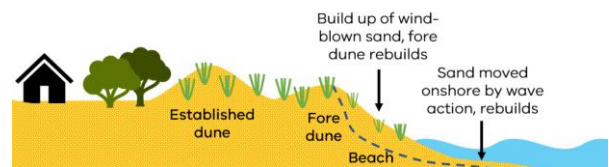
Natural dune systems go through periods of erosion and accretion. Dune vegetation has a key role in assisting dune growth, by helping trap sand.



Erosion can occur when winds, waves and coastal currents shift sediment away or along the shoreline, sometimes just offshore. Short term erosion (storm bite) is associated with big storms.

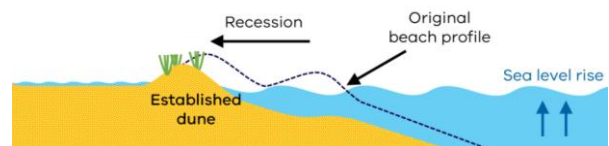


In calm conditions, wind and waves act to transport sand onshore, building up the dune. For a stable beach, all the sand moved offshore in a storm eventually moves back onto the beach, and the overall shoreline position stays the same over time.



In some cases, changes in sediment supply or climate conditions (such as bigger or more frequent storms), means the beach may not rebuild fully between storm events.

With less sand retained on the beach over time, long-term erosion (recession) may occur; this means the shoreline position (e.g. vegetated dunes and high tide beach) moves incrementally landward (over several decades).





### 3.2.2 Rocky coasts

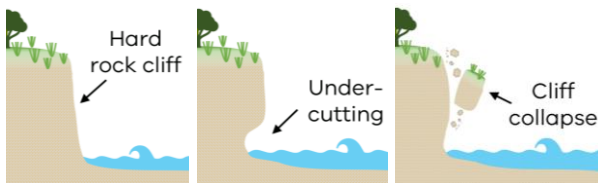
Over geological timescales (thousands of years), softer sediments are eroded away, exposing hard rocky coasts. These coasts are more common in areas of high energy (strong wave action).



Coastal cliffs along the Bunurong Coast. Source: Alluvium

#### 3.2.2.1 Hard rock

Hard rock cliff slopes are susceptible to deep-seated mass movements (i.e. cliff fall) that may be initiated by a combination of surface processes (rain, surface runoff) and/or due to marine influences at the base of the cliff (e.g. toe undercutting). Hard rock erosion can occur with little or no warning.



Where a sandy beach is 'perched' on a rock platform at the base of a cliff, increasing sea levels and wave energy can result in sand loss, due to limited sand volumes and increased wave reflection off the rocky coast.

#### 3.2.2.2 Soft rock

Some rocky coastal areas have softer, more erodible rock. These coasts can be more vulnerable to erosion from both surface processes and cliff toe undercutting. Erosion of soft, rocky coasts can occur as both cliff falls and slumping (material movement down its slope).

Rocky coastlines do not 'recover' after erosion like sandy coasts do. However, as they have some resistance, they also erode less frequently.

### 3.2.3 Low earth cliffs

Low earthed cliffs are common in low energy environments like Anderson Inlet. Erosion processes are similar to soft rock coastlines, with surface processes and undercutting due to waves driving shoreline recession (moving its position further landward).

The recovery (rebuilding) of a low earthed cliff is limited by the available sand in nearshore areas or being moved along the coast. These coastlines are likely to be more susceptible to rising sea levels than rocky coastlines. Being lower in elevation, sea level increases may inundate the landward edge of the cliff, leading to long-term erosion (landward recession) of the coastline.

### 3.2.4 Tidal channels

The rise and fall of the offshore tide pushes and pulls water into and out of Anderson Inlet. This water exchange results in deep channels forming as water rushes in and out of the Inlet.

The inlet channels move around in the sand within the entrance. Different conditions - such as tidal stages (spring vs neap tides), waves and storm surges and flood flows from the Tarwin River - change the water volume of each tide and the strength and direction of currents which move sediment.

The movement of tidal channels can result in the coastline receding or accreting at different times and places.



Top: Anderson Inlet 1988 (Source: Neville Rosengren), bottom: Point Smythe, 2022. (Source: Alluvium)

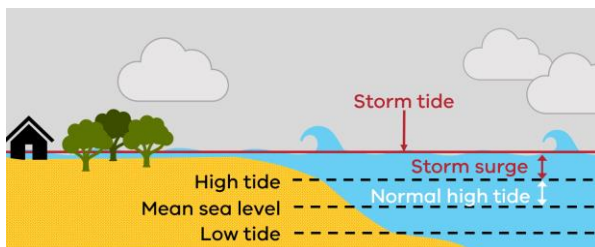
### 3.3 Storm tide inundation

Storm tide inundation is the temporary inundation (flooding) of low-lying coastal land from a locally elevated sea level (storm tide). The storm tide is caused by the combined influence of:

- The predicted tide
- Low pressure air systems causing increases in sea level (storm surge)
- High wind-generated waves associated with a severe storm.

Storm tides inundate low-lying land for periods of hours to days, including coastal wetlands, marshes, inlets and estuaries.

Storm tide inundation can also combine with catchment flooding from severe rainfall events, increasing the extent or depth of inundation in some areas, and the event duration.

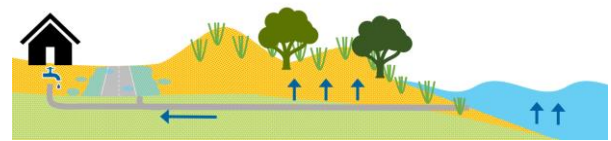


### 3.4 Tidal inundation due to sea level rise

Permanent inundation occurs when low-lying areas become regularly inundated as part of the local tidal cycle, up to and including the Highest Astronomical Tide (HAT). Increases in mean sea level over time will influence the extent of permanently inundated areas.

### 3.5 Saline groundwater intrusion

Saline groundwater intrusion is the movement of saline groundwater into fresh aquifers over time. Increased salinity can affect water quality, including for drinking water and irrigation.



Saline intrusion can occur in many ways, including vertical movement of the water table, and lateral movement of coastal waters. Changes in land use, coastal processes, and mean sea level over time can influence the extent of saline groundwater intrusion.



*Inverloch Surf Beach and Amazon (1863) shipwreck Source: Alluvium*



### 3.6 Understanding the local coastal hazards

New coastal models (computer-based) were developed to estimate current and future erosion, sea level rise and storm tide inundation hazards for the Cape to Cape region.

Aligning with best practice coastal hazard adaptation studies, a series of scenarios were modelled which incorporated a range of:

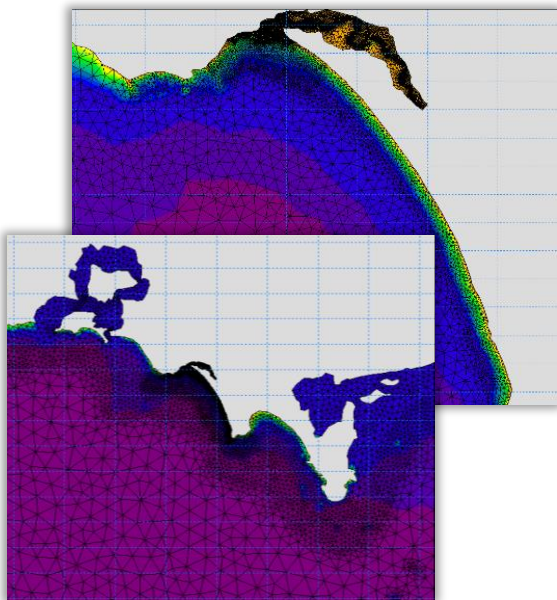
- Sea levels (planning horizons)
- Coastal hazard 'events' (probabilities)
- Urban and catchment flow events.
- Erosion rates

Different combinations of these variables are used to reflect the local present day and future conditions that may be experienced across the region.



**Event** – Where weather conditions affecting a specific place are notably different from typical, day-to-day conditions normally experienced at that location (e.g. a storm event).

**Annual Exceedance Probability (AEP)** – on average, the probability of an event occurring in any given year. A higher AEP means it is more likely the event will occur in any one year.



Coastal hazard modelling grids. Source: Water Technology



Ayr Creek Lagoon. Source: Alluvium.

#### 3.6.1 Planning horizons

The Marine and Coastal Policy states that when assessing risks and coastal impacts associated with climate change we must:

- plan for sea level rise of not less than 0.8 metres by 2100, and
- allow for the combined effects of tides, storm surges, flooding, coastal processes and local conditions such as topography and geology.

To develop adaptation pathways over the short- and medium-term, and aligning with best-practice, multiple sea level planning horizons have been modelled.

Higher sea level rise projections are included to account for the upper end projections estimated under high-emissions scenarios. Table 4 outlines the modelled sea levels.

**Table 4. Planning horizons, including modelled sea levels and indicative years.**

	Sea level rise <sup>3</sup>	Indicative year	Description
Sea level rise	Mean sea level (MSL)	Present day	Base line
	MSL +0.2 m	2040	Short term
	MSL +0.5 m	2070	Medium term
	MSL +0.8 m	2100	Long term
	MSL +1.1 m	2100	Sensitivity scenarios
	MSL +1.4 m		

<sup>3</sup> Based on IPCC Assessment Report 6 - subject to future updates in sea level rise benchmarking

### 3.6.2 Coastal hazard event probabilities

Storm-tide events (from the coast) driven by wind and waves, can result in coastal flooding and/or erosion.

Multiple coastal hazard event probabilities are modelled for each sea level rise scenario. This helps us understand the likelihood of an event occurring and the damages and losses associated with both larger, infrequent events and smaller, more frequent storm-events. This is important information that shapes our management approach.

We express different events as an Annual Exceedance Probability (AEP). Table 5 outlines the modelled coastal hazard event probabilities.

**Table 5. Modelled coastal hazard event probabilities.**

	Annual Exceedance Probability	Description
Coastal hazard event probabilities	10% AEP	Smaller, more likely coastal storm event
	5% AEP	
	1% AEP	Larger, less likely coastal storm event

### 3.6.3 Urban and catchment flow events

Urban and catchment flooding from rainfall and runoff have also been considered. Catchment/urban events are largely driven by rainfall. This has been combined into storm tide inundation modelling.

A review of local historic storm events found that generally storm events either:

- have a high magnitude storm tide (coastal) component,

OR

- have a higher magnitude (more severe) rainfall.

Analysis as part of the CHA has shown storm events with both high magnitude storm tides and high intensity rainfall are unlikely for this region.

This is reflected in the modelling scenarios where a high magnitude storm tide (e.g. 1% AEP) is modelled with lower magnitude catchment and urban flow events (e.g. 10% AEP and 20% AEP).

Table 6 outlines the modelled urban and catchment flow event probabilities.



*Tarwin River flooding, Aug 2022. Source: Julian Seri / ABC*

**Table 6. Modelled urban and catchment flow event probabilities.**

	Event type	Annual Exceedance Probability	Description
Urban and catchment flow events	Catchment	20% AEP	Smaller, more likely flow event from rivers and creeks
		10% AEP	
		1% AEP	Larger, less likely flow event from rivers and creeks
	Urban	20% AEP	Smaller, more likely flow event from urban runoff and drains
		10% AEP	
		1% AEP	Larger, less likely flow event from urban runoff and drains

### 3.6.4 Erosion rates

Erosion modelling combines storm-events (as AEPs), with erosion rates. The erosion coastal hazard modelling analyses aerial imagery of historical shorelines to estimate erosion rates. Two different erosion rates were considered to estimate erosion rates for long term change:

- 'Long term rate' - based on long-term, historic erosion rates observed through aerial imagery and survey data since the 1950s<sup>4</sup>.
- 'Rapid rate' - based on more recent, rapid erosion rates observed over the last decade.

<sup>4</sup> 1950 is the earliest available aerial image, used for digitising historic shorelines



The risk analysis uses the long term rate scenarios (in line with best practice methods), with some consideration of the rapid rate scenarios for sensitivity. Table 7 outlines the modelled erosion rates.

**Table 7. Modelled erosion rates.**

	Erosion rate	Description
Erosion rate	Long term	'Slower' erosion rate, based on long-term, historical erosion rates observed since the 1950s.
	Short term	'Rapid' erosion rate, based on more recent, rapid erosion rates over the last decade.



Example historic aerial imagery (1950), used to determine long-term erosion rates. Source: Water Technology

Full details of the Coastal Hazard Assessment can be found in the Water Technology reports, with summaries at: [marineandcoasts.vic.gov.au/coastal-programs/cape-to-cape-resilience-project](https://marineandcoasts.vic.gov.au/coastal-programs/cape-to-cape-resilience-project)

### 3.6.5 Coastal hazard mapping

The model results provide coastal hazard estimates ("hazard extents") which can be mapped to help determine areas along the Cape to Cape coastline that may be exposed to coastal inundation, erosion and sea level rise.

Hazard extents and exposure results assume there are no adaptation measures in place. Estimates use local present day ground surface elevations to understand possible flow paths and associated flooding and erosion responses, based on shoreline profiles.

The maps provide an indication of areas that may be exposed to erosion or inundation processes (now or in the future). They do not represent a predicted loss of coastal land. In many cases, the estimated impacts can be avoided, mitigated, or managed through adaptation planning.

Spatial data and maps for erosion, storm tide and permanent inundation hazards include multiple sea levels (planning horizons) and event likelihoods.

Coastal hazard maps and supplementary information can be viewed at: [marineandcoasts.vic.gov.au/coastal-programs/cape-to-cape-resilience-project](https://marineandcoasts.vic.gov.au/coastal-programs/cape-to-cape-resilience-project)

Interactive maps including coastal hazard layers are available at: [mapshare.vic.gov.au/coastkit/](https://mapshare.vic.gov.au/coastkit/)



Coastal hazard maps. Source: DEECA

## 3.7 Current and future hazard impacts

Coastal hazards have the potential to have adverse impacts on the Cape to Cape region's coastal communities, services, lifestyle, and the environment from present day to 2100+.

Technical assessments were undertaken to understand coastal hazard exposure, vulnerabilities and risk for values, uses and infrastructure across the region.

### 3.7.1 Determining what is exposed

Once the coastal hazard extents were mapped, areas and assets that are within hazard extents were identified.

A spatial database of values, uses and infrastructure data was collated across the Cape

to Cape region<sup>5</sup>. The assessment has included analysis of:



**Beach and foreshore assets**  
Access, stairs, boardwalks, protection structures, beaches



**Planning scheme**  
Zones and overlays



**Buildings and facilities**  
Building footprints (public and private), surf life saving clubs, amenities, shelters, park and street furniture



**Transport infrastructure**  
Roads, bridges, crossing, paths and trails



**Other infrastructure and utilities**  
Water, sewer, electricity, telecoms, gas pipelines



**Land use, environmental and cultural**  
Dune system, vegetation, habitat, ecosystems, sensitive sites, cultural areas, cultural values (intangible)

3. South Gippsland: Area surrounding Inverloch within South Gippsland Shire LGA.



Figure 4. Sub-region split for exposure, risk and vulnerability assessment.

Extensive spatial analysis was undertaken to assess which assets (or portions of assets) are exposed to the mapped coastal hazard scenarios<sup>6</sup>.

The exposure and risk information was captured spatially for each asset or land parcel. Summarised by different asset types and localities, this is used to inform adaptation planning and land and asset management.

Three localities were assessed:

1. Inverloch: Inverloch township (based on the Inverloch locality boundary).
2. Bass Coast: Area surrounding Inverloch within the Bass Coast Shire LGA.

<sup>5</sup> Based on best available local data at time of data gathering and analysis (2021). Planning Scheme data does not include more recent amendments.

<sup>6</sup> The assessment was undertaken on a spatial sub-set of values and assets for the Cape to Cape region and does not account for entire LGA areas. Further information is provided in Alluvium, 2022a.



*Inverloch Surf Lifesaving Club. Source: Alluvium*

### 3.7.2 Establishing what is exposed

Across the Cape to Cape region, planning scheme zones associated with open space, conservation and resource, park and recreation are likely to experience increased exposure to erosion and inundation with 0.8 m sea level rise (by 2100). These zones were the largest exposed areas for all three assessment locations. Region wide, there is a significant increase in exposed areas between the 0.2 m SLR (by 2040) and 0.5 m SLR (by 2070) planning horizons.

Within Inverloch, other zones increasingly exposed included residential, rural and special use zones, while for surrounding Bass Coast and South Gippsland areas, farming, road, low density residential and rural living zones accounted for the more exposed zones.

The spatial data and appreciation for coastal hazard exposure across the range of land and asset types provide a key input into the risk assessment process.

### 3.7.3 Determining hazard risk

Risk is assessed based on the likelihood of an asset being exposed to a coastal hazard, combined with the consequence of that exposure.

The likelihood was estimated for each hazard scenario considered, based on the probability of occurrence (% AEP). Table 8 details coastal hazard scenarios and corresponding likelihoods.



*South Gippsland Yacht Club ramp at Inverloch. Source: Alluvium*

A tailored approach to assessing consequence was developed and applied to the region's values, uses and infrastructure. Consequence categories were informed by:

- Existing risk management approaches for DEECA, Victorian State Government and other RaSP partners
- Similar assessments for coastal adaptation planning around Australia
- The Community and Cultural Values Studies
- Feedback from RaSP partners, including assigning suitable budgets, levels of tolerance and recovery periods relevant for the region.

Consequence classifications in Table 9 are general in nature and represent the typical consequence of erosion or inundation impacts on assets classes and types.



**Table 8. Likelihood ratings for inundation and erosion**

Likelihood	Temporary inundation (storm tide and catchment flooding)				Erosion Short term + Long term
Likely <sup>7</sup>	(MHWS + sea level rise)				10% AEP storm tide + long term erosion rates
Possible	The greater of the two scenarios	{	10% AEP storm tide	+ 1% AEP catchment 1% AEP urban flow event	5% AEP storm tide + long term erosion rates
			OR		
			1% AEP storm tide	+ 10% AEP catchment 20% AEP urban flow event	
Unlikely	The greater of the two scenarios	{	5% AEP storm tide	+ 1% AEP catchment 1% AEP urban flow event	1% AEP storm tide + long term erosion rates
			OR		
			1% AEP storm tide	+ 10% AEP catchment 20% AEP urban flow event	
Rare	The greater of the two scenarios for two planning horizons ahead <sup>8</sup>	{	5% AEP storm tide	+ 1% AEP catchment 1% AEP urban flow event	1% AEP storm tide + rapid erosion rates
			OR		
			1% AEP storm tide	+ 10% AEP catchment 20% AEP urban flow event	

<sup>7</sup> Permanent inundation (MHWS + sea level rise) also assigned likely

<sup>8</sup> For example, present day uses the 0.5 m SLR (2070) hazard extents, while 2040 would utilise the 0.8 m SLR (2100) hazard extents

Table 9. Consequence categories

Consequence	Culture and Country	Environment	Community and lifestyle			Place and planning	
	Cultural landscapes	Environmental values	Lifestyle	Access	Public safety	Property and infrastructure	Economy and growth
	Specific consideration of traditional cultural values and the ability to maintain and pass on traditional knowledge and practices to future generations	Considers elements such as ecological values, ecosystem services, and cultural and traditional uses.	Considers lifestyle elements of modern and traditional lifestyle such as community services, cultural connection, recreational and social activities, and day to day business activities.	Considers access for recreational activities such as boating and fishing, nature-based activities as well as access to cultural and ceremonial sites.	Considers threats to human health and safety such as injury, disease, mental and physical wellbeing.	Considers the threat of damage to built assets and any interdependencies such as regional access and ability to deliver critical services	Includes existing business and potential economic growth opportunities, especially for locally owned and operated enterprises.
<b>Extreme</b>	Severe and widespread, permanent impact on multiple sites of cultural significance, including loss of land, connection to land, and ability to continue traditional practices. Recovery unlikely.	Severe and widespread, permanent impact on multiple regionally or nationally significant environmental values of the region. Recovery unlikely.	Widespread semi-permanent impact (~1 year) to highly utilised community services, wellbeing, or culture of the community with no suitable alternatives.	Widespread and permanent impact on access to key sites and activities. Recovery unlikely.	Loss of lives and/or permanent disabilities.	Widespread major damage or loss of property or infrastructure with total value >\$25 million. Full recovery/repair may take many years.	Regional economic decline, widespread business failure and impacts on state economy.
<b>Major</b>	Severe and widespread semi-permanent impact on one or more sites of cultural significance, including loss of land, connection to land, and ability to continue traditional practices. Full recovery may take many years.	Severe and widespread semi-permanent impact on one or more regionally or nationally significant environmental values of the region. Full recovery may take many years.	Major widespread long-term (~1 month) disruption to well-utilised services, wellbeing, or culture of the community with very few alternatives available.	Severe and semi-permanent impact on access to key sites and activities. Full recovery may take many years.	Widespread serious injuries/ illnesses.	Major damage or loss of property or infrastructure with total value >\$10 million. Full recovery/repair may take several years.	Lasting downturn of local economy with isolated business failures and major impacts on regional economy.
<b>Moderate</b>	Substantial impact on one or more sites of local cultural significance. Full recovery may take several years.	Substantial impact on one or more locally significant environmental values of the region. Full recovery may take several years.	Minor medium-to long-term (~1 week) or major short-term disruption to moderately utilised services, wellbeing, or culture of the community with limited alternatives.	Substantial impact on access to key sites and activities requiring significant works to repair or restore access. Full recovery may take less than 1 year.	Isolated serious injuries/illnesses and/or multiple minor injuries/ illnesses.	Moderate - major damage to property or infrastructure with total value >\$1 million. Full recovery may take less than 1 year.	Significant impacts on local economy and minor impacts on regional economy.
<b>Minor</b>	Small, contained, and reversible short-term impact on sites of cultural significance. Full recovery may take less than 1 year.	Small, contained, and reversible short-term impact on isolated ecosystem services and natural features of the region. Full recovery may take less than 1 year.	Small to medium short-term disruption (~1 day) to moderately utilised services, wellbeing, finances, or culture of the community with some alternatives available, or more lengthy disruption of infrequently utilised services.	Small to medium, short-term disruption of access to key sites and activities which may require some works to repair or restore access.	Minor and isolated injuries and illnesses.	Minor damage to properties or infrastructure with total value >\$100,000.	Individually significant but isolated impacts on local economy.
<b>Negligible</b>	Little to no impact on sites of cultural significance.	Little to no environmental impact.	Very small short-term disruption (~1 hour) to services, wellbeing, finances, or culture of the community with numerous alternatives available.	Very little to no impact on access to key or sensitive sites and activities.	Negligible injuries or illnesses.	Minimal damage to properties or infrastructure with total value <\$100,000.	Minor short-term impact on local economy.

### 3.7.4 Assigning risk

To complete the risk assessment:

- The likelihood and consequence of exposure was determined separately for erosion, permanent and temporary inundation.
- Coastal hazard risk was assessed based on the risk matrix (Table 10), separately for erosion, permanent and temporary inundation.
- The risk assessment matrix was tailored for the project, including the mapped hazard scenarios and sensitivity analysis, and informed by leading practice approaches.
- Risk tolerance was also considered for each risk category (Table 11).



*Inverloch Beach boardwalk, near the Glade. Source Alluvium.*

**Table 10. Tailored risk assessment matrix for the Cape to Cape Resilience Project**

		Consequence				
Likelihood		Negligible	Minor	Moderate	Major	Extreme
	Likely	Medium	Medium	Significant	High	High
	Possible	Low	Medium	Significant	Significant	High
	Unlikely	Low	Medium	Medium	Significant	Significant
	Rare	Low	Low	Medium	Medium	Significant

**Table 11. Tailored risk tolerance categories for the Cape to Cape Resilience Project**

Risk	Risk tolerance	Action required
High	High risk: a risk that, following an understanding of likelihood and consequence, is so high that it requires actions to avoid or reduce the risk.	Immediate and/or ongoing action is needed to treat, eliminate, or reduce risk to acceptable levels
Significant	Medium to significant risk: a risk that, following an understanding of likelihood and consequence, is low enough to allow the exposure to continue, and at the same time high enough to require new treatments or actions to reduce the risk. Society can live with this risk but believe that as much as is reasonably practical should be done to reduce the risks further.	Short term and/or ongoing action is needed to treat, eliminate, or reduce risk to acceptable levels
Medium		Short to longer term action is needed to treat, eliminate, or reduce risk to acceptable levels
Low	Low risk: a risk that, following an understanding of likelihood and consequence, is sufficiently low to require no new treatments or actions to reduce the risk further. Individuals and society can live with this risk without feeling the necessity to reduce the risks any further.	Manage and monitor the risk as part of current operations, provide for periodic maintenance/review.



### 3.8 Overview of assets at risk

Risks for the broader Cape to Cape region are largely associated with storm tide inundation and increasing tidal areas. Erosion also poses risks to localised areas, including several locations within Inverloch township, which sees some urbanised areas at increasing hazard risk.

#### 3.8.1 Planning scheme zones

Risk has been summarised across different planning scheme zones.

Presently, more than 7% of land across the Cape to Cape study area is at medium to high risk from coastal hazards. This increases up to over 10% with 0.8 m SLR (by 2100) (Table 12). For this same sea level, at-risk areas for Inverloch township increase from 3% to almost 6%, Bass Coast increases from 2% to over 5%, while South Gippsland increases from 9% to more than 12%.

Table 12. % total area at risk (medium to high)

	0.0 m SLR Present	0.2 m SLR 2040	0.5 m SLR 2070	0.8 m SLR 2100
<b>Cape to Cape region*</b>				
Erosion	0.6	0.8	1.1	1.3
Storm tide	7.3	8.2	9.9	10.7
Perm Inundation	1.9	3.0	5.2	6.7
<b>Bass Coast</b>				
Erosion	0.9	0.9	0.9	0.9
Storm tide	2.1	2.8	5.1	5.4
Perm Inundation	1.7	2.0	2.9	3.8
<b>Inverloch</b>				
Erosion	1.1	1.9	2.9	3.5
Storm tide	2.9	3.3	5.0	5.7
Perm Inundation	0.7	1.0	1.6	2.2
<b>South Gippsland</b>				
Erosion	0.4	0.5	0.7	0.9
Storm tide	8.7	9.7	11.4	12.3
Perm Inundation	2.2	3.5	6.1	7.9

\*combined planning scheme zones across the Cape to Cape study areas

At present day, the majority of land at medium to high risk are public park and recreation and conservation and resources planning zones (Table 13).



View of Anderson Inlet from Venus Street, Source: Alluvium.

Presently, up to 38% of Inverloch's public park and recreation areas are at medium to high risk, increasing to up to 67% with 0.8 m SLR (by 2100). Similarly, up to 45% of Inverloch's public conservation and resource areas are presently at medium to high risk, increasing slightly to up to 47% with 0.8 m SLR (by 2100).

For South Gippsland, farming and rural land accounts for the largest planning zone areas exposed. Some areas already have relatively high exposure and risk to coastal hazards, with 9% of land currently at medium risk or above (over 2,800 Ha) increasing to 12% (almost 3,700 Ha) with 0.8 m SLR (by 2100).

Various planning scheme zones within the region's coastal areas cover residential and tourism dwellings, and associated facilities. Presently, around 13% of Inverloch's general residential areas are at medium to high risk from coastal hazards, increasing to ~15% with 0.8 m SLR (by 2100).

#### 3.8.2 Environmental and conservation areas

Mangrove and saltmarsh communities and coastal wetlands are increasingly at risk. Some areas may be able to migrate and re-establish themselves as sea levels rise, particularly where there is sufficient room for these assets to naturally adapt.

A wide range of native vegetation species (including coastal dune scrub, scrub grassland, woodlands and heathlands) are also increasingly at risk, particularly within Anderson Inlet, along the waterways and at the Inverloch Surf Beach dune.

Some sites and areas of recognised cultural significance are also increasingly at risk.

Many of these conservation and natural environment areas are already in at-risk areas. Depth and duration of inundation exposure are likely to increase in some of these areas.

Table 13. Percentage (%) of area at risks (medium to high) by Planning Scheme Zones

	Erosion (%)				Storm tide (%)				Permanent inundation (%)			
	0.0 m Present	0.2 m 2040	0.5 m 2070	0.8 m 2100	0.0 m Present	0.2 m 2040	0.5 m 2070	0.8 m 2100	0.0 m Present	0.2 m 2040	0.5 m 2070	0.0 m Present
<b>Bass Coast</b>												
COMMERCIAL 1 ZONE												
COMMERCIAL 2 ZONE												
COMPREHENSIVE DEVELOPMENT ZONE - SCHEDULE 1												
FARMING ZONE					1	2	4	5	<1	<1	1	2
GENERAL RESIDENTIAL ZONE - SCHEDULE 1												
INDUSTRIAL 1 ZONE												
PUBLIC CONSERVATION AND RESOURCE ZONE	17	18	18	18	32	35	41	43	32	35	41	43
PUBLIC PARK AND RECREATION ZONE	<1	<1	<1	<1	1	1	1	1	<1	<1	<1	<1
PUBLIC USE ZONE - SERVICE AND UTILITY												
ROAD ZONE - CATEGORY 1	<1	<1	<1	<1			<1	<1				
ROAD ZONE - CATEGORY 2												
RURAL ACTIVITY ZONE												
RURAL LIVING ZONE												
<b>Inverloch</b>												
COMMERCIAL 1 ZONE												
FARMING ZONE	<1	<1	<1	1	1	1	3	4	<1	1	1	2
GENERAL RESIDENTIAL ZONE - SCHEDULE 1		3	11	14	13	14	15	15	<1	1	1	2
INDUSTRIAL 3 ZONE												
LOW DENSITY RESIDENTIAL ZONE					20	20	20	20				
MIXED USE ZONE			<1	5	4	4	4	4				
PUBLIC CONSERVATION AND RESOURCE ZONE	38	39	41	41	46	47	47	47	22	24	28	32
PUBLIC PARK AND RECREATION ZONE	23	52	62	67	38	41	42	45	4	5	9	14
PUBLIC USE ZONE - CEMETERY/CREMATORIUM												
PUBLIC USE ZONE - EDUCATION												
PUBLIC USE ZONE - HEALTH AND COMMUNITY												
PUBLIC USE ZONE - LOCAL GOVERNMENT					8	8	8	8	<1	<1	<1	1
PUBLIC USE ZONE - OTHER PUBLIC USE					41	41	41	41				
PUBLIC USE ZONE - SERVICE AND UTILITY			<1	<1	<1	<1	<1	<1				
PUBLIC USE ZONE - TRANSPORT			25	25	8	8	8	8				
ROAD ZONE - CATEGORY 1	1	5	6	6	6	7	9	13	<1	<1	<1	1
ROAD ZONE - CATEGORY 2					1	1	1	1				
RURAL ACTIVITY ZONE		1	2	2	1	1	2	2				
RURAL LIVING ZONE					1	1	1	1				
SPECIAL USE ZONE - SCHEDULE 5		1	11	23	11	16	17	17				
<b>South Gippsland</b>												
COMMERCIAL 1 ZONE												
FARMING ZONE	<1	<1	<1	<1	8	9	11	12	2	3	6	7
LOW DENSITY RESIDENTIAL ZONE					16	44	48	48		<1	<1	1
PUBLIC CONSERVATION AND RESOURCE ZONE	4	6	8	9	16	16	16	16	6	9	13	14
PUBLIC PARK AND RECREATION ZONE					1	1	1	1		<1	<1	<1
PUBLIC USE ZONE - CEMETERY/CREMATORIUM												
PUBLIC USE ZONE - SERVICE AND UTILITY					3	3	3	3			1	2
ROAD ZONE - CATEGORY 1					12	14	15	16	2	2	5	8
ROAD ZONE - CATEGORY 2					0	1	1	2	<1	<1	<1	<1
RURAL CONSERVATION ZONE		<1	1	2	4	5	7	7	<1	1	3	3
RURAL LIVING ZONE	<1	<1	11	33	74	77	79	79	18	35	53	61
SPECIAL USE ZONE - SCHEDULE 7												
TOWNSHIP ZONE					1	2	3	3		<1	<1	<1

### 3.8.3 Buildings and facilities

A range of buildings and facilities across the region are increasingly at risk from coastal hazards from present day sea level to 0.8 m SLR (by 2100). These are mostly situated in general residential zones or rural and farming zones, and include buildings located in currently built up urban areas.

A key facility for Inverloch, the Surf Life Saving Club, is increasingly at risk of erosion, reaching significant risk when 0.2 m SLR is realised (2040 onwards). Other key coastal facilities such as the region's boat ramps are at increasing risk, with decreasing function over time with sea level rise.



*Inverloch Surf Lifesaving Club, Source: Alluvium.*

### 3.8.4 Infrastructure - roads and utilities

Roads and utilities are increasingly at risk from coastal hazards. This includes key access routes, and utility supply lines important to the region's networks.

Notable at-risk access road routes around Inverloch include Cape Paterson-Inverloch Road (Bunurong Road), Surf Parade, and The Esplanade. When 0.2 m SLR is realised (by 2040), ~13 km of Inverloch's road network is at medium to high risk. This more than doubles to ~15 km with 0.5 m SLR (by 2070), reaching ~20 km at 0.8 m SLR (by 2100) with almost 5 km of road network at significant to high risk).

For South Gippsland, at risk roads include Inverloch-Venus Bay Road both between Venus Bay and Tarwin Lower, and north of Tarwin Lower township. Sections of this key access road are increasingly impacted at and beyond 0.2 m SLR (2040 onwards), potentially cutting access to these townships. Tides will regularly inundate over 3 km of roads within South Gippsland, once 0.8 m SLR is reached (by 2100).

Most transport assets are designed to withstand periods of temporary inundation, and risk is mainly linked to the loss of use/services and broader access disruption. However, erosion or permanent inundation impacts could result in more permanent loss of access.



*Box culverts at Wreck Creek, Inverloch. Source: Alluvium.*

Each of Inverloch's different utility networks - drainage, drinking water, electricity, gas, sewerage and telecommunication infrastructure - have some level of coastal hazard risk under present day conditions. Critical infrastructure at increasing risk includes major sewer and gas lines, and several sewerage pump stations. Sea level rise may also reduce functionality of some networks, such as drainage.

With 0.8 m SLR (by 2100), most of Inverloch's utilities networks each have more than 10-20% of their network at medium to high risk. Similarly, risks to electricity and telecommunications networks in South Gippsland areas are increasing, particularly those located alongside key access routes and areas becoming permanently inundated.

While some infrastructure may be designed to withstand regular/permanent inundation, the increasing risk profile indicates the need to ensure necessary upgrades and/or relocation measures are embedded into the relevant asset management programs.

## 3.9 A step-change in risk

The emerging risk profile from 0.0 m to 0.8 m SLR (present day to 2100) is not linear. There is a notable step-change in the risk profile for all hazards and asset types, as the rise in sea levels increases from 0.2 m to 0.5 m (2040 to 2070).

This indicates that there is a good opportunity to undertake adaptation over the coming decades, in a way that can mitigate the step-change before it occurs and avoid (or minimise) the associated impacts.



### 3.10 Understanding economic risk (base case)

In the absence of intervention/adaptation, there are economic costs associated with coastal hazards. Economic analysis is important for determining the best approach to coastal hazard adaptation for different localities.

Economic analysis is important for determining the best approach to coastal hazard adaptation for different localities. Economics is used in several ways including to:

- Value assets and key industries
- Define a base case (cost of no action)
- Assess adaptation options.

After assigning monetary values to key infrastructure and natural assets, the foundational step of an economic assessment in coastal hazard adaptation is to define a *base case* (Figure 5). This means determining the potential economic costs or losses associated with coastal hazards with no additional adaptation/intervention i.e. business as usual. This becomes the baseline for a cost-benefit assessment of implementing adaptation options and actions.

For the Cape to Cape Resilience Project, the economic base case is focused on key components of damages / losses:

**Damage to buildings and facilities** – Public and private buildings and facilities. This is the financial cost of repairing or replacing these assets.

**Damage to other infrastructure and facilities** – electricity, gas, telecommunications, sewerage, drainage, and water supply infrastructure.

**Damage to transport infrastructure** – roads, pathways, and trails. This is the financial cost of repairing or replacing these assets and can also trigger other economic losses where access to key sites is lost. Losses due to access issues are considered in the cost-benefit analysis for high-risk locations.

**Damage to beach and foreshore assets** – Beach and foreshore assets include recreation facilities, foreshore infrastructure and local tourism assets.

**Losses in agricultural production** – Agricultural land uses in the region largely relate to grazing modified pastures and broadacre cropping. Reductions of area under these land uses due to erosion or inundation represent a loss of the gross margin that a landholder derives from that land.

**Natural asset damages** – Land, environmental and cultural assets include natural assets such as salt marshes and coastal forests. This is the lost ecosystem service value from a reduction in extents of these assets.

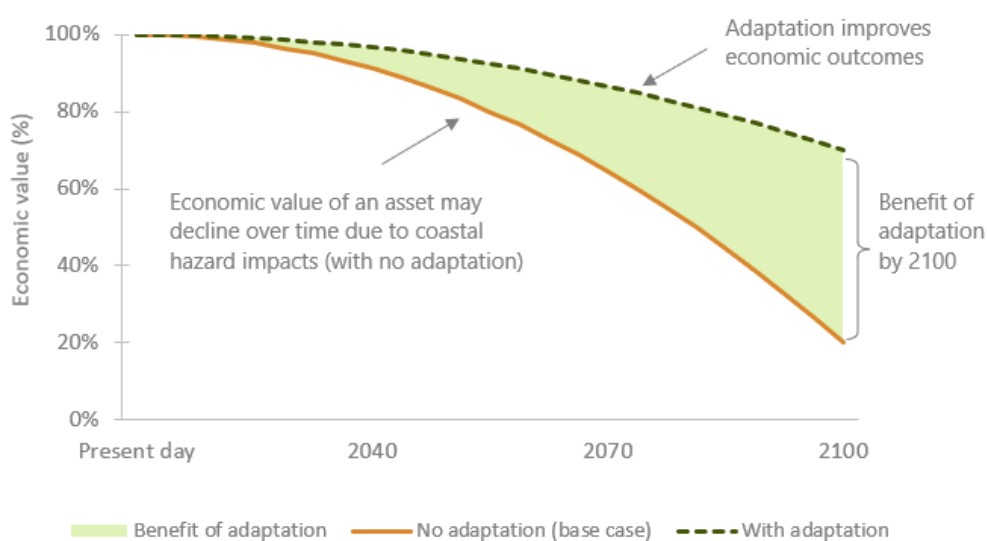


Figure 5. Conceptual diagram - Decline in economic value due to coastal hazards: economic base case (no adaptation) compared to the scenario with adaptation.

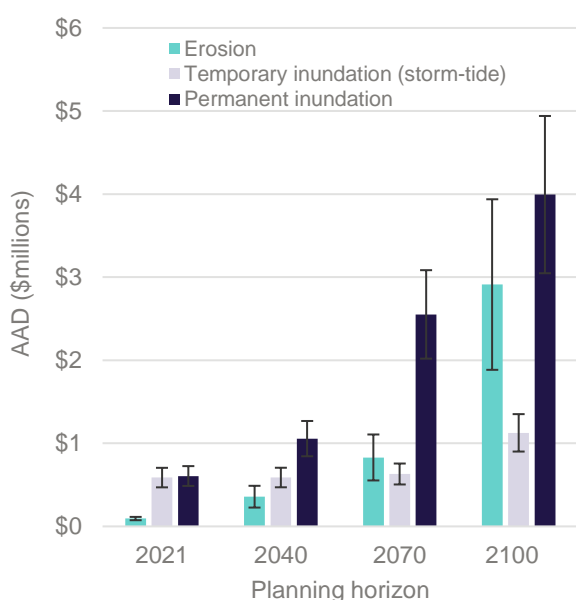
### 3.10.1 Built assets

For the Cape to Cape region, the present day (0.0 m SLR) average annual damages (AAD) associated with combined coastal hazard impacts on built assets is estimated to be in the order of \$1.3 million (Figure 7). In the absence of adaptation, this may increase up to \$2.1 million (AAD) when 0.2 m SLR is realised (by 2040), \$4 million (AAD) with 0.5 m SLR (by 2070) and over \$8 million (AAD) with 0.8 m SLR (by 2100)<sup>9</sup>.

Increasing permanently inundated areas, linked to sea level rise, is the region's main driver of increasing potential damages over time. Infrastructure, agricultural productivity and private dwellings account for majority of damages. When 0.8 m SLR is reached (by 2100), the largest damages are from buildings and facilities.

**Table 14. Annual expected damage (\$ million) by hazard type - built assets only**

	SLR	0.0 m	0.2 m	0.5 m	0.8 m
Hazard	(Present)	(2040)	(2070)	(2100)	
Erosion	\$0.1	\$0.4	\$0.8	\$2.9	
Storm-tide	\$0.6	\$0.6	\$0.6	\$1.1	
Permanent inundation	\$0.6	\$1.1	\$2.6	\$4.0	



**Figure 6. Annual expected damage (\$ million) by hazard type - built assets only**

**Table 15. Locality annual expected damage (\$ million) by coastal hazard type - built assets only**

	SLR	0.0 m	0.2 m	0.5 m	0.8 m
Hazard	(Present)	(2040)	(2070)	(2100)	
<b>Inverloch</b>					
Erosion	\$0.07	\$0.32	\$0.78	\$2.82	
Storm tide	\$0.59	\$0.59	\$0.63	\$1.13	
Permanent inundation	\$0.02	\$0.05	\$0.52	\$1.07	
<b>Bass Coast</b>					
Erosion	\$0.02	\$0.02	\$0.02	\$0.02	
Storm tide	\$0.00	\$0.00	\$0.00	\$0.00	
Permanent inundation	\$0.02	\$0.03	\$0.05	\$0.08	
<b>South Gippsland</b>					
Erosion	\$0.00	\$0.02	\$0.03	\$0.07	
Storm tide	\$0.00	\$0.00	\$0.00	\$0.00	
Permanent inundation	\$0.56	\$0.98	\$1.98	\$2.84	

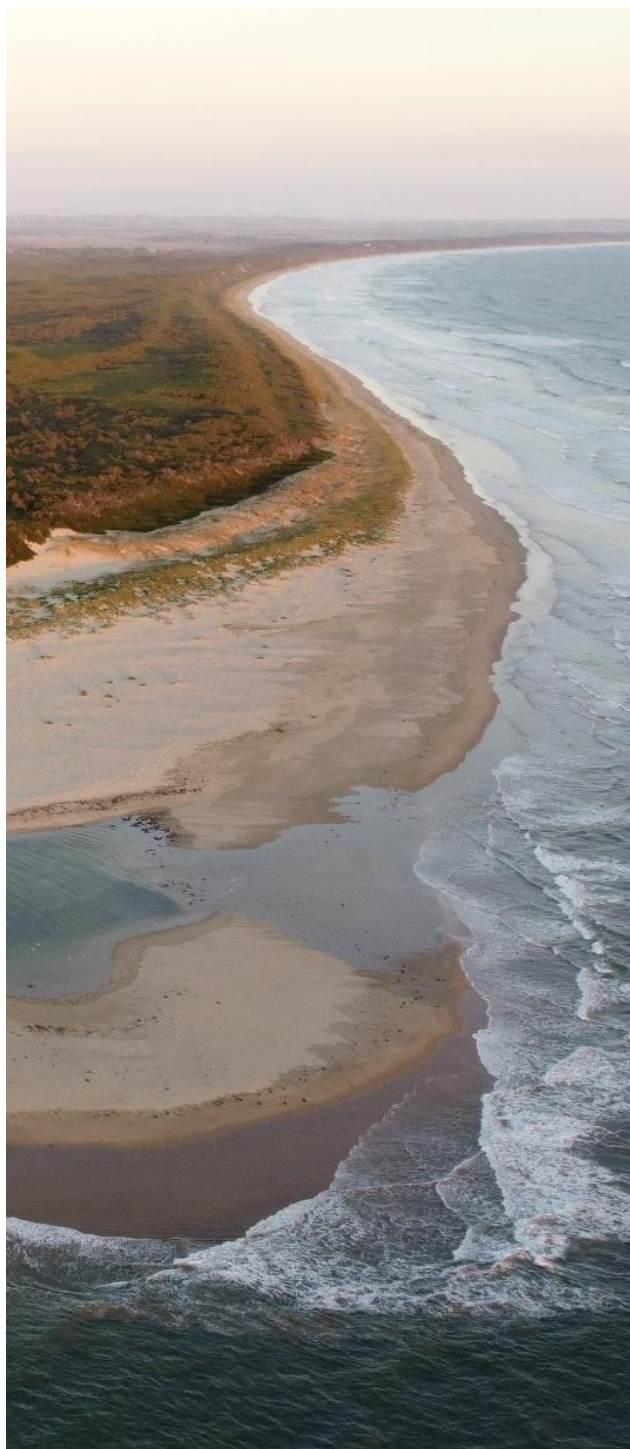
Strategic adaptation can assist to avoid, mitigate, accommodate and manage the impacts and potential economic damage associated with coastal hazards.



*Ramsey Boulevard, Inverloch. Source: Alluvium*

<sup>9</sup> Damages for each hazard type have been assessed independently and do not account for interaction and/or timing of different hazard

types (i.e. erosion and inundation damage as part of the same storm event will only require one lot of repair/replacement work).



Point Smythe. Source: Alluvium

### 3.10.2 Natural assets

The natural environment underpins the connection the Cape to Cape community and its visitors have with the region's coastal and marine areas. Along with beauty and amenity, these natural features provide other ecosystem services, such as biodiversity, habitat and conservation values.

Quantifying risks and damages/losses of natural assets in a similar (but tailored) way to built assets, enables natural values and assets to be incorporated and prioritised in region-wide strategic adaptation.

The present day (0.0 m SLR) AAD associated with coastal hazard impacts on natural assets is estimated to be in the order of \$2.6 million annually. In the absence of adaptation, this is likely to increase up to over \$11 million with 0.8 m SLR (by 2100).

**Table 16. Locality annual expected damage (\$ million) by coastal hazard type – natural assets only**

	SLR	0.0 m	0.2 m	0.5 m	0.8 m
Hazard	Present	2040	2070	2100	
<b>Inverloch</b>					
Erosion	\$0.62	\$0.71	\$0.80	\$0.87	
Permanent inundation	\$0.00	\$0.36	\$0.46	\$0.56	
<b>Bass Coast</b>					
Erosion	\$0.48	\$0.48	\$0.48	\$0.48	
Permanent inundation	\$0.00	\$0.42	\$0.53	\$0.62	
<b>South Gippsland</b>					
Erosion	\$1.48	\$2.01	\$2.90	\$3.83	
Permanent inundation	\$0.00	\$3.01	\$4.48	\$4.89	

As many of the important ecosystem assets are located in the tidal areas around Anderson Inlet, natural assets in the South Gippsland Shire area of the study region are expected to experience the highest estimated average annual damages across both hazard types and all planning horizons.



### 3.11 A regional snapshot

Bringing together the findings of the exposure, risk and vulnerability, and economic assessments, increases our understanding of coastal hazard risk for assets and land across the region.

This provides a basis to begin targeting our adaptation response and actions (Table 17).

This summary reflects risk, in absence of any intervention to mitigate current and future coastal hazards. The Resilience Plan considers the needs and risk drivers for the different coastal communities of the Cape to Cape region.

Adaptation effort, response and actions can be tailored to location-specific needs (Table 18).

**Table 17. Regional risk rating for each locality.**

Risk Rating: Low Medium Significant High

Sea level	Erosion				Storm tide				Permanent inundation			
	0.0 m	0.2 m	0.5 m	0.8 m	0.0 m	0.2 m	0.5 m	0.8 m	0.0 m	0.2 m	0.5 m	0.8 m
Planning horizon	Present	2040	2070	2100	Present	2040	2070	2100	Present	2040	2070	2100
Inverloch	Med*	Sign*	Sign	High	Med	Med	Sign	Sign	Low	Low	Med	Med
Bass Coast Shire (ex. Inverloch)	Low	Low	Low	Med	Low	Med	Med	Sign	Low	Low	Low	Med
South Gippsland Shire	Low	Low	Med	Med	Med	Med	Sign	Sign	Med	Med	Sign	Sign

\* at some locations within the area

**Table 18. Communities and adaptation needs.**

Inverloch	<ul style="list-style-type: none"> <li>Large and popular coastal settlement.</li> <li>Coast and water are central to the region's tourism-driven economy.</li> <li>Various existing erosion hot spots – Inverloch Surf Beach, Cape Paterson-Inverloch Road, east of the Inverloch boat ramp. Risk is anticipated to increase.</li> <li>Existing and remnant structures demonstrate a dynamic coastline both in and outside Anderson Inlet.</li> <li>Increasing temporary and permanent inundation prone areas.</li> <li>Increasing hazard impacts (erosion and inundation) in multiple urbanised areas of township.</li> <li>Surf Beach, Cape Paterson-Inverloch Road and various locations within Anderson Inlet in eastern areas of Inverloch township are priority locations for adaptation.</li> <li>There is a notable jump in hazard risk between 0.2 m SLR (2040) and 0.5 m SLR (2070) planning horizons.</li> </ul>	Bass Coast Shire (ex. Inverloch)	<ul style="list-style-type: none"> <li>Temporary inundation is the dominant risk for this sub-region.</li> <li>Cliff erosion hazards also pose challenges for this location.</li> </ul>
		South Gippsland Shire	<ul style="list-style-type: none"> <li>Large temporary inundation and permanent inundation prone areas.</li> <li>Disruption to access routes and services is an increasing, major challenge, along with town and agricultural water supply.</li> <li>Liveability of Venus Bay and Tarwin Lower communities is likely to diminish due to hazard impacts.</li> <li>Conservation, farming areas and important environmental values impacted – including mangroves, saltmarsh and other coastal and estuarine vegetation.</li> <li>Agricultural land and its productivity will likely be impacted.</li> </ul>

# 4 Approach to adaptation

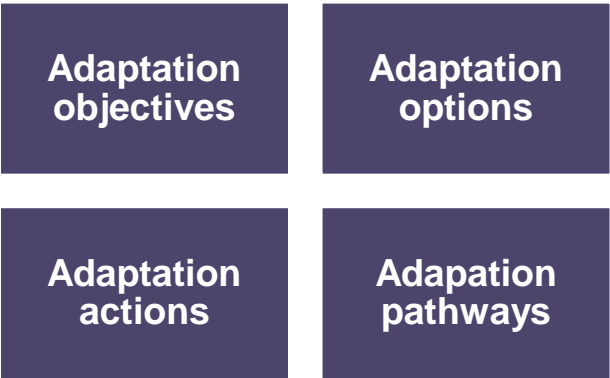
## 4.1 A strategic approach

Across Australia and internationally, coastal land managers are taking a strategic approach to managing the risk of coastal hazards and enhancing the resilience of our coastal zones.

A tailored adaptation framework has been developed for the Cape to Cape Resilience Project, based on best-practice approaches to coastal hazard adaptation, including Victoria’s strategic adaptation approach outlined in the Marine and Coastal Policy (2020) and the Victoria’s Resilient Coast – Adapting for 2100+ (VRC) framework.

Guided by an appreciation of local adaptation objectives, an understanding of hazard exposure, vulnerability and risk, and the Marine and Coastal Policy (2020), common elements of this strategic adaptation approach include:

- Assessing the available **adaptation options** that may be suitable in response to identified coastal hazard risks in different locations and over multiple sea level rise scenarios (planning horizons) from present day to 2100+.
- Assessing the range of **adaptation actions** associated with the different strategic options, that could be used to manage the risk of coastal hazards.
- Developing a strategic plan for coastal adaptation with a view to 2100+, with prioritised actions over a 5-10 year timeframe. This includes the development of **adaptation pathways** to guide decision making for current and future management.



**Adaptation options** - different strategic approaches to managing coastal hazard risk.

In Victoria, these are considered in the order of non-intervention, avoid, nature-based, accommodate, retreat and protect.

**Adaptation actions** - the range of tools, decisions and works that can be implemented to create adaptation pathways aligned to strategic options.

This framework has been informed by:

- Best practice methods as outlined in the VRC framework and aligned with the Marine and Coastal Policy (2020).
- Consultation with stakeholders, including representatives from the Inverloch RaSP, the Stakeholder Reference Group, Victorian Marine and Coastal Council (VMaCC) and broader feedback from the community.
- Values and objectives for different localities across the Cape to Cape region (Community Values Study, Cultural Values Assessment).
- An understanding of vulnerability and risk of coastal hazards for a diversity of values and asset types, across multiple planning horizons (from the Coastal Hazard Assessment and the Risk and Vulnerability Assessment).
- A whole-of-coast perspective of the range of values, uses and pressures in the coastal zone.

## 4.2 Shared roles and responsibilities

Management of coastal hazard risk and increasing the region’s resilience to climate change is a shared responsibility – across the RaSP partners, other land and asset managers and users, and the Cape to Cape community.

Each RaSP partner has an important role in embedding adaptation and resilience measures into their own systems and processes. This includes using, updating and developing the necessary planning tools to manage land use, and ensure public and private assets are appropriately located, designed, constructed, managed and maintained to enable functionality and accessibility in alignment with agreed pathways.











Integration, coordination, strong leadership and strategic direction will be critical to successful adaptation implementation and building community capacity.

### 4.3 Adaptation objectives

Clarifying adaptation objectives helps to guide appropriate adaptation response/s, and screen adaptation options and actions, across the region and at different localities.

Community perspectives on coastal values and thoughts for the future have informed an understanding of adaptation objectives across the Cape to Cape region.

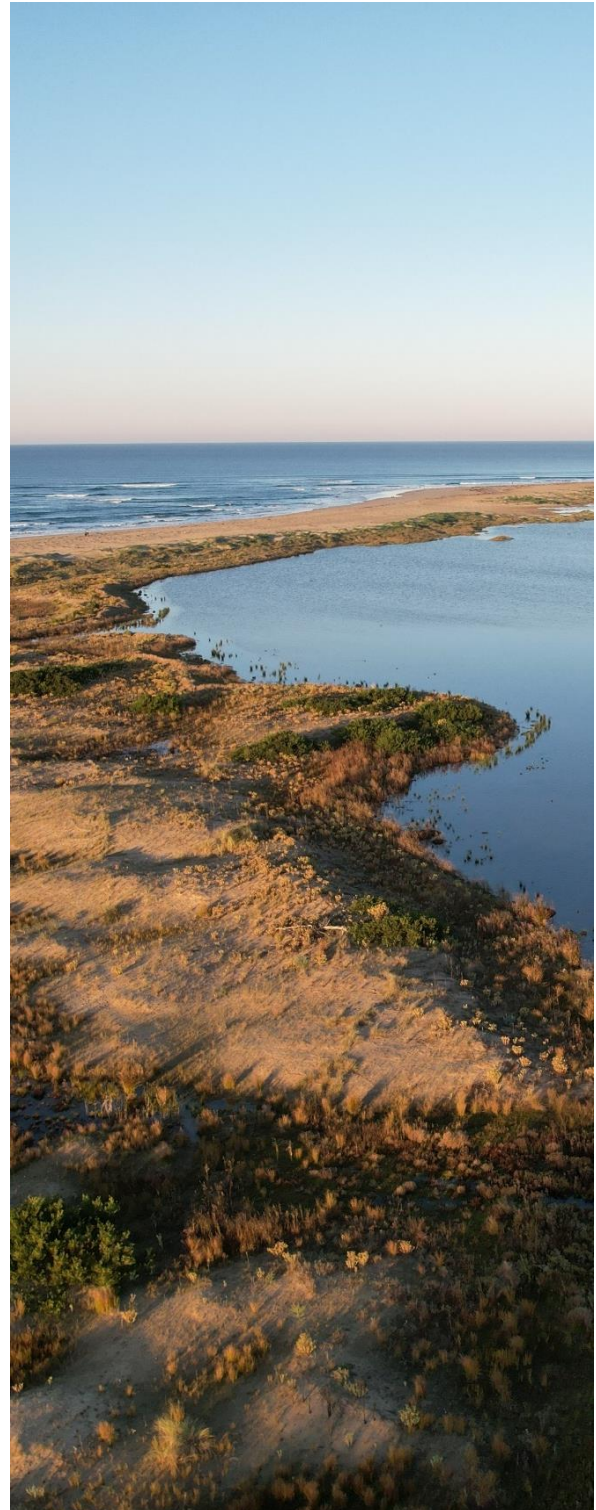
These core community values are:

	Cultural, historic, and spiritual connections to the coast		Safe, reliable, and ecologically sensitive access to coastal areas
	Coastal landscapes, seascapes, character and views		Water quality that is safe and reliable for human consumption, recreational use, healthy ecosystems, and primary industry
	Healthy coastal and marine ecosystems		The ability to live in a coastal community
	Abundant and diverse native coastal and marine flora and fauna		Desirable places to live, work, visit and play, with reliable public services and amenities
	Natural resilience to coastal hazards and sea-level rise impacts		Clarity, consistency and confidence in foreshore management and responsibilities

In line with these values, objectives for the adaptation approach are to:

- Preserve, maintain and enhance these important values of the Cape to Cape region.
- Use a strategic, adaptive approach informed by an understanding of risk and vulnerability.
- Plan to manage current and emerging coastal hazard risks, with a view out to 2100+.

These values and core objectives for coastal management and adaptation form the basis for considering and assessing the suitability of different coastal hazard adaptation responses.



Lagoon at Ayr Creek. Source: Alluvium



## 4.4 Adaptation framework




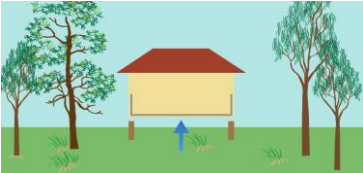


The Marine and Coastal Policy 2020 re-framed how coastal hazards are managed in Victoria, aiming to facilitate more sustained and holistic management approaches for the long-term benefit of Victoria's coastline.

Chapter 6 of the Marine and Coastal Policy 2020 requires land managers to consider strategic adaptation options and apply an adaptation pathways approach to determining actions.

### 4.4.1 Adaptation options

Adaptation options under the Policy (Table 19) are to be considered in the following order.

**Table 19. Adaptation options - to be considered in order**

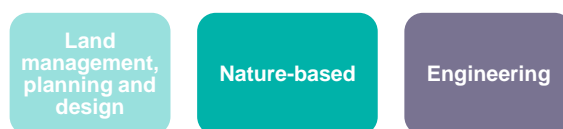
1	Non-intervention		Allow marine and coastal processes, and the hazards they may pose, to occur.
2	Avoid		Locate new uses, development and redevelopment away from areas that are or will be negatively impacted by coastal hazards.
3	Nature-based		Enhancing or restoring natural features to mitigate coastal hazard risk. Includes dune and vegetation enhancement and small scale renourishment.
4	Accommodate		Structures can be designed to reduce the exposure to, or decrease the impact of, coastal hazard risk, thus 'accommodating' the risk.
5	Retreat		Existing structures, assets, or uses may be decommissioned or relocated away from areas that are, or will be, negatively impacted by coastal hazards.
6	Protect (major engineering)		Existing physical barriers are enhanced, or new ones constructed, to mitigate the impact of coastal hazards. Includes engineered structures (groynes, seawalls, breakwaters) and major dune and beach renourishment.

#### 4.4.2 Adaptation actions

There is a wide range of adaptation actions that align with the six strategic adaptation options in Victoria's policy.

These actions can be built into tailored adaptation pathways for both regional and location/site specific management.

These are classified under three key categories:



Adaptation actions are not mutually exclusive, and often a suite of measures is required to effectively manage coastal hazard risk.

**Table 20. Coastal hazard adaptation actions**

Type	Category	Adaptation action
<b>Land management, planning and design</b>	Land use	Land acquisition or swap
		Controlled access
		Planning scheme zone amendment
		Planning overlays
		Rolling easements
		Relocation of infrastructure
	Resilient design / development	Development setbacks Resilient materials / design in new / retrofitted infrastructure
	Cultural landscapes	Survey, document, salvage, other*
<b>Nature-based</b>  Nature-Based methods use the creation or restoration of coastal habitats for hazard risk reduction	Coastal vegetation and blue carbon ecosystems	Mangrove forests
		Seagrass meadow
		Salt marsh
		Living shorelines
		Kelp forests
	Dune ecosystems	Dune protection / vegetation / management
		Use of on-site natural materials
<b>Engineering</b>	Nourishment**	Wet sand fencing
		Supported littoral vegetation (vegetation along shore/waterlines) **
		Localised beach scraping / dune nourishment
	Reefs**	Beach nourishment
		Sand by-passing systems
		Shellfish reefs
	Dredging	Configuration dredging
		Vertical seawalls
		Eco engineering of hard structures
	Seawalls	Rock revetments
		Geobag revetment / wall
		Groynes
	Breakwaters	Groynes
		Breakwaters
		Levees / dykes
<b>Engineering</b>	Flood / tidal barriers	Tidal / surge barriers
		Tidal valves on stormwater system
		Saline groundwater intrusion barrier
	Drainage	Upgrade of drainage network
		Upgrade of road network

\*As led by Traditional Owners

\*\*May be considered a hybrid engineering and nature-based action.

#### 4.4.3 Adaptation pathways

An adaptation pathway provides a roadmap for adaptation across multiple sea level rise scenarios from present day to 2100+. This approach enables:

- Long-term strategic planning.
- Consideration of multiple potential futures.
- Avoidance of short-term actions that may lead to poor adaptation outcomes.

Adaptation pathways include:

- Clear action sequencing, providing confidence to take short-term action.
- Consideration of lead times required for further investigations, design and approvals.
- Changing feasibility of actions over time.
- Trigger points when a change in action is required.

The application of a pathways approach to adaptation has been presented further in Section 7.

Location-specific pathways have been developed to drive adaptation at identified high risk localities for the Cape to Cape region.



Tarwin Lower. Source: Alluvium

#### 4.5 Determining our adaptation process

Guided by the elements of the adaptation framework, the Resilience Plan defines three themes for adaptation actions – Foundation, Regional and Location-specific (Figure 7).

The different action types are integrated, and act together to manage emerging hazard risk and increase the resilience of the Cape to Cape region.

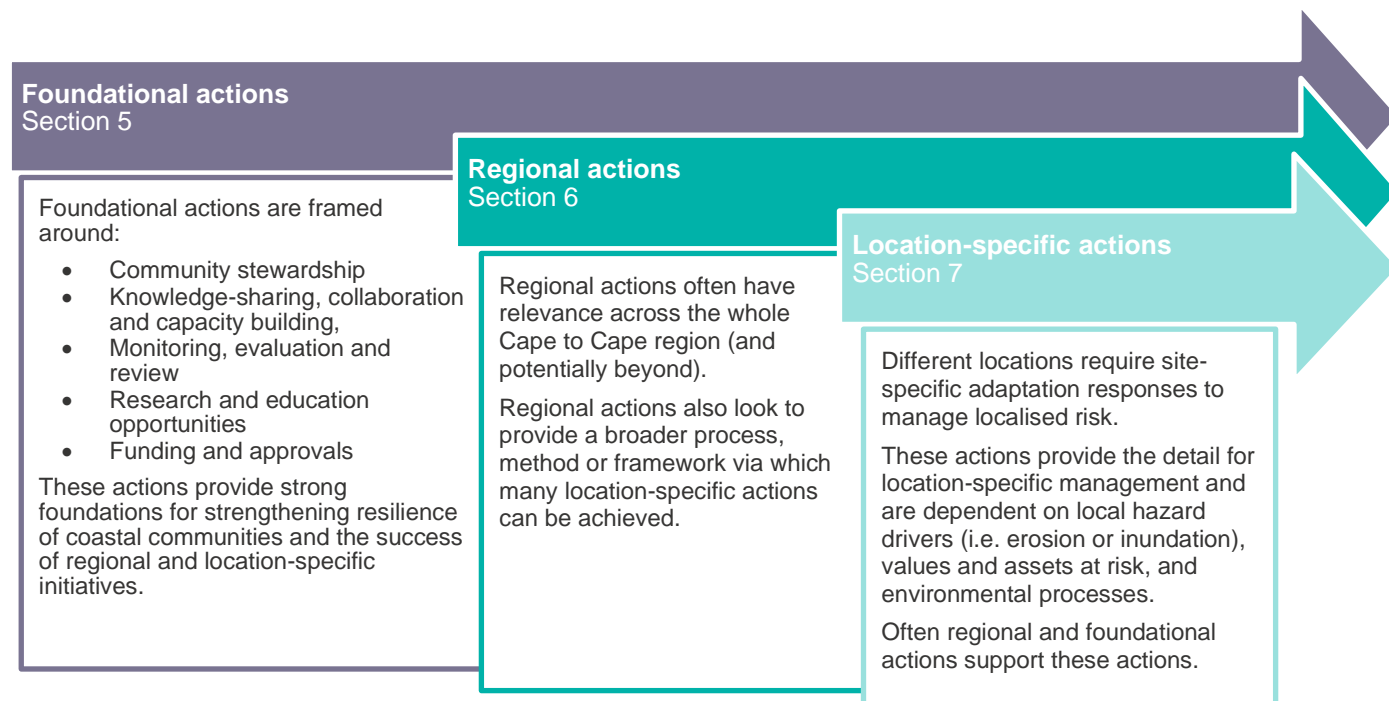


Figure 7 Action structure for the Resilience Plan



## 4.6 Deciding on adaptation

Strategic coastal hazard adaptation across the whole Cape to Cape region requires a range of actions. Actions across the three action categories (refer back to Table 20) are considered for:

- region-wide scale (see Section 6)
- location-specific scale as part of adaptation response pathways (see Section 7).

The program of priority actions was informed by initial screening of options and a tailored cost-benefit analysis to inform decision making on investment decisions across the coastal localities.

Using tailored criteria, shaped by key community and stakeholder values and objectives, a high-level multi-criteria analysis was undertaken to screen the appropriateness of different adaptation options and actions. More detailed criteria assessment was also undertaken for larger scale engineering actions.

Assessment criteria, aligned with adaptation objectives (refer above), included:

- cost
- feasibility to implement
- level of risk mitigation
- policy alignment
- retainment of natural amenity
- retainment of access
- protection of ecosystems and natural assets
- protection of infrastructure assets.

## 4.7 Informing refinement of actions

Targeted analyses were undertaken to further inform the decision-making process for adapting to different hazard types.

This included:

- **economic assessment**, including three economic case studies:
  - the value of a beach
  - blue carbon
  - maintaining access
- coastal modelling of engineering solutions for targeted at-risk locations.

This additional information helped to further inform action development and refinement.

### Case study: The value of a beach

Providing swimming, surfing, and other recreation opportunities, Inverloch Surf Beach is a major driver of visitation and inward migration for the Cape to Cape region. It is a key contributor to the local economy, attracting visitors who spend money on accommodation, food, and retail business. Opportunities for coastal living and beach access also drives higher property values.



Inverloch Surf Beach. Source: Alluvium

Temporary and permanent beach closures (i.e. “loss of the beach”) could have three major economic impacts on the local economy:

- loss of value associated with the benefit derived from a visit to a beach
- loss of revenue for nearby businesses (cafes, restaurants, accommodation)
- loss of beach amenity associated with property proximity to a beach access point.

To understand these impacts, a reduction in visitation due to temporary closure, and reduction in property prices (and associated rate incomes) due to permanent closure are assessed.

Scenarios also reflect a loss of access (temporary or permanent) to the beach which could occur through other factors as well, such as the loss or closure of a main access road and access facilities.

Losses resulting from temporary closure/loss of access to the beach are in the order of \$2.5 to \$7.4 million annually. Some of these losses may be captured elsewhere in the region, as people choose another nearby beach, however a substantial loss will likely be incurred.

For permanent closures or loss of access, impacts on property values are by almost 30% for properties with coastal views and 37% for those without.

The potential losses of beach amenity are significant for local residents and businesses. This highlights the economic case for some erosion mitigation and opting for adaptation solutions that can retain a beach. Potential co-investment opportunities (cost contributions from beneficiaries) in shared adaptation initiatives for the coast may also exist.

### Case study: Blue carbon

Rising sea levels are predicted to change the composition of Anderson Inlet and its surrounding areas. This provides opportunities for land use transitions, to provide new ecosystem services.



Saltmarsh along the Tarwin River. Source: Alluvium.

**Ecosystem services** - the range of benefits natural assets provide which contribute to human wellbeing. Estuarine systems, such as Anderson Inlet, provides a range of ecosystem services, including climate regulation, carbon sequestration, flood regulation, habitat, recreation and cultural values.

Anderson Inlet and the surrounding floodplain currently supports a range of land uses including rural and agriculture, conservation, and open space purposes.

Many of these areas are already flood-prone and with rising sea levels, an expansion of areas permanently inundated, is expected. There is an opportunity to transition the land to a wetland system over the next 80 years. These changes will result in an increase of ecosystem services.

Potential for mangrove and saltmarsh communities to migrate and expand into increasing inundating low lying farming areas.

The estimated value of potential blue carbon stock provided by inundated land with 0.8 m SLR (by 2100), is over \$10 million per year. The value gained from blue carbon net abatement could be almost 4 times greater than the value of agriculture foregone.

Ecosystem	Value (\$million)*
Blue carbon net abatement	\$10.3
Wider ecosystem services	\$584.4
Agriculture foregone	\$2.6

\*based on "more likely" estimates

The value of estuarine ecosystem services created by Anderson Inlet expansion will exceed the value of any agriculture lost and strongly supports current transition initiatives.

### Case studies: Maintaining access

Coastal hazards have potential to impact on access to and across the Cape to Cape region, with flow on economic impacts. Numerous roads are potentially at risk from inundation or erosion. Notable access routes at risk include Cape Paterson-Inverloch Road (Bunurong Road) and Venus Bay-Inverloch Road.

**Cost benefit analysis (CBA)** uses the economic value of access loss as a reference to assess the effectiveness of possible adaptation actions and suitability of potential investment.

#### Cape Paterson-Inverloch Road (Bunurong Road)

Erosion and inundation, particularly to the east, near Wreck Creek impact on this road. Alternate transport routes are available for nearby communities (Cape Paterson), however, local sites, beaches, attractions, properties and critical infrastructure (wastewater treatment), rely upon this route.

Economic assessments examined actions to protect the existing road alignment, compared to several road realignment options, using CBA. A hard protection solution (seawall) was found to be the most economically viable. However, some road realignment options fared well and also offered strong alignment with community values and state policy.



Bunurong Road. Source: Alluvium

#### Venus Bay-Inverloch Road

Costs of temporary access disruption were estimated, based on foregone income (to local businesses), wages (if unable to get to work), rescue (e.g. medical emergency), and extra travel costs (longer distances).

The cost to the local economy from temporary closure of Venus Bay-Inverloch Road were found to be:

- \$5K to \$15K per day for Tarwin Lower, with alternate access routes available
- \$150K - \$1.25 million per 2-5 days for Venus Bay, which experiences complete isolation.

Cost benefit and threshold analyses considered:

- Frequency of temporary access loss (event/yr)
- Proportion of property value loss

Analysis examined various actions for limiting access disruption of the main access route including road raising, road redesign and levees to protect the road.

Scale (length) of these actions means these are expensive and not currently viable. However, multiple actions are economically viable with 0.5 m SLR (by 2070) due to areas of the region becoming permanently inundated.

## Coastal modelling of engineering solutions

Informed by local site context and high-level multi-criteria analysis (described in Section 4.6), some large-scale engineering solutions were shortlisted for more detailed assessment and modelling, as possible actions for targeted at-risk locations.

This included both conceptual and numerical (computer) modelling of actions at Bunurong Road, Surf Beach and Tarwin Lower. Concept designs and rendered images were also used to understand the scale and visual impact of actions. Detailed cost estimates were also developed.

The technical assessment of shortlisted engineering actions was designed to review general effectiveness, performance and risk to surrounding environment and adjacent shoreline. Modelling findings are presented below.



Example photo renders and concept design (groynes and renourishment). Source: Water Technology.

Option	Assessment summary
<b>Bunurong Road</b>	
Beach renourishment	<ul style="list-style-type: none"> <li>75,000 to 100,000 m<sup>3</sup> would be required for a “sacrificial” beach to prevent erosion in a 2% AEP storm, with ongoing renourishment required, potentially annually.</li> <li>Allows natural processes with less chance of long-term (irreversible) impacts.</li> <li>Renourishment could impact on Anderson Inlet entrance dynamics, intertidal habitats and change the beach character to a high dune, with potential to increase inundation risk.</li> </ul>
Seawall	<ul style="list-style-type: none"> <li>More than 1 km of seawall would be required to protect the entire length of the beach/road.</li> <li>Difficult to remove in the future and significant impacts on beach amenity and access.</li> <li>Over wash in a storm could still occur with potential to increase inundation risk.</li> </ul>
<b>Surf Beach</b>	
Groynes and beach renourishment	<ul style="list-style-type: none"> <li>Three groynes of 180-210 m long, 4 m high and up to 14 m wide required along Surf Beach, with initial nourishment of 100,000-200,000 m<sup>3</sup> and additional groynes in Anderson Inlet over time.</li> <li>Significant impact on beach amenity, access and views, with a steep sloping dune.</li> <li>Potential impacts to Anderson Inlet entrance dynamics and further erosion to the east.</li> </ul>
Nearshore breakwaters	<ul style="list-style-type: none"> <li>Conceptual configuration of eight nearshore breakwaters, ranging between 80 m and 145 m long, 4-4.5 m high, placed 150-200 m from the present day shore, with very large rock.</li> <li>Significant impact on beach type, surfing conditions and character through changed wave energy.</li> <li>Complex and uncertain impacts on entrance dynamics, potential increased recession elsewhere.</li> </ul>
Point Norman Long Groyne	<ul style="list-style-type: none"> <li>Groyne 300-500 m long required to realign beach and protect coastline at Wreck Creek, with initial renourishment of 100,000 m<sup>3</sup>, large rock size and complex to construct.</li> <li>Significant impact on beach aesthetics and entrance dynamics with potential erosion elsewhere.</li> </ul>
Drainage controls	<ul style="list-style-type: none"> <li>Tidal controls on Wreck Creek could help minimise flood extents. Preliminary modelling showed multiple flow paths exist through nearby lower sections, meaning any drainage controls would be less effective unless combined with creating of higher dune buffer and/or minor road raising. Outlet design must also limit potential for increased catchment flooding due to outlet control/constriction.</li> </ul>
<b>Venus Bay and Tarwin Lower</b>	
Road raising and levees	<ul style="list-style-type: none"> <li>Catchment hydrology and flood potential of areas the Venus Bay and Tarwin Lower region, levees constructed to limit coastal flooding impacts may pose possible risks for catchment flooding. Any new levees introduced must account for this risk.</li> <li>Modelling showed minor road raising may help reduce flood risk, for up to 0.5 m sea level rise. Additional levees or combined road raising and levees could be effective in some areas in the longer term, especially the road route between Venus Bay and Tarwin Lower. Additional levees at/north of Tarwin Lower township (near Inverloch-Venus Bay Road river crossing) may be less effective at reducing flood risk, creating extra catchment flooding challenges.</li> </ul>

For further information see Water Technology 2022g and Adaptation Actions Technical Assessment Report Summary.



## 5 Foundational actions

Foundational actions are about enhancing the adaptive capacity of Cape to Cape stakeholders and communities and the way we respond to emerging hazard risk. They aim to provide important knowledge, data, skills and tools to enable adaptation approaches to succeed and continue to evolve and adapt to changing conditions. These actions can be integrated with regional and location-specific actions to improve action outcomes.

Table 21 details these foundational actions. Details of agency involvement, roles, responsibilities have been developed as part of further implementation planning for the Resilience Plan delivery by the RaSP.



**Foundational actions** are framed around:

- Community stewardship
- Knowledge-sharing and collaboration
- Monitoring, evaluation and review
- Research and education opportunities
- Funding and approvals

These actions provide strong foundations for strengthening resilience of coastal communities and the success of regional and location-specific initiatives.

**Table 21. Foundational actions to enhance adaptive capacity (priority actions next 5-10 years).**

Foundational actions	
F1. Community stewardship	
Actively engage and empower the community to build coastal hazard resilience	<b>F1.1</b> Enhance region-wide dune and vegetation enhancement and knowledge building programs and activities, utilising a mix of agency and volunteer time, and similar citizen science initiatives (including involvement of Victorian Coastal Monitoring Program, South Gippsland Conservation Society, Coastcare and Landcare) at priority sites. Align community efforts with State and Regional policies and priorities.
	<b>F1.2</b> Investigate options for providing support to local businesses for emergency response and long-term resilience / adaptation planning.
	<b>F1.3</b> Investigate long-term options to diversify social and economic identity of the Cape to Cape region and reduce dependency on proximity to the coastline and coastal setting.
F2. Knowledge sharing and collaboration	
Facilitate knowledge sharing and education on hazards and adaptation	<b>F2.1</b> Continue to advance partnerships and collaboration with representatives of the region's Traditional Owners, to understand their needs, aspirations and involvement in coastal hazard adaptation, including the identification of cultural values, management of significant sites, supporting their ongoing role in caring for Country and informing future adaptation approaches. This is to be undertaken in alignment with <i>Pupangarli Marnmarnepu</i> , DEECA's self-determination reform strategy, and its guiding principles.
	<b>F2.2</b> Make the Resilience Plan available and provide tailored communication materials on Plan implementation and broader coastal management.
	<b>F2.3</b> Make the spatial coastal hazard layers available via a public, online data repository (such as State Government CoastKit). To be accompanied with appropriate metadata details and communications.
	<b>F2.4</b> Enhance community adaptive capacity to coastal hazards, including awareness of increasing coastal hazard exposure/risk and ways to improve individual preparedness and adaptive capacity – through training, education, events.
	<b>F2.5</b> Co-ordinate and promote cross-organisational and state-agency information sharing, partnerships and initiatives to enhance resilience and strategic adaptation for the region.
	<b>F2.6</b> Establish targeted working groups with key stakeholders (RaSP members, Traditional Owners, industry, research, and community) where necessary, to advise and collaborate on location and/or service-based management.

Foundational actions	
F2. Knowledge sharing and collaboration (continued)	
	<p><b>F2.7</b> Ensure collaboration with the Bunurong Land Council Aboriginal Corporation (BLCAC) for any projects or works within their Registered Aboriginal Party (RAP) area, particularly near recognised culturally sensitive areas and/or registered sites in coastal and marine environments. Includes initiatives which work towards co-management and support BLCAC teams to work on Country.</p> <p><b>F2.8</b> Guided by Traditional Owner representatives for the region, investigate and continue to record local Aboriginal cultural heritage, history, values and culturally significant areas, and identify sensitivities to changing coastal hazards and management implications. Seek possible partnerships, collaboration and support opportunities as desired. Bunurong Land Council Aboriginal Corporation (BLCAC) to oversee activities for areas within their Registered Aboriginal Party (RAP) boundaries.</p>
F3. Monitoring, evaluation and review	
Monitor changes in coastal hazard risk and effectiveness of adaptation	<b>F3.1</b> Review, update and expand existing monitoring initiatives (including drone and photo point programs e.g. Fluker Posts, CoastSnap). Regularly communicate key findings and opportunities for community involvement.
	<b>F3.2</b> Review, update and expand regular bathymetric survey of Anderson Inlet entrance.
	<b>F3.3</b> Annually report on the implementation of the Resilience Plan, including development of and reporting of evaluation metrics.
	<b>F3.4</b> Integrate evaluation metrics for implementation of adaptation actions, and effectiveness of actions into existing monitoring programs.
	<p><b>F3.5</b> Continue to review and update coastal hazard modelling and hazard extents, including consideration of:</p> <ul style="list-style-type: none"> <li>• changes to policy environment (e.g. sea level predictions, approach to defining coastal hazard areas)</li> <li>• updated technical information that may be available (including updated survey, metocean records)</li> <li>• any new development and landscape changes in the region.</li> </ul>
F4. Research opportunities	
Boost collaborative opportunities and undertake additional investigations to support adaptation	<b>F4.1</b> Establish and continue with collaborative opportunities with key universities and research centres. Define key research projects for implementation over the next 5-10 years.
	<b>F4.2</b> Investigate local catchment and flooding dynamics, response, and sensitivities to climate change and management implications.
	<b>F4.3</b> Investigate local ecosystem responses/sensitivities to changing coastal hazards and management implications.
	<b>F4.4</b> Investigate local groundwater dynamics, response, and sensitivities to climate change, and management implications, including impacts to water supply, agriculture, land use and ecosystem health.
	<b>F4.5</b> Investigate local post-settlement heritage and archaeological sites and cultural values, and identify sensitivities to changing coastal hazards and management implications. To include partnerships and collaboration opportunities (such as research institutes).
F5. Funding and approvals	
Identify funding and approvals mechanisms	<b>F5.1</b> Seek and apply for funding to establish programs, partnerships and collaboration that supports implementation of the plan, including initiatives that support innovation in adaptation.
	<b>F5.2</b> Investigate mechanisms for funding of coastal hazard adaptation works. To include public and private investment options.

## 6 Regional actions

Aligned with the adaptation options hierarchy, priority regional actions are summarised in Table 22, with higher level action themes and detailed action description.

Many of the regional actions are linked to broader initiatives around:

- planning
- current and future asset (infrastructure) management and maintenance
- land-use transition
- resilient design
- enhancement of natural ecosystems.



**Regional actions** often have relevance across the whole Cape to Cape region (and potentially beyond). Regional actions also look to provide a broader process, method, or framework via which many location-specific actions can be achieved.

Some regional actions have specific relevance at particular locations. Implementation of these regional actions helps to coordinate and drive more specific, location-based actions. The relevance of these regional actions is highlighted in the location-based actions in Section 7.

Details of agency involvement, roles, responsibilities have been developed as part of further implementation planning for the Resilience Plan delivery by the RaSP.

Table 22. Regional actions to enhance adaptive capacity (priority actions next 5-10 years).

Adaptation action	Theme	Description
<b>1. Non-intervention</b>	<i>Not appropriate given the region-wide risks</i>	
<b>2. Avoid</b>		
<b>R2.1 Planning updates to avoid current and future risk</b>	Land use planning	<b>R2.1.1</b> Use the Resilience Plan (including coastal hazard mapping and emerging risk information) to inform statutory planning, other strategic plans, and relevant regional planning matters.
		<b>R2.1.2</b> Identify, define and develop necessary planning tools and mechanisms if required, to embed coastal hazard findings into region wide planning (including controls, overlays and land zoning).
		<b>R2.1.3</b> Review regional planning controls and tools, such as Distinctive Areas and Landscapes (DALs) and settlement boundaries, and ensure coastal hazard risk information (across all planning horizons) is embedded in their implementation.
		<b>R2.1.4</b> Review and update planning provisions for land uses located in hazard areas identified in location specific adaptation pathways.
		<b>R2.1.5</b> Consider implications of Resilience Plan and coastal hazard assessment findings for future development approvals and conditions including: <ul style="list-style-type: none"> <li>• existing lots of undeveloped land</li> <li>• future development approvals and conditions.</li> </ul>
	Emergency response / disaster management	<b>R2.2.1</b> Review and update local emergency response / disaster management planning for the Cape to Cape region, based on updated coastal hazard information and mapping. Includes access considerations identified in location specific adaptation pathways.



Adaptation action	Theme	Description
<b>3. Nature-based</b>		
<b>R3.1 Dune, vegetation and ecosystem enhancement</b>		<b>R3.1.1</b> Undertake dune and vegetation protection, enhancement, and management as foundational actions for all areas with existing dune systems. Includes minimising dune disturbance, access controls, maintaining and enhancing vegetation condition and increasing community awareness.
		<b>R3.1.2</b> Undertake estuarine and marine ecosystem protection, enhancement, and management as a foundational action for all areas with existing sensitive ecosystems (such as wetlands, saltmarsh, mangroves and seagrass communities). Includes minimising disturbance to wetland and intertidal areas, access controls, maintaining and enhancing ecosystem condition and increasing community awareness.
		<b>R3.1.3</b> Develop an ecosystem transition plan, and identify opportunities to aid and enhance vegetation and habitat connectivity and transition (“make space for nature”).
<b>R3.2 Dune and beach nourishment</b>		<b>R3.2.1</b> Undertake investigations to support regional sand sourcing for nourishment, determining sand availability and source locations. To include consideration of range of volumes (small through to large scale). Linked to 6.1.2.
		<b>R3.2.2</b> Develop an approach, including triggers, for small-scale sand nourishment and dune enhancement for targeted areas, in response to increasing erosion and inundation exposure and risk.
<b>R3.3 Blue carbon</b>		<b>R3.3.1</b> Identify potential blue carbon opportunities across the region, that could enhance ecosystem services, including climate regulation, carbon sequestration, flood regulation, habitat, and recreational and cultural values.
<b>R3.4 Planned management approach for culturally significant sites and places</b>		<b>R3.4.1</b> In partnerships and collaboration with representatives of the region’s Traditional Owners, examine, develop and implement environmentally sensitive adaptation responses to care for, manage, preserve, and/or retreat from areas of significant cultural value, importance and history. Respect Traditional Owner voices and knowledge through planning, management and decision making.
<b>4. Accommodate</b>		
<b>R4.1 Redesign / upgrade infrastructure</b>	Roads/ utilities networks	<b>R4.1.1</b> Review and embed coastal hazard risk information (across all planning horizons) into asset planning and management to identify assets at risk and to inform appropriate maintenance requirements, renewal timeframes, potential relocation and future design considerations.
		<b>R4.1.2</b> Use the Resilience Plan to collaborate with RaSP partners to deliver co-ordinated planning on future climate resilient infrastructure.
		<b>R4.1.3</b> Review existing planned infrastructure upgrades and renewals, and update design requirements, timing and prioritisation.
		<b>R4.1.4</b> Undertake stormwater and drainage investigations, planning and design upgrades and incorporate into hazard management planning. Includes identified areas in location specific pathways.

Adaptation action	Theme	Description
4. Accommodate (continued)		
R4.2 Build resilience	Private assets	R4.2.1 Promote resilient home upgrades within the community and building sector.
		R4.2.2 Develop suitable planning controls/tools to limit inappropriate development, design, or materials of buildings and structures within at-risk areas. Includes retreat areas identified in location specific pathways.
5. Retreat		
R5.1 Retreat planning		R5.1.1 Collaborate with relevant agencies, partners and State Government* to explore development of / opportunities for a strategic approach to regional and site-based planned retreat, with defined mechanisms to transition public and private land, infrastructure and uses/services.
R5.2 Planned relocation of built assets and land use	Public assets and land-use	R5.2.1 Develop a regional planned retreat strategy in collaboration with State Government*. Define mechanisms to transition public land, infrastructure and uses/services, as guided by a state-wide process.
		R5.2.2 Apply region-wide context and develop a tailored strategy for planned public asset retreat at targeted locations. Linked to (R5.1.2).
		R5.2.3 Develop strategy, including triggers, for a transition response for relocation or removal of specific public assets / land uses where identified in location specific pathways.
		R5.2.4 Develop procedures, communications and community assistance to support implementation of planned retreat of public assets.
		R5.2.5 Enhance community adaptive capacity to coastal hazards, including awareness of increasing coastal hazard exposure and risk to public assets and the need for retreat, to improve individual preparedness and adaptive capacity – through training, education, and events. Linked to R5.2.10.
	Private assets and land-use	R5.2.6 Develop a regional planned retreat strategy in collaboration with State Government. Define mechanisms for private land use transition, as guided by a state-wide process. Links to R5.1.1.
		R5.2.7 Apply region-wide context and develop a tailored strategy for planned private asset retreat at targeted locations. Linked to R5.2.6.
		R5.2.8 Develop strategy, including triggers, for a transition response for relocation or removal of specific private assets / land uses where identified in location specific pathways.
		R5.2.9 Develop procedures, communications and community assistance to support implementation of planned retreat of private assets
		R5.2.10 Enhance community adaptive capacity to coastal hazards, including awareness of increasing coastal hazard exposure and risk to private assets and the need for retreat, to improve individual preparedness and adaptive capacity – through training, education, and events. Linked to R5.2.5.

Adaptation action	Theme	Description
<b>6. Protect (major engineering)</b>		
<b>R6.1 Hazard mitigation through engineering protection</b>		<b>R6.1.1</b> Maintain/manage existing public coastal protection structures as identified in location specific pathways. Includes upgrades for identified protect pathways and transition for identified retreat pathways.
		<b>R6.1.2</b> Undertake investigations to support implementation of large scale sand sourcing and nourishment for areas identified in location specific pathways. To include consideration of surrounding system impacts, such as water quality and sediment transport consequences. Linked to (R3.2.1).

\* Note: DEECA is the relevant State Government lead agency for coastal retreat planning for the Cape to Cape Region



## 7 Location-specific actions

To enable localised management issues and needs to be addressed, the Cape to Cape study area has been divided into four reporting regions Figure 8.

- 1 Cape Paterson-Inverloch Road (Bunurong Road)
- 2 Inverloch Surf Beach
- 3 Inverloch (within Anderson Inlet)
- 4 Venus Bay and Tarwin Lower

Informed by local context of values, risk and coastal processes, adaptation pathways have been used to guide decision making at this localised scale.

Adaptation pathways include a collective package and sequencing of adaptation actions for managing coastal hazards (erosion, permanent inundation, storm tide inundation) at relevant locations along the coast.

These pathways are adaptive and may be subject to change and actions will be subject to prioritisation across all localities over time as part of ongoing implementation and budget considerations.



### Location-specific actions

Different locations require site-specific adaptation responses to manage localised risk.

These actions provide the action detail for location-specific management and are dependent on local hazard drivers (i.e. erosion or inundation), values and assets at risk, and environmental processes.

Often regional and foundational actions support these actions.

Decision-making trigger points have been identified that allow flexibility in adaptation planning.



A trigger point is a pre-determined point that is set to 'trigger' the commencement of planning and implementation of an adaptation option and corresponding actions

Many of the regional and foundation actions are needed, to help enable successful implementation of location-specific action.



Figure 8. Location-specific management areas within the Cape to Cape region.

## 7.1 Adaptation pathways

Adaptation pathways have been used to examine and communicate a range of location-specific actions and make decisions on technical feasible and preferred pathways.

Detailed pathways used localised context established from a range of technical and strategic assessments, as well as findings from extensive stakeholder and community engagement.

Key elements on the detailed pathways include:

- **Location specific**
- **Emerging risk profile by hazard type.** This acts as a proxy time scale aligned with sea level rise. Running along the top of the pathways, actions and feasibility are aligned with this profile / time scale.
- **Adaptation options and actions,** in order that MAC policy hierarchy and aligned VRC guidance.
- **Various activities and assessments** required to enable / support action implementation
- **Triggers** to be used to determine a change in response or adaptation pathway.
- **Action performance/efficacy** in reducing risk, and how that might diminish over time (with changing risk, and reducing performance due to elapsed time / aging measures)

How to read adaptation pathways		
	Assess	Undertake further assessment of feasibility and/or design of action
	Trigger	Point where a new decision must be made. Could include new information, updated projections or a threshold is reached.
	Not feasible	Action is not feasible under current or emerging hazard risk.
	Monitor and review	Points for monitoring, evaluation, review and update of the pathway.
	Prepare	Lead time required to prepare for action implementation. Could include detailed design or approvals.
	Implement	Implementation of action
	No longer feasible	Actions may become unfeasible over time.
	Performance / Efficacy	Action performance/ efficacy may change over time

High level, simplified pathways have also been used to convey preferred key actions and their timing at each locality.

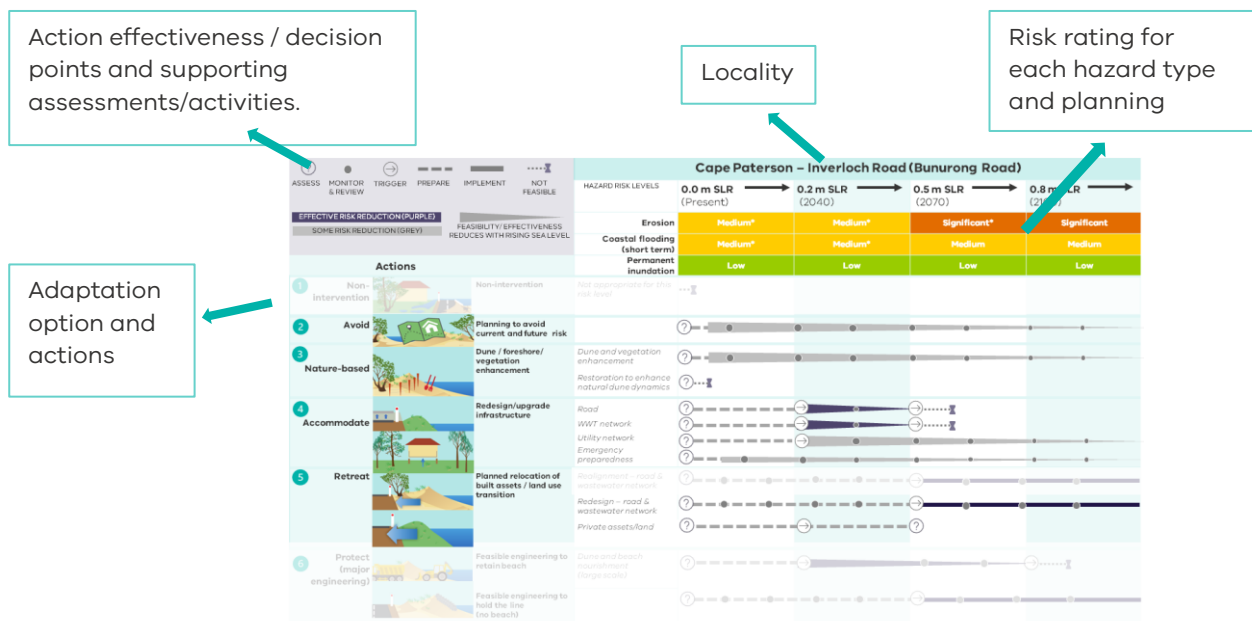


Figure 9. Example detailed adaptation pathways, with core pathway elements labelled.

## 7.2 Cape Paterson-Inverloch Road (Bunurong Road)

This location focuses on Cape Paterson-Inverloch Road (Bunurong Road) and its surrounding areas, extending from Eagles Nest, Flat Rocks to the west of Wreck Creek's outlet.

### 7.2.1 Landscape and values

Bunurong Road is the primary thoroughfare connecting the Inverloch and Cape Patterson townships (Figure 10). The road is an important asset facilitating connection, tourism and recreation in the region. The road provides scenic views of the sandy coves, rock platforms and cliffs, and access to beaches and caves for visitors to explore. Many utilities and services also run along the road.

Values, uses and infrastructure in the area include:

- The Yallock-Bulluk Marine and Coastal Park.
- Unique geology and marine environments including reefs, cliffs, shore platforms and other coastal features.
- Sites of national geological significance, including dinosaur fossils and fossil excavation sites
- Geomorphologically and culturally important sites, including Eagles Nest and The Caves.
- Coastal vegetation including coastal banksia.
- Built infrastructure and facilities - roads and utilities infrastructure, including the waste water treatment plant and a major sewerage pipeline running along Bunurong Road.
- Rural private dwellings and the RACV Inverloch Resort.



Wreck Creek and Bunurong Road, looking south west towards Eagles Nest. Source: Alluvium

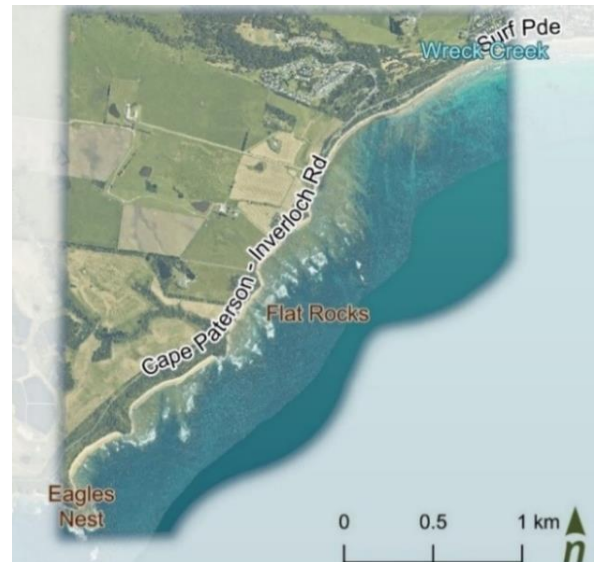


Figure 10. Cape Paterson-Inverloch Road (Bunurong Road)

### 7.2.2 Coastal hazard exposure and risk

The region will primarily be impacted by erosion and storm tide inundation, with exposure and risk likely to increase into the future (Table 23).

Some sections of the road are naturally more resilient to coastal hazards, on higher land or protected by harder cliffs and shore platforms. Undercutting and cliff collapse also pose risks in some higher cliffed areas.

Sections of the road located on lower elevations have lower resilience and are at risk from coastal erosion and inundation.

#### Present day hazard risk and management

Erosion and storm tide hazards currently impact a small section of road, at the eastern end of this location, near Bunurong Road and Surf Parade intersection. At times, temporary flooding events cut access along this section, impacting connectivity between Inverloch township and beaches, sites and properties only accessible by Bunurong Road.

Ongoing erosion events have triggered engineering responses including a wet sand fence (2019) and rock revetment (2022).

Table 23. Bunurong Road coastal hazard risk profile.

Cape Paterson-Inverloch Road (Bunurong Road)				
SLR	0.0 m	0.2 m	0.5 m	0.8 m
	Present	2040	2070	2100
Erosion	Med*	Med	Sign*	Sign
Storm tide	Med*	Med*	Med	Med
Permanent inundation	Low	Low	Low	Low

\*At some locations within the reporting area.



Future erosion hazards are expected to impact larger portions of Bunurong Road, impacting the thoroughfare to Cape Patterson and reducing access to public and private properties, assets and recreational opportunities this area provides.

Key assets and values increasingly at risk from erosion and temporary inundation include:

- Bunurong Road itself and the local access to public and private property, sites, places and tourist attractions
- Adjacent linear infrastructure networks (sewage, telecoms, electricity, water).
- A major sewage pipeline adjacent to Bunurong Road and critical access to wastewater treatment plant.
- Unique geological values and dinosaur fossils
- Surrounding environmental assets including coastal banksia woodlands, dune scrubs and grasslands and coastal heathland scrubs.



Bunurong Road, looking south west. Source: Alluvium.

### 7.2.3 Adaptation pathway and actions

The preferred pathway for Bunurong Road (Figure 11) involves:

Figure 11) involves:

- Avoidance of risk through planning updates and development controls, with consideration of longer term access
- Targeted dune and vegetation enhancement to improve the natural dynamics of the dune system, and provide hazard buffer
- Accommodation of risk through infrastructure (road, water and sewage network) upgrades to increase resilience

With 0.2 m sea level rise (by 2040) or as a trigger is reached, this pathway expands to include:

- Moving infrastructure and assets out of at-risk areas over time (retreat) including redesign of road network to create local access only and loss of full coastal connection between Cape Paterson and Inverloch.
- Removal of existing coastal structures.

Further adaptation pathway detail including feasible actions, effectiveness and decision points

is provided in Figure 12. Table 24 provides detailed actions associated with this pathway.

Other potential adaptation pathways considered for Bunurong Road are summarised in Attachment B.

#### Key considerations for this pathway:






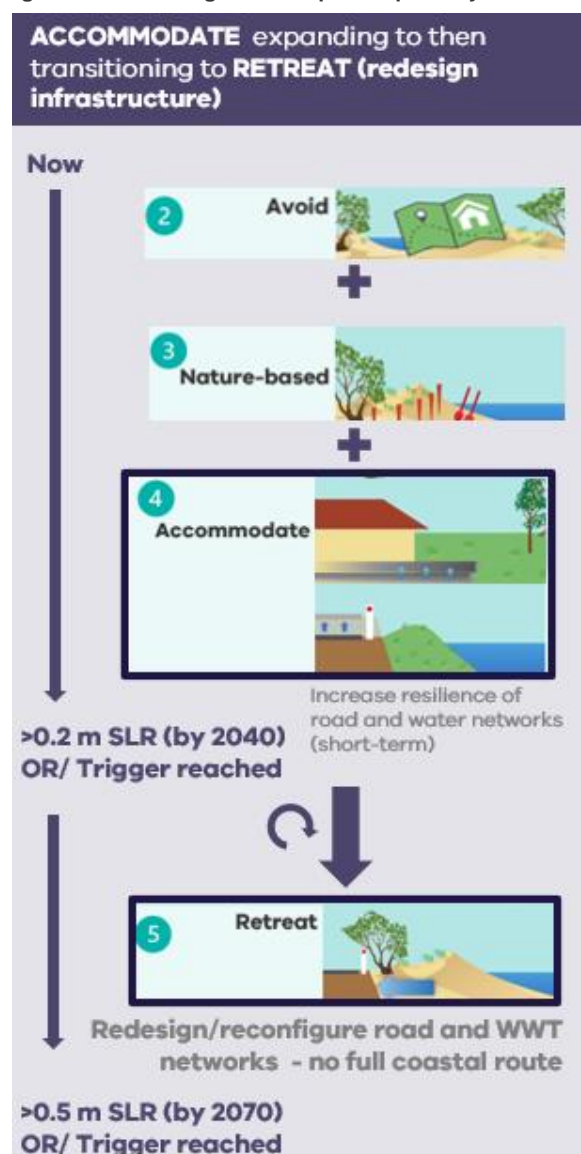
-  Retains sandy beach and natural amenity – good alignment with community values.
-  Requires retreat mechanism/strategy development.
-  Maintains localised access to key assets and attractions.
-  No longer a full coastal route from Inverloch to Cape Paterson, but potential opportunity for cycling or walking trails in transition periods.
-  Adaptation approach must integrate works for road and wastewater networks.

Figure 11. Bunurong Road adaptation pathway overview.



# ACCOMMODATE then transitioning to RETREAT (redesign of infrastructure networks)

\* at some locations

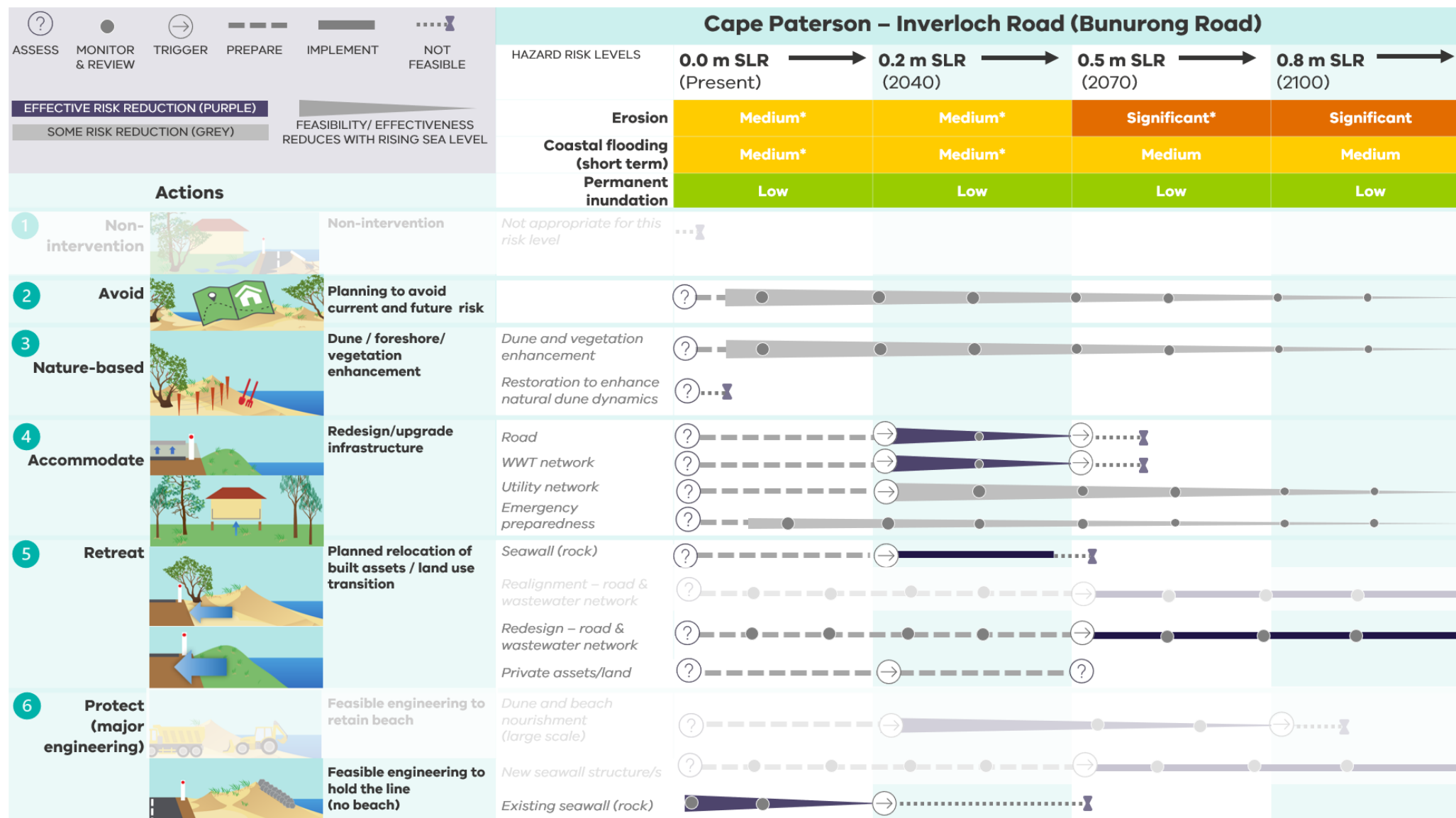







Figure 12. Detailed adaptation pathway for Cape Paterson – Inverloch Road (Bunurong Road).

Actions also considered but not selected for the preferred pathway are shown as faded out.

Table 24. Adaptation actions for Cape Paterson – Inverloch Road (Bunurong Road)

Cape Paterson – Inverloch Road (Bunurong Road)		0.0 m SLR (Present) →	0.2 m SLR (2040) →	0.5 m SLR (2070) →	0.8 m SLR (2100) →
→ Trigger	Erosion	Medium*	Medium	Significant*	Significant
	Storm tide	Medium*	Medium*	Medium	Medium
	Permanent Inundation	Low	Low	Low	Low

Action commencement:			Priority actions next 5-10 years		Future actions		
Adaptation actions							
1. Non-intervention			Not appropriate for this risk level				
2. Avoid			As per region-wide actions				
	Planning updates to avoid current and future risk	Land use planning	L1.2.1 Review, confirm and update planning provisions for land use within coastal hazard areas of the Cape Paterson – Inverloch Road locality (including controls, overlays, land zoning).				
		Emergency management	L1.2.2 Update local emergency management planning for this locality based on updated coastal hazard maps.				
3. Nature-based			As per region-wide actions				
	Dune/ foreshore and vegetation enhancement		L1.3.1 Minimise dune/foreshore disturbance, maintain vegetation, access controls/fencing.				
			L1.3.2 Identify opportunities to aid and enhance vegetation and habitat connectivity and transition, including adjacent low-lying coastal wetland areas – adjacent to RACV Club, Wreck Creek.				
	Protection and enhancement of cultural areas		L1.3.3 Using nature-based approaches, explore and implement ways to manage, recognise and protect cultural values and heritage sites along Cape Paterson-Inverloch Road.				
4. Accommodate			As per region-wide actions				
	Redesign/ upgrade infrastructure	Utilities networks	L1.4.1 Review at risk infrastructure and embed hazard risk information into current asset management plans.		L1.4.7 Embed hazard risk information into new asset management plans. Linked to road/ infrastructure retreat.		
		Road network	L1.4.2 Review at risk infrastructure and embed hazard risk information into current asset management plans.				
		Wastewater treatment plant and network	L1.4.3 Review at risk infrastructure and embed hazard risk information into current asset management plans.				
			 L1.4.4 Implement short/medium term WWTP and critical network to extend life of existing assets in current alignment	 L1.4.8 End medium term asset management and commence RETREAT pathway.			
	Build resilience	Private assets	L1.4.5 Advocate for/promote resilient homes within the community.				
			L1.4.6 Advocate for/promote emergency preparedness within the community, especially Cape Paterson – Inverloch Road residents.				
5. Retreat			As per region-wide actions				
	Planned reconfiguration and / or relocation of built assets	Land use planning	L1.5.1 Collaborating with relevant local stakeholders, develop a planned retreat approach for targeted areas (including triggers), aligning with the regional strategy for planned retreat.				
		Utilities networks	L1.5.2 Review and update asset management plans to develop a planned retreat response for at-risk critical utilities/infrastructure, including triggers, approvals, funding mechanisms.		 L1.5.7 Commence RETREAT. Implement planned retreat for critical utilities/infrastructure.		
		Road network	L1.5.3 Review and update asset management plans to develop a RETREAT (modifying road networks) approach for at-risk critical road infrastructure (Cape Paterson-Inverloch Rd). To be integrated with wastewater network reconfiguration, and to include triggers, detailed engineering design, land acquisition, asset decommissioning, approvals, funding mechanisms.		 L1.5.8 Commence RETREAT. Implement planned retreat for at-risk critical road infrastructure (Cape Paterson-Inverloch Rd). To be integrated with wastewater network reconfiguration.		
			L1.5.4 Explore opportunities to repurpose decommissioned road asset as pedestrian / cycling route through road reclassification, surface treatment/rehabilitation and trail development as interim measure.		L1.5.9 Repurpose Cape Paterson-Inverloch Road as a pedestrian / cycling route as interim measure. Linked to road retreat.		
		Wastewater treatment plant and network	L1.5.5 Review and update asset management plans to develop a RETREAT (modifying utility networks) approach at-risk critical wastewater assets (for Cape Paterson-Inverloch Rd). To be integrated with road reconfiguration, and to include triggers, detailed engineering design, land acquisition, asset decommissioning, approvals, funding mechanisms.		 L1.5.10 Commence RETREAT. Implement planned retreat for at-risk critical wastewater infrastructure. To be integrated with road reconfiguration.		
		Private assets	L1.5.6 Develop and communicate suitable procedures, communications and community assistance to support implementation of planned retreat of public assets and implications for local users, including new routes/access arrangement.				



Cape Paterson – Inverloch Road (Bunurong Road)		0.0 m SLR (Present) →	0.2 m SLR (2040) →	0.5 m SLR (2070) →	0.8 m SLR (2100)→
<div>→</div> Trigger	Erosion	Medium*	Medium	Significant*	Significant
	Storm tide	Medium*	Medium*	Medium	Medium
	Permanent Inundation	Low	Low	Low	Low

Action commencement:			Priority actions next 5-10 years	Future actions	
6. Protect (major engineering)			As per region-wide actions		
	Management of existing engineered coastal structures	Rock revetment & wet sand fence	L1.6.1 Planned maintenance (short to medium term) of existing public coastal hazard protection structures, while retreat approach developed.	<div>→</div> L1.6.3 Planned retreat of existing public coastal hazard protection structures, including rock seawall.	
			L1.6.2 Continue to monitor performance of wet sand fence and remove once it becomes ineffective at sand capture, and/or becomes a safety risk.		

## 7.3 Inverloch Surf Beach

This location focuses on Inverloch Surf Beach and its surrounding areas, extending from west of Wreck Creek's outlet to Point Norman.

### 7.3.1 Landscape and values

Inverloch Surf Beach sits to the south of the township, on Venus Bay's open coast (Figure 13). Renowned for its natural amenities and coastal seascapes, the Surf Beach is a major tourist destination, drawing avid surfers and holidaymakers during peak summer seasons. It supports a range of recreational values such as swimming, surfing, boogie boarding, relaxing, walking and bird watching.

Values, uses and infrastructure in the area include:

- Ecological values including Wreck Creek, coastal dune vegetation and habitat for diverse fauna.
- Recreational opportunities and beach access.
- Archaeological and heritage sites including the *Amazon* 1863 shipwreck.
- Aboriginal values and archaeological places.
- The Inverloch Surf Lifesaving Club and public safety services and recreation opportunities it provides.
- Residential dwellings.
- Roads and adjoining utilities, services and infrastructure, particularly along Surf Parade and including the sewage pumping station.



*Inverloch Surf Beach, looking east towards Anderson Inlet. Source: Alluvium.*



**Figure 13. Inverloch Surf Beach**

### 7.3.2 Coastal hazard exposure and risk

The Surf Beach is exposed to high energy open ocean south-westerly and south-easterly swells originating from Bass Strait. Headlands and offshore bedrock help to dissipate some, but not all, oncoming wave energy.

This region will primarily be impacted by erosion and storm tide inundation. The combination of these hazards means exposure and risk are likely to increase into the future significantly (Table 25).

#### Present day hazard risk and management

From around 2012-2013, a series of cumulative storm events eroded much of the Surf Beach coastal reserve landscape, narrowing the beach and dune further inland. Since this time, actions have been taken to maintain beach access and protect the Surf Lifesaving Club. This includes beach and dune renourishment, wet sand fencing and the installation of a formal geobag wall in front of the Surf Life Saving Club. Some drainage improvements have also been made at Wreck Creek. The dune still provides a natural buffer to erosion impacting on adjoining residences and infrastructure. A citizen science drone program undertakes regular beach monitoring.

**Table 25. Inverloch Surf Beach coastal hazard risk profile.**

Inverloch Surf Beach				
SLR	0.0 m	0.2 m	0.5 m	0.8 m
	Present	2040	2070	2100
Erosion	Med*	Med*	Sign*	High
Storm tide	Low	Med*	Med	Med
Permanent inundation	Low	Low	Low	Low

\*At some locations within the reporting area.

With 0.5 m sea level rise, the erosion hazard extent is likely to expand inland to Surf Parade. This means likely impacts to public facilities such as the Surf Lifesaving Club, private dwellings, services, infrastructure, vegetation, cultural assets and the natural dune buffer.

The area is also likely to be increasingly exposed to storm tide inundation in the future. During a storm tide event, the combined effect of increased coastal water levels and rainfall through Wreck Creek's catchment will cause flooding across adjoining properties, pasture and infrastructure. Permanent inundation hazards are not likely to severely impact this area.

Key assets and values increasingly at risk from erosion and temporary inundation include:

- The Inverloch Surf Lifesaving Club
- Surf Parade, including the road itself, residential properties and adjoining utility infrastructure (telecoms, sewage, water)
- Public recreational facilities including beach access, carparks, and access along the road
- Coastal dune vegetation and habitats



*Inverloch Surf Lifesaving Club*

### 7.3.3 Adaptation pathway and actions

The pathway for Inverloch Surf Beach ( Figure 14) involves:

- Avoidance of risk through planning updates and development controls.
- Dune enhancement and restoration to improve natural dune dynamics and create a hazard buffer, through sand nourishment and vegetation management.
- Accommodation of coastal hazards through infrastructure modification (including Wreck Creek drainage controls) and resilient design.

With 0.2 m sea level rise (by 2040), or as a trigger is reached, the pathway expands to include:

- Protection through large scale beach renourishment and dune reconstruction

With 0.5 m sea level rise (by 2070), or as a trigger is reached, the pathway expands to include:

- Moving infrastructure and assets out of at-risk areas over time (retreat) including Inverloch SLSC, Surf Parade and associated infrastructure and Surf Parade residents.

Other potential adaptation pathways for Inverloch Surf Beach are summarised in Attachment B.

#### Key considerations for this pathway:



Allows community to retain a sandy beach and natural amenity for as long as possible.



Requires retreat mechanism/strategy development.



Allows natural processes and retains natural setting and appeal of the Surf Beach.



Less impacts on surrounding marine and coastal environments by not using large, engineered structures.

#### NATURE-BASED expanding to PROTECT (with sand buffer), then transitioning to RETREAT

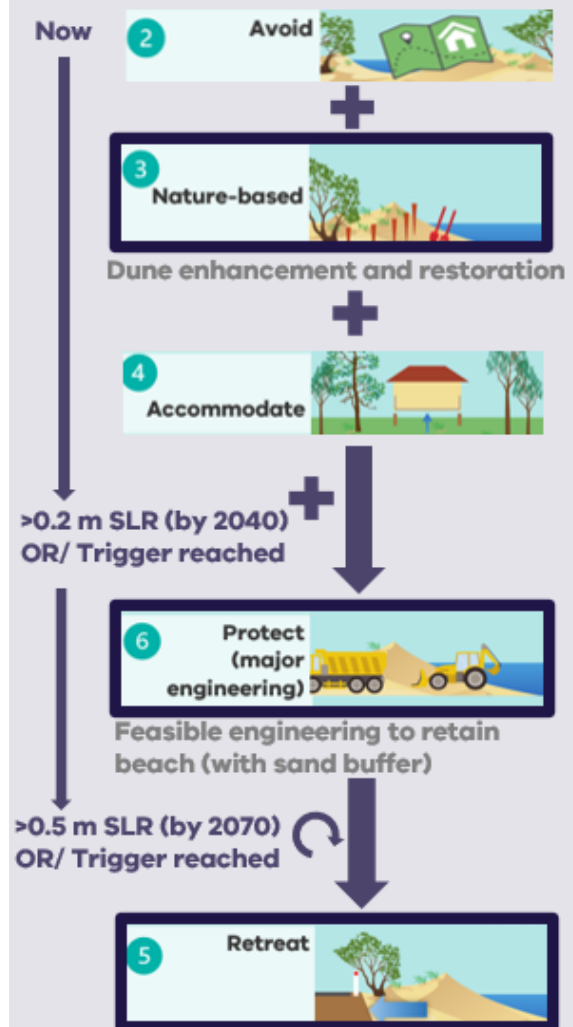


Figure 14. Inverloch Surf Beach adaptation pathway overview.

Further adaptation pathway detail including feasible actions, effectiveness and decision points is provided in

Figure 15. Table 26 provides detailed actions associated with this pathway.

# NATURE-BASED (dune restoration) expanding to PROTECT (with sand buffer), then transitioning to RETREAT

\* at some locations

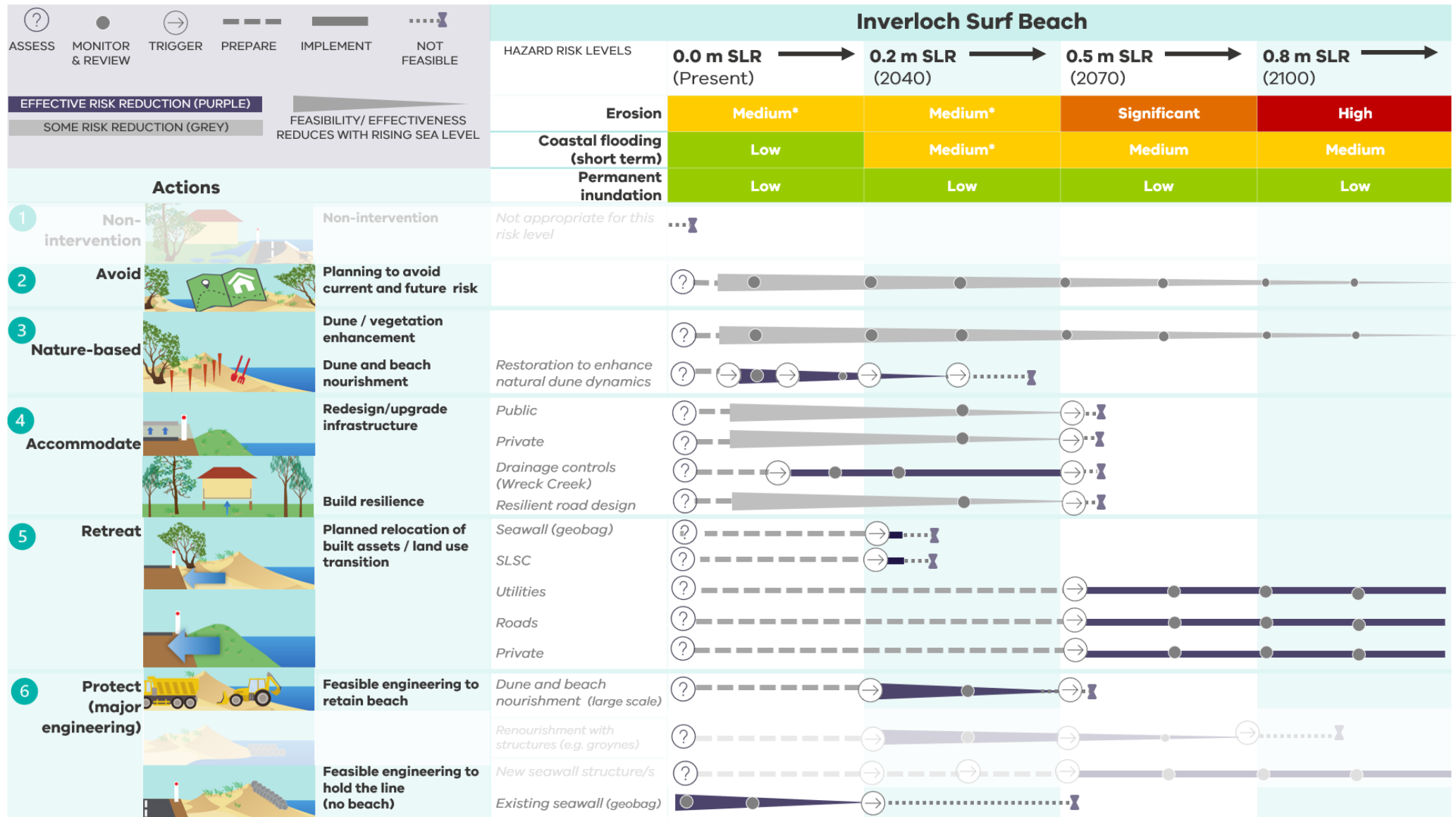


Figure 15. Detailed adaptation pathway for Inverloch Surf Beach

Actions also considered but not selected for the preferred pathway are shown as faded out.



Table 26. Adaptation actions for Inverloch Surf Beach

Inverloch Surf Beach		0.0 m SLR (Present) 	0.2 m SLR (2040) 	0.5 m SLR (2070) 	0.8 m SLR (2100) 
 Trigger	Erosion	Medium*	Medium*	Significant	High
	Storm tide	Low	Medium*	Medium	Medium
	Permanent Inundation	Low	Low	Low	Low

Action commencement:			Priority actions next 5-10 years		Future actions	
Foundational actions						
F3. Monitoring, evaluation and review			As per region-wide actions			
	Monitor and review changes in coastal hazard risk and effectiveness of adaptation		Review and update coastal hazard modelling and hazard extents, with updated survey in areas adjacent to Inverloch Surf Beach (including Wreck Creek). Use the results to inform and confirm future adaptation actions for Inverloch Surf Beach and Wreck Creek.			
Adaptation actions						
1. Non-intervention			Not appropriate for this risk level			
2. Avoid			As per region-wide actions			
	Planning updates to avoid current and future risk	Land use planning	L2.2.1 Review, confirm and update planning provisions for land use within coastal hazard areas of the Inverloch Surf Beach locality (including controls, overlays, land zoning).			
		Emergency management	L2.2.2 Update local emergency management planning for this locality based on updated coastal hazard maps.			
3. Nature-based			As per region-wide actions			
	Dune and vegetation enhancement		L2.3.1 Minimise dune disturbance, maintain vegetation, access controls/fencing.			
			L2.3.2 Identify opportunities to aid and enhance vegetation and habitat connectivity and transition, including adjacent low-lying coastal wetland areas - including Wreck Creek (Make space for nature).			
	Dune and beach nourishment		L2.3.3 Develop a NATURE BASED approach, including triggers, to enhance the dune system and its natural dynamics at Inverloch Surf Beach, through sand nourishment, vegetation management and dune restoration, creating a buffer to increasing erosion and inundation exposure and risk.	➡ L2.3.7 End NATURE-BASED actions dune enhancement and sand nourishment program at Inverloch Surf Beach and commence PROTECT (with sand buffer).		
			➡ L2.3.4 Commence NATURE-BASED actions. Implement dune enhancement and sand nourishment at Inverloch Surf Beach.			
			L2.3.5 Monitor and review effectiveness of nourishment in reducing risk.			
Protection and enhancement of cultural areas		L2.3.6 Using nature-based approaches, in collaboration with Traditional Owner representatives, explore and implement ways to manage, recognise and protect cultural values and heritage sites.				
4. Accommodate			As per region-wide actions			
	Redesign/ upgrade infrastructure	Utilities networks	L2.4.1 Review at risk infrastructure and embed hazard risk information into current asset management plans.		➡ L2.4.7 End medium term asset management and commence RETREAT pathway.	
			L2.4.2 Review coastal trail/pathway and ensure alignment is situated as landward as possible and/or design is appropriate for siting in a hazard prone area.			
		Drainage control (Wreck Creek)	L2.4.3 Review and further examine the dynamics of Wreck Creek and its broader catchment, and implications with changing coastal hazard exposure.			
	L2.4.4 Investigate drainage controls / concept options at Wreck Creek to manage increasing coastal hazards, considering interaction with other adaptation actions (including dune nourishment and road raising) and creek dynamics, and context of longer-term adaptation pathways.					
	➡ L2.4.5 Using drainage control investigation recommendations, implement feasible drainage control/s at Wreck Creek, incorporating ongoing maintenance and monitoring.					
	Build resilience	Private assets			L2.4.6 Advocate/promote resilient homes within the community. Development and building controls to support resilient design and inhibit inappropriate development	
5. Retreat			As per region-wide actions			
	Planned relocation of built assets	Land use planning	L2.5.1 Collaborating with relevant local stakeholders, develop a planned retreat approach for targeted areas (including triggers), aligning with the regional strategy for planned retreat.			
		Surf lifesaving club	L2.5.2 Develop a planned RETREAT response for the SLSC and its services, including triggers, approvals, funding mechanisms.			
5. Retreat (continued)						

Inverloch Surf Beach		0.0 m SLR (Present)	0.2 m SLR (2040)	0.5 m SLR (2070)	0.8 m SLR (2100)
→ Trigger	Erosion	Medium*	Medium*	Significant	High
	Storm tide	Low	Medium*	Medium	Medium
	Permanent Inundation	Low	Low	Low	Low

Action commencement:			Priority actions next 5-10 years	Future actions		
Planned relocation of built assets (continued)	Utilities	<b>L2.5.3</b> Review and update asset management plans to develop a planned RETREAT response for at-risk critical utilities/infrastructure, including triggers, approvals, funding mechanisms	➔ <b>L2.5.8</b> Commence RETREAT. Implement planned retreat for critical utilities/infrastructure.			
	Road network	<b>L2.5.4</b> Review and update asset management plans to develop a planned RETREAT response for at-risk critical road infrastructure (including Surf Parade and Cape Paterson -Inverloch Rd), including triggers, approvals, funding mechanisms.	➔ <b>L2.5.9</b> Commence RETREAT. Implement planned retreat for at-risk critical road infrastructure (including Surf Parade and Cape Paterson-Inverloch Rd).			
	Private assets	<b>L2.5.5</b> Apply regional context for planned retreat and develop a tailored approach for planned retreat of private assets at Surf Pde and Lohr Ave.	➔ <b>L2.5.10</b> Commence RETREAT. Implement planned retreat for at risk properties.			
		<b>L2.5.6</b> Develop and use tailored communications and community assistance to support implementation of planned retreat of private assets.				
6. Protect (major engineering)			As per region-wide actions			
Feasible engineering to retain beach	Inverloch Surf Beach	<b>L2.6.1</b> Develop PROTECT (with sand buffer) approach at Inverloch Surf Beach, with large-scale nourishment and dune reconstruction. To include triggers, detailed engineering design, approvals, funding mechanisms.	➔ <b>L2.6.3</b> Commence PROTECT (with sand buffer) with large-scale nourishment and dune reconstruction.	➔ <b>L2.6.6</b> End PROTECT (with sand buffer) pathway.		
			<b>L2.6.4</b> Monitor and review effectiveness of nourishment in reducing risk.			
Management of existing engineered coastal structures	Geobag wall at Inverloch Surf Lifesaving Club	<b>L2.6.2</b> Planned maintenance (short to medium term) of existing public coastal hazard protection structures, including sand bag wall, while smaller scale renourishment and dune enhancement is underway and retreat approach developed.	➔ <b>L2.6.5</b> Planned retreat of existing public coastal hazard protection structures, including sand bag wall.			

## 7.4 Inverloch township (within Anderson Inlet)

This location focuses on the Inverloch township inside the inlet, extends from Point Norman at the mouth of Anderson Inlet (Ozone Street) to Pound Creek, including inland surroundings (Figure 16).

### 7.4.1 Landscape and values

The Inverloch township is situated within Anderson Inlet, Victoria's largest open barrier estuary, and is home to pristine beaches and breathtaking coastal vistas. The area is valued for varied recreational beach and water activities.

The landscape setting across the Inlet varies and encompasses sand beaches, engineered coasts, mangrove and saltmarsh communities.

Values, uses and infrastructure include:

- Extensive vegetation communities including mangroves, saltmarsh, swamp scrub and coastal heathlands.
- Creek and lagoon habitats, including Ayr Creek, Screw Creek and Pound Creek.
- Recreational facilities including Inverloch and Mahers Landing boat ramps, fishing platforms coastal reserves, and accompanying paths, trails, playgrounds, toilets, and picnic facilities.
- Roads (Ramsay Boulevard, the Esplanade, east end of Surf Parade), adjacent services, and utility infrastructure including stormwater, electricity, water, and telecommunications.
- Private and public buildings and property including caravan parks.
- Recreational clubs and facilities including the Bowling Club, Angling Club, and Yacht Club.

### Anderson Inlet

Anderson Inlet is one of Victoria's largest open barrier estuaries and supports a diversity of ecological and geomorphological values. The Inlet is dynamic, influenced by a combination of wave and riverine processes.

The mouth of Anderson Inlet is a high energy environment as it is situated at the confluence of open-coast and estuarine processes, with interacting ebb and flood tide currents. Within the Inlet riverine processes dominate over open-coast swells.

Sediment transport within the Inlet is primarily driven by a complex network of tidal currents working to redistribute sand around the Inverloch and Point Smythe coastline.



Ayr Creek lagoon (foreground), Point Smythe (top right) and the entrance to Anderson Inlet. Source: Alluvium.

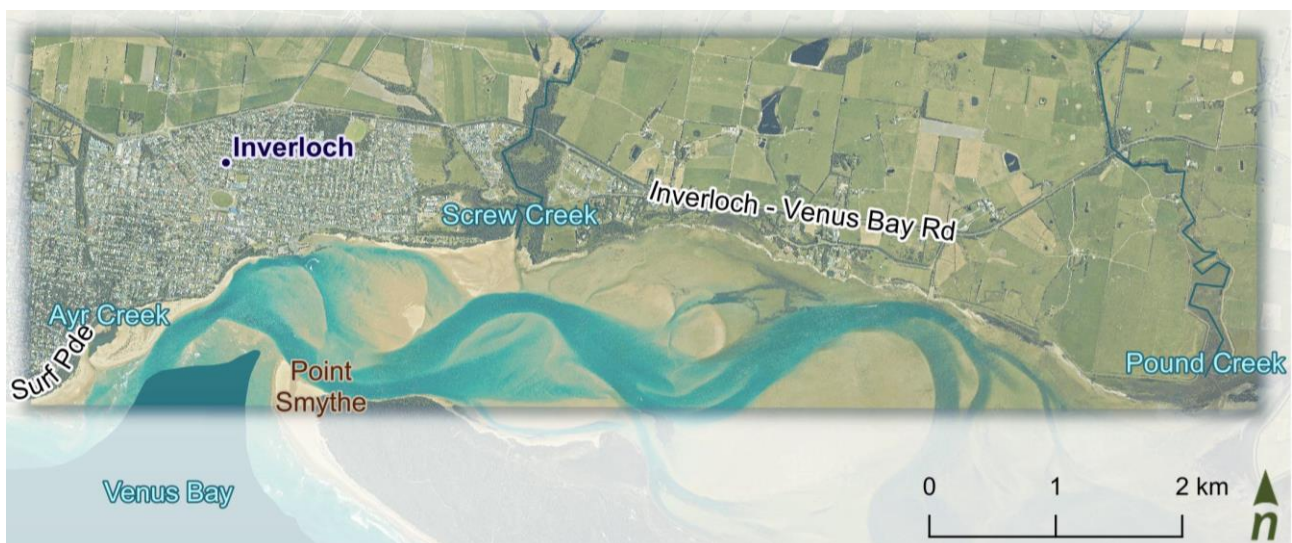


Figure 16. Inverloch townships, inside Anderson Inlet.



## 7.4.2 Coastal hazard exposure and risk

This region will primarily be impacted by storm tide and permanent inundation, with small areas of the foreshore also likely to be impacted by erosion (Table 27). Channel migration will likely drive some erosion inside the inlet.

### Present day hazard risk and management

Sections of the foreshore have been modified by coastal protection structures to reduce public safety risks associated with dune erosion and protect recreational public assets.

The region around the Inverloch boat ramp and Lija Lookout have experienced the greatest modifications to date with revetments and seawalls. Temporary rock bags were also installed along the dog beach in 2022.

Table 27. Inverloch township coastal hazard risk profile.

Inverloch – Inside the Inlet				
SLR	0.0 m	0.2 m	0.5 m	0.8 m
	Present	2040	2070	2100
Erosion	Med*	Med*	Med*	Sign
Storm tide	Low	Med*	Med	Med
Permanent inundation	Low	Med*	Med*	Sign*

\*At some locations within the reporting area.

Given the diverse environments and history of coastal change and management across this area, key coastal hazard risks, adaptation pathways and actions are presented for three areas:

### Natural areas within Anderson Inlet (including creeks)



Ayr Creek lagoon

Small areas between the Anderson Inlet entrance and the Glade are exposed to storm tide inundation, particularly:

- the Ayr Creek Lagoon
- adjoining private properties
- road infrastructure (the Esplanade), access and services.

While present day erosion hazards are relatively low, with 0.8 m SLR (by 2100), these assets will also be at increasing risk of erosion. Storm tide inundation generally presents a low risk to many natural areas of coastal reserve, including saltmarsh and mangrove communities, so long as these ecosystems have space to migrate. Permanent inundation presents a low risk and is only expected to fill the lagoon.

### Holiday Park



Inverloch Holiday Parks.  
Source: Water Technology

The foreshore extending between the Inverloch Holiday Park to Screw Creek and Pound Creek is currently at risk of storm tide inundation and is increasingly at risk of flooding from storm tide and permanent inundation hazards in the future. Assets that increasingly at risk from inundation include:

- Low-lying residential areas around the estuarine swamp scrub and wetland area, including Screw Creek
- Roads (the Esplanade), adjoining infrastructure and utilities
- Foreshore camping areas (including the Holiday Park) and its facilities.

Increasing inundation may also impact sensitive and significant ecological and cultural assets within the region, including shore-bird habitats and habitat corridor passageways. With 0.8 m SLR (by 2100), erosion hazards will increase into adjacent foreshore facilities, the Angling Club and roads.

### Pymble Avenue picnic and barbecue area/ dog beach



Inverloch Boat ramp and dog beach

The coastal reserve and landscape surrounding Inverloch Boat Ramp is currently and will increasingly be exposed to both storm tide inundation and erosion hazards. Storm tide inundation is likely to impact on:

- Recreational picnic and barbecue facilities
- The South Gippsland Yacht Club and Inverloch Bowling Club
- Parking facilities
- The Esplanade and adjoining utilities (electricity, water, gas, telecoms).

Foreshore assets across the dog beach area fronting Pymble Avenue are increasingly at risk from erosion and inundation. This includes public utilities along The Esplanade such as sewage pump stations, water mains, electricity and telecommunications. With 0.5 m SLR (by 2070), private properties and road will be at increasing risk of erosion. Permanent inundation hazards present low risk to this area, its environment, infrastructure or services.



### 7.4.3 Adaptation pathways and actions

Adaptation pathways for the three areas are presented below. Further adaptation pathway detail including feasible actions, effectiveness and decision points is provided in Figure 12. Table 24 provides detailed actions associated with these pathways.

Natural areas within Anderson Inlet (including creeks)	Holiday Parks / foreshore camping	Pymble Avenue picnic and barbecue area / dog beach
<p>The pathway (Figure 17) involves:</p> <ul style="list-style-type: none"> <li>Avoiding risk through planning updates and development controls</li> <li>Nature-based vegetation migration and land use transition</li> </ul> <p>As a trigger is reached, this pathway expands to include:</p> <ul style="list-style-type: none"> <li>Moving built assets out of at-risk areas over time (retreat) to make space for nature.</li> </ul>	<p>The pathway (Figure 18) involves:</p> <ul style="list-style-type: none"> <li>Avoiding risk through planning updates</li> <li>Small-scale, nature-based foreshore, dune and vegetation enhancement</li> <li>Accommodation of coastal hazards through infrastructure updates/changes to road and water networks to increase resilience (short term).</li> </ul> <p>With 0.5 m sea level rise, by 2070, or as a trigger is reached, the pathway expands to include:</p> <ul style="list-style-type: none"> <li>Moving built assets including the holiday park out of at-risk areas over time (retreat)</li> </ul>	<p>The pathway (Figure 19) involves:</p> <ul style="list-style-type: none"> <li>Avoiding risk through planning updates</li> <li>Small-scale, nature-based foreshore, dune and vegetation enhancement to create a vegetated buffer</li> <li>Accommodation of coastal hazards through infrastructure updates/ changes to built assets / networks to increase resilience (short term).</li> </ul> <p>With 0.2 m sea level rise, by 2040, or as a trigger is reached, the pathway expands to include:</p> <ul style="list-style-type: none"> <li>Moving built assets including picnic shelters, BBQs and temporary rock bag wall out of at-risk areas (retreat)</li> </ul> <p>With 0.5 m sea level rise, by 2070, or as a trigger is reached, the pathway expands to include:</p> <ul style="list-style-type: none"> <li>Moving built assets including built assets (houses/infrastructure) along the Esplanade out of at-risk areas over time (retreat)</li> </ul>

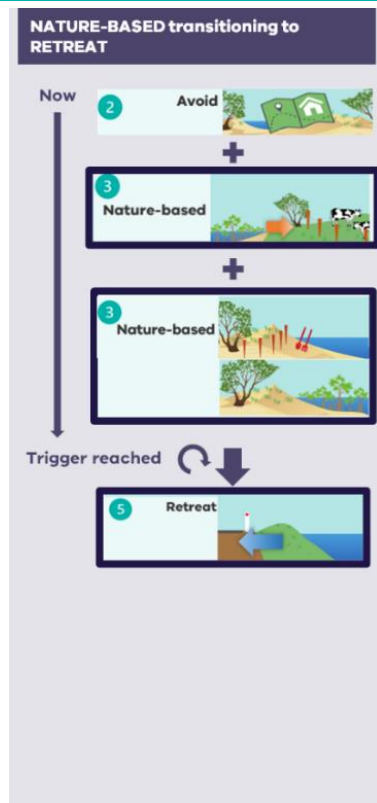


Figure 17. Anderson Inlet (natural areas) adaptation pathway overview

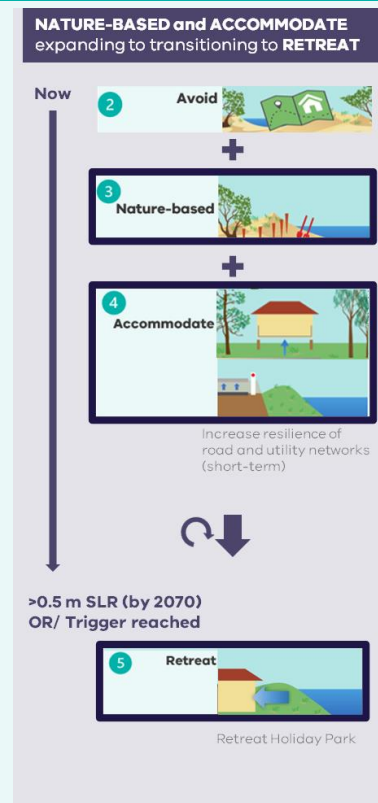


Figure 18. Holiday Parks / foreshore camping adaptation pathway overview

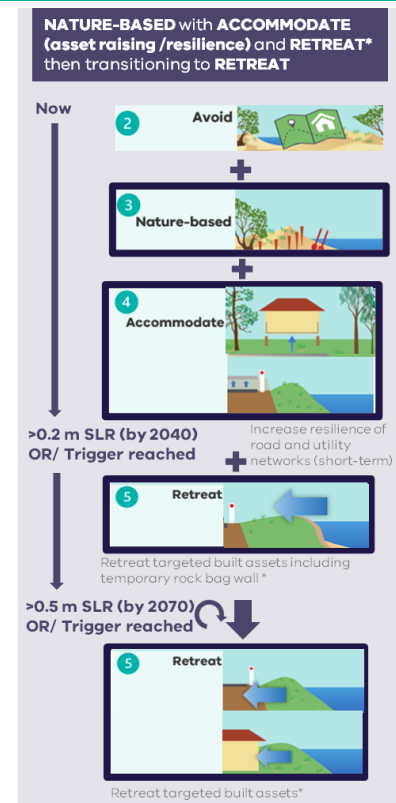


Figure 19. Pymble Avenue area adaptation pathway overview

**PATHWAY: Combination of actions - NATURE-BASED and ACCOMMODATE actions locality wide, transitioning to RETREAT at Holiday Park and Pymble Ave/Dog Beach**

\* at some locations

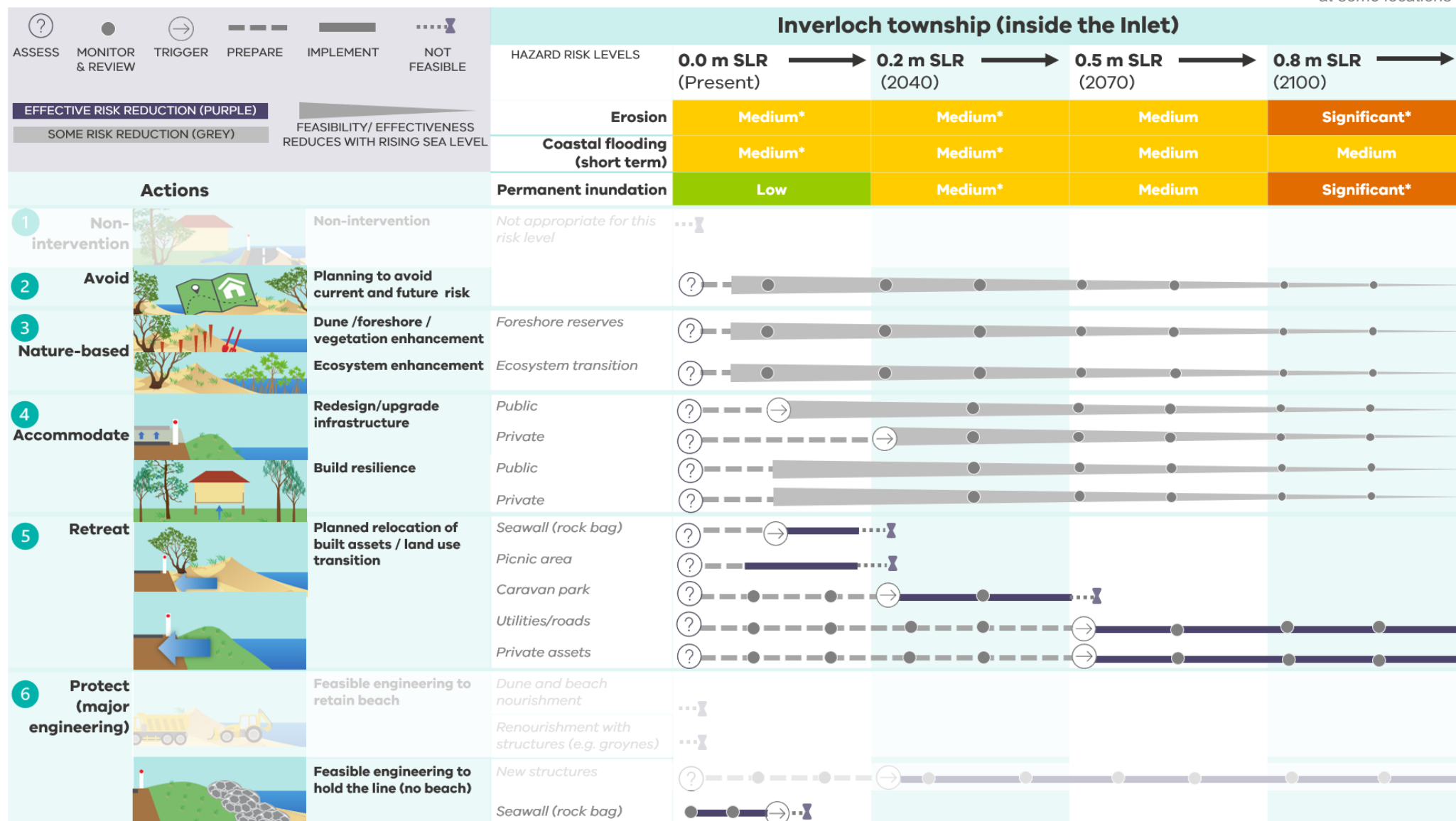










Figure 20. Detailed adaptation pathway for Inverloch township (inside the Inlet)

Actions also considered but not selected for the preferred pathway are shown as faded out.

Table 28. Adaptation actions for Inverloch Township (inside the Inlet)

Inverloch Township – Inside the inlet		0.0 m SLR (Present) →	0.2 m SLR (2040) →	0.5 m SLR (2070) →	0.8 m SLR (2100)→
 Trigger	Erosion	Medium*	Medium*	Medium	Significant*
	Storm tide	Medium*	Medium*	Medium	Medium
	Permanent Inundation	Low	Medium*	Medium	Significant*
Action commencement:		Priority actions next 5-10 years		Future actions	
Foundational actions					
F3. Monitoring, evaluation and review		As per region-wide actions			
	Monitor and review changes in coastal hazard risk and effectiveness of adaptation	Review and update coastal hazard modelling and hazard extents, with updated survey in areas of Inverloch township (including Broadbeach Estate). Use the results to inform and confirm future adaptation actions for Inverloch township.			
Adaptation actions					
1. Non-intervention		Not appropriate for this risk level			
2. Avoid		As per region-wide actions			
Planning updates to avoid current and future risk	Land use planning	L3.2.1 Review, confirm and update planning provisions for land use within coastal hazard areas of the Inverloch Township locality (including controls, overlays, land zoning).			
	Emergency management	L3.2.2 Update local emergency management planning for this locality based on updated coastal hazard maps.			
3. Nature-based		As per region-wide actions			
Foreshore and vegetation enhancement		L3.3.1 Establish a continuous vegetation buffer at Pymble Avenue picnic area foreshore and Holiday Park, minimising foreshore disturbance through defined, formalised access points, access controls and fencing.			
		L3.3.2 Identify opportunities to aid and enhance vegetation and habitat connectivity and transition, including adjacent low-lying coastal wetland areas - including Ayr, Screw and Pound creeks (Make space for nature).			
Ecosystem enhancement		L3.3.3 Minimise disturbance to sensitive foreshore, dune and vegetation areas inside Anderson Inlet.			
		L3.3.4 Develop and facilitate saltmarsh and mangrove protection and enhancement program on Anderson Inlet foreshore.			
		L3.3.5 Develop a plan for the long-term transition of inundation prone agricultural areas around Anderson Inlet to wetland ecosystem services.			
		 L3.3.6 Commence NATURE-BASED actions. Implement activities to aid and enhance vegetation and habitat connectivity and transition, including adjacent low-lying estuary areas (Make space for nature).			
Protection and enhancement of cultural areas		L3.3.7 Using nature-based approaches, in collaboration with Traditional Owner representatives, explore and implement ways to manage, recognise and protect cultural values and heritage sites with Anderson Inlet and surrounding catchments.			
4. Accommodate		As per region-wide actions			
Redesign/ upgrade infrastructure	Road network	L3.4.1 Review and update asset management plans to develop a planned ACCOMMODATE response for inundation prone critical infrastructure, including triggers, approvals, funding mechanisms.	 L3.4.7 Commence ACCOMMODATE. Implement planned upgrades for at risk road infrastructure.	 L3.4.10 End ACCOMMODATE and commence RETREAT pathway for at risk road infrastructure.	
	Utilities networks	L3.4.2 Review and update asset management plans to develop a planned ACCOMMODATE response for inundation prone critical infrastructure (including drainage), including triggers, approvals, funding mechanisms.	 L3.4.8 Commence ACCOMMODATE. Implement planned upgrades for at risk utilities infrastructure.	 L3.4.11 End ACCOMMODATE and commence RETREAT pathway for at risk utilities infrastructure.	
	Facilities	L3.4.3 Review and update asset management plans to develop a planned ACCOMMODATE response for inundation prone facilities (including boat ramp), including triggers, approvals, funding mechanisms.	 L3.4.9 Commence ACCOMMODATE. Implement planned upgrades for at risk facilities.	 L3.4.12 End ACCOMMODATE and commence RETREAT pathway for at risk facilities.	
Build resilience	Private assets	L3.4.4 Advocate/promote resilient design for Holiday Park / foreshore camping built assets, including demountable/relocatable structures.			
		L3.4.5 Advocate/promote resilient homes within the community, particularly for houses in lower lying areas.			
		L3.4.6 Enhance community adaptive capacity to coastal hazards, including awareness of increasing coastal hazard exposure and risk (particularly inundation) and ways to improve individual preparedness and adaptive capacity.			
5. Retreat		As per region-wide actions			
Planned relocation of assets	Land use planning	L3.5.1 Collaborating with relevant local stakeholders, develop a planned retreat approach for targeted areas (including triggers), aligning with the regional strategy for planned retreat.			
	Coastal structures	L3.5.2 Develop a planned RETREAT response for the temporary rock bag seawall and timber retaining/seawall			
		L3.5.3 Commence RETREAT. Implement planned retreat for at risk asset			
	Facilities	L3.5.4 Develop a planned RETREAT response for Pymble Avenue picnic area and its facilities. To include site rehabilitation and enhancement linked to L3.3.1.			
		L3.5.5 Commence RETREAT for Pymble Avenue picnic area and its facilities			
5. Retreat (continued)		As per region-wide actions			

Inverloch Township – Inside the inlet		0.0 m SLR (Present) →	0.2 m SLR (2040) →	0.5 m SLR (2070) →	0.8 m SLR (2100) →
→ Trigger	Erosion	Medium*	Medium*	Medium	Significant*
	Storm tide	Medium*	Medium*	Medium	Medium
	Permanent Inundation	Low	Medium*	Medium	Significant*

Action commencement:		Priority actions next 5-10 years	Future actions	
Planned relocation of assets	Facilities	<b>L3.5.6</b> Develop a planned RETREAT response for Holiday Park / foreshore camping and its services, including triggers, approvals, funding mechanisms.	➔ <b>L3.5.11</b> Commence RETREAT. Implement planned retreat for at risk assets (Holiday Park/ foreshore camping). Linked to land use transition of agricultural areas (NATURE-BASED).	
	Roads	<b>L3.5.7</b> Review and update asset management plans to develop a planned RETREAT response for at-risk critical road infrastructure (including The Esplanade and Pymble Avenue), including triggers, approvals, funding mechanisms.	➔ <b>L3.5.12</b> Commence RETREAT. Implement planned retreat for at-risk road infrastructure (incl. The Esplanade, Pymble Ave).	
	Utilities	<b>L3.5.8</b> Review and update asset management plans to develop a planned RETREAT response for at-risk critical utilities/infrastructure, including triggers, approvals, funding mechanisms.	➔ <b>L3.5.13</b> Commence RETREAT. Implement planned retreat for critical utilities/infrastructure.	
	Private assets	<b>L3.5.9</b> Apply regional context for planned retreat and develop a tailored approach for planned retreat for inundation and erosion prone private assets (built and land).	➔ <b>L3.5.14</b> Commence RETREAT. Implement planned retreat for at risk properties (land). Linked to land use transition of agricultural areas (NATURE-BASED).	
			➔ <b>L3.5.15</b> Commence RETREAT. Implement planned retreat for at risk properties (built).	
		<b>L3.5.10</b> Develop and use tailored communications and community assistance to support implementation of planned retreat of private assets.		
6. Protect (major engineering)		As per region-wide actions		
Feasible engineering to hold the line (no beach)	Pymble Avenue picnic area / Inverloch dog beach	<b>L3.6.1</b> Planned maintenance (short term) of existing public coastal hazard protection structures, including rock bag wall and timber retaining/seawall, while long term approach developed.		
		➔ <b>L3.6.2</b> End temporary PROTECT of rock bag structure and timber retaining/seawall at Pymble Avenue picnic area / Inverloch dog beach and commence RETREAT pathway for area.		



## 7.5 Venus Bay and Tarwin Lower

### 7.5.1 Landscape and values

Tarwin Lower and Venus Bay are located east of the Inverloch township, in South Gippsland Shire (Figure 21). The Tarwin Lower community is situated on the low-lying southern banks of the Tarwin River. The Venus Bay township has two main communities and is located across a large dune barrier system between Anderson Inlet and the open coast of Venus Bay. The dune barrier extends north west to Point Smythe.

Values, uses and infrastructure in the area include:

- Natural and rugged beauty
- Mosaic of coastal vegetation including coastal scrubs grasslands and woodlands, mangroves, salt marsh, swamp scrubs and herb-rich woodlands, and vegetated dunes.
- Large dune barrier system that provides natural hazard resilience and sustains a wide range of cultural, environmental and recreational values.
- Freshwater, estuarine and coastal habitats including Cape Liptrap Coastal Park which provides important nesting and feeding areas for the hooded plover, red-necked stints and sanderling.
- Recreational values including fishing, camping and boating facilities and the surf lifesaving club.
- Infrastructure and facilities - roads, utilities and infrastructure networks, including Inverloch – Venus Bay Road (the primary thoroughfare into Venus Bay) and major sewage pipeline along Walkerville Road.
- Groundwater bores throughout Venus Bay
- Rural and village properties including farm infrastructure and pasture.
- Ecosystem benefits linked to community-led conservation efforts.



No. 1 Beach, Venus Bay. Source: Alluvium

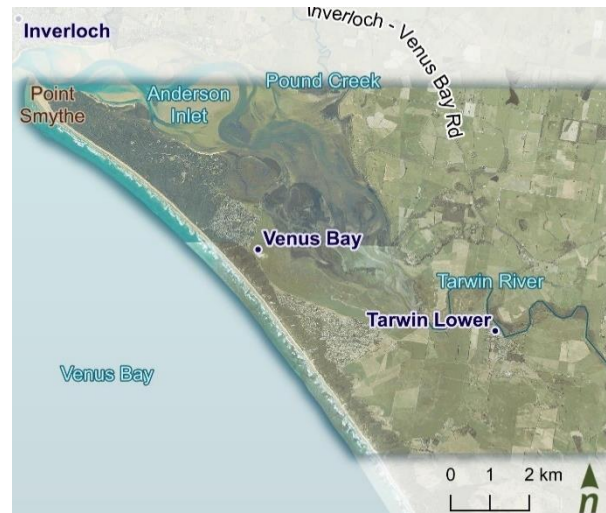


Figure 21. Venus Bay and Tarwin Lower

### 7.5.2 Coastal hazard exposure and risk

This area is primarily exposed to storm tide and permanent inundation hazards, with exposure and risk likely to increase into the future (Table 29). Erosion is likely to impact beaches and dunes along the open coast of Venus Bay and small areas of the coastline within the Inlet. However, the large dune system buffers some hazards.

#### Present day hazard risk and management

Areas of the Tarwin Lower township and Inverloch – Venus Bay Road around the Tarwin River are already impacted by storm tide and catchment flooding events. These events have flooded sections of the road, causing major disruptions and ceasing access along the primary thoroughfare into and between Tarwin Lower and Venus Bay. Farmland and estuarine vegetation is also inundated in storm tide and catchment flood events.

Table 29. Venus Bay and Tarwin Lower coastal hazard risk profile.

Venus Bay and Tarwin Lower				
SLR	0.0 m	0.2 m	0.5 m	0.8 m
	Present	2040	2070	2100
Erosion	Low	Low	Med	Med
Storm tide	Med	Med	Sign	Sign
Permanent inundation	Med	Med	Sign	Sign

\*At some locations within the reporting area.

Much of the farmland and saltmarsh surrounding Anderson Inlet is likely to be more regularly or permanently inundated. Some estuarine vegetation communities have capacity to naturally migrate inland. However, physical barriers such as levees and roads can limit this migration.

Assets at increasing risk from temporary and permanent inundation with 0.5 m SLR (from 2070) include:

- Agricultural areas and farm infrastructure surrounding Anderson Inlet
- Environmental assets including freshwater, coastal and estuarine ecosystems, conservation areas and parks
- Parts of the Tarwin Lower township including public and private properties
- Public utilities and infrastructure networks including large sections of Inverloch-Venus Bay Road and a sewage pipeline along Walkerville Road.

Beach access and parking areas are also at risk from erosion along the open coast of Venus Bay.



Tarwin Lower and the Tarwin River looking north west to Anderson Inlet and Venus Bay. Source: Alluvium

### 7.5.3 Adaptation pathway and actions

The preferred pathway for Venus Bay and Tarwin Lower (Figure 22) involves:

- Avoidance of risk through planning updates and development controls, considering access requirements.
- Nature-based vegetation migration and land use transition to make space for nature
- Nature-based dune / vegetation enhancement
- Accommodation of coastal hazards through infrastructure updates/changes (road and water networks) and resilient design




With 0.2 m sea level rise, by 2040, or as a trigger is reached, the pathway expands to include:

- Redesign of some road network (retreat) to maintain Tarwin Lower north/east access.
- Major engineering to protect some lengths of the road, from Tarwin Lower to Venus Bay

Further studies, including impacts of levees on catchment flooding, will inform an alternative route and/or options for a levee or raised road.

Other potential adaptation pathways for Venus Bay and Tarwin Lower are summarised in Attachment B.

#### Key considerations for this pathway:

-  Allows natural migration of important coastal and estuarine ecosystems.
-  Requires further planning for road network and options for raising/protecting the road.
-  Maintains access to coastal communities.

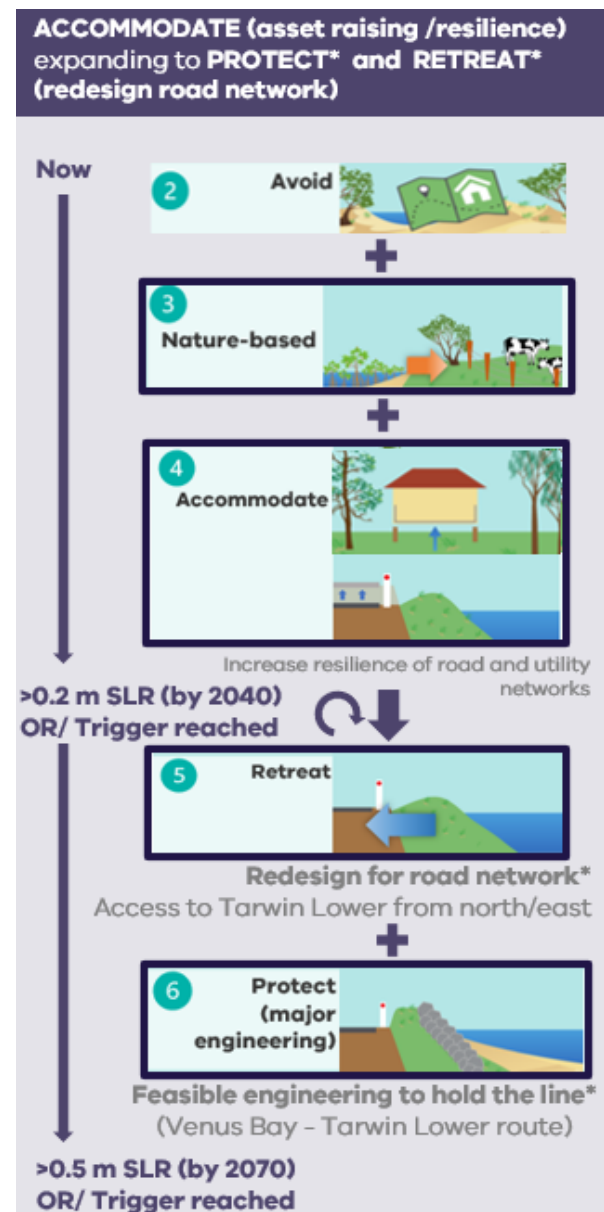
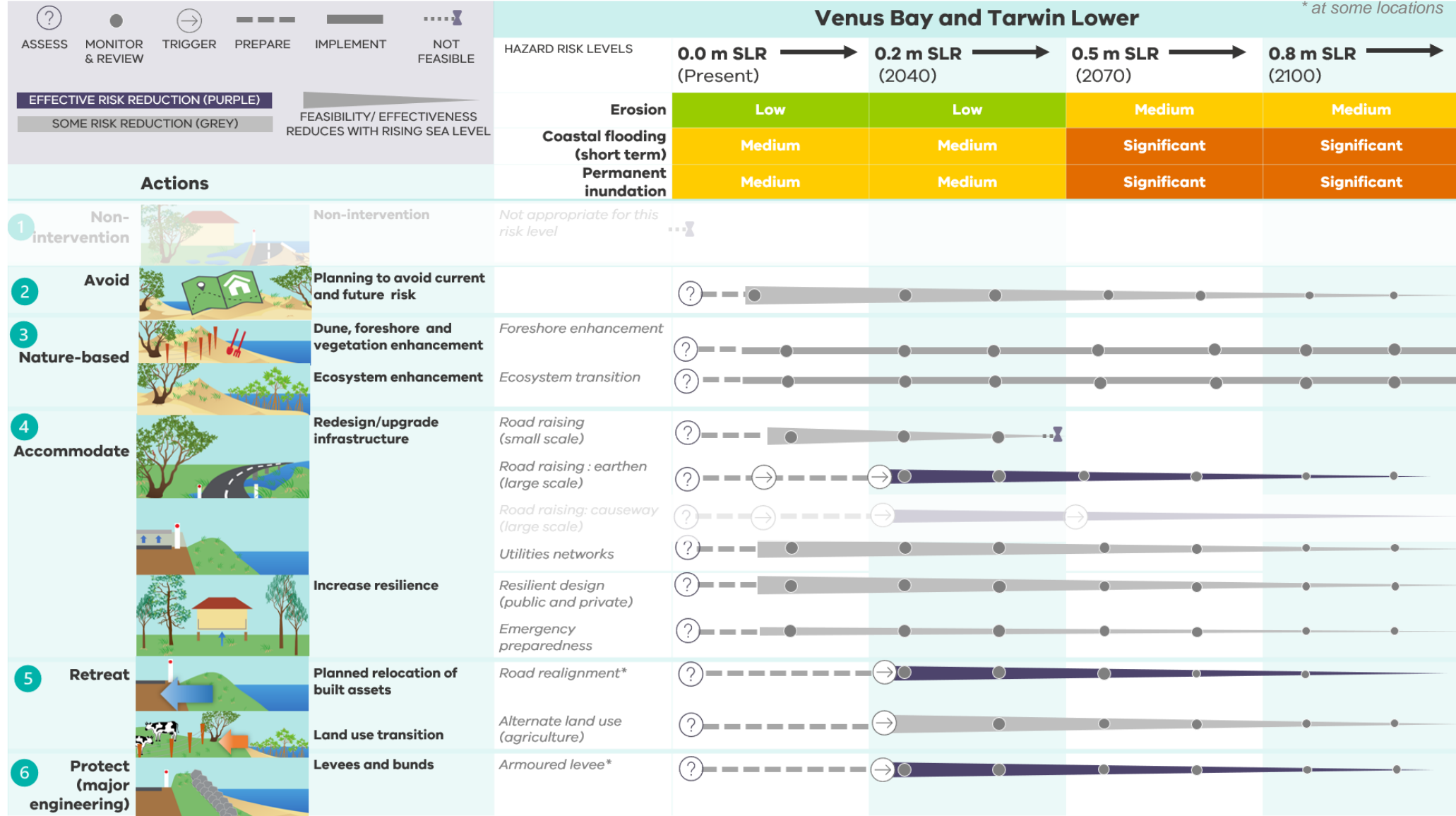


Figure 22. Venus Bay and Tarwin Lower adaptation pathway overview.

Further adaptation pathway detail including feasible actions, effectiveness and decision points is provided in Table 30 provides detailed actions associated with this pathway.

PATHWAY: ACCOMMODATE (asset raising /resilience) expanding to RETREAT\* (redesign road network) and PROTECT\*. Includes NATURE-BASED ecosystem












enhancement and land use transition.

Figure 23. Detailed adaptation pathway for Venus Bay and Tarwin Lower.



Actions also considered but not selected for the preferred pathway are shown as faded out.



Table 30. Adaptation actions for Venus Bay and Tarwin Lower

Tarwin Lower / Venus Bay			0.0 m SLR (Present)	0.2 m SLR (2040)	0.5 m SLR (2070)	0.8 m SLR (2100)
 Trigger	Erosion	Low		Low	Medium	Medium
	Storm tide	Medium		Medium	Significant	Significant
	Permanent Inundation	Medium		Medium	Significant	Significant
Action commencement:			Priority actions next 5-10 years		Future actions	
Adaptation actions						
1. Non-intervention			Not appropriate for this risk level			
2. Avoid			As per region-wide actions			
	Planning updates to avoid current and future risk	Land use planning	L4.2.1 Review, confirm and update planning provisions for land use within coastal hazard areas of the Venus Bay and Tarwin Lower locality (including controls, overlays, land zoning).			
			L4.2.2 Review growth areas and future development approvals and conditions for undeveloped land within coastal hazard areas of the Venus Bay and Tarwin Lower locality. Linked to R2.1.4 and R2.1.5.			
		Emergency management	L4.2.3 Update local emergency management planning for this locality based on updated coastal hazard maps.			
3. Nature-based			As per region-wide actions			
	Ecosystem enhancement		L4.3.1 Minimise disturbance to sensitive foreshore, dune and vegetation areas inside Anderson Inlet.			
			L4.3.2 Develop and facilitate saltmarsh and mangrove protection and enhancement program on Anderson Inlet foreshore.			
			L4.3.3 Continue and expand the dune protection and maintenance at Venus Bay Beach, including minimising disturbance to sensitive areas.			
			L4.3.4 Develop a plan for the long-term transition of inundation prone agricultural areas around Anderson Inlet to wetland ecosystem services.			
			 L4.3.5 Commence NATURE-BASED actions. Implement activities to aid and enhance vegetation and habitat connectivity and transition, including adjacent low-lying estuary areas (Make space for nature).			
	Protection and enhancement of cultural areas		L4.3.6 Using nature-based approaches, in collaboration with Traditional Owner representatives, explore and implement ways to manage, recognise and protect cultural values and heritage sites with Anderson Inlet and surrounding catchments.			
4. Accommodate			As per region-wide actions			
	Redesign/ upgrade infrastructure	Road network	L4.4.1 Review and update asset management plans to develop a planned ACCOMMODATE response (small scale) for inundation prone sections of Inverloch-Venus Bay Road, including triggers, approvals, funding mechanisms.		 L4.4.7 End small scale ACCOMMODATE at Inverloch-Venus Bay Road (north of Tarwin Lower) and commence RETREAT pathway for road network.	
					 L4.4.8 End small scale ACCOMMODATE at Inverloch-Venus Bay Road (between Venus Bay and Tarwin Lower) and commence PROTECT pathway for road network.	
			 L4.4.2 Commence ACCOMMODATE. Implement planned smaller scale upgrades for at risk road infrastructure.			
			L4.4.3 Monitor and review effectiveness of smaller scale upgrades in reducing risk to reliable and safe access.			
		Utilities networks	L4.4.4 Review and update asset management plans to develop a planned ACCOMMODATE response for inundation prone critical infrastructure (including telecommunication, electricity), including triggers, approvals, funding mechanisms.		 L4.4.9 Commence ACCOMMODATE. Implement planned upgrades for at risk infrastructure.	
	Build resilience	Private assets	L4.4.5 Advocate/promote resilient homes within the community, particularly for houses in lower lying areas			
L4.4.6 Enhance community adaptive capacity to coastal hazards, including awareness of increasing coastal hazard exposure and risk (particularly inundation) and ways to improve individual preparedness and adaptive capacity.						
5. Retreat			As per region-wide actions			
	Planned relocation of public assets	Road network and access	L4.5.1 Review and update asset management plans to develop a planned RETREAT* for Inverloch-Venus Bay Road (north of Tarwin Lower), to redesign road network, including triggers, approvals, funding mechanisms.		 L4.5.5 Commence RETREAT* for Inverloch-Venus Bay Road (between Venus Bay and Tarwin Lower) to redesign road network.	
			L4.5.2 Develop and use tailored communications and community assistance to support implementation of planned retreat of public assets.			
	Planned relocation of private assets	Private assets	L4.5.3 Apply regional context for planned retreat and develop a tailored approach for planned retreat for inundation prone private assets (built and land).		 L4.5.6 Commence RETREAT. Implement planned retreat for at risk properties (land). Linked to land use transition of agricultural areas (NATURE-BASED).	
					 L4.5.7 Commence RETREAT. Implement planned retreat for at risk properties (built).	
			L4.5.4 Develop and use tailored communications and community assistance to support implementation of planned retreat of private assets.			



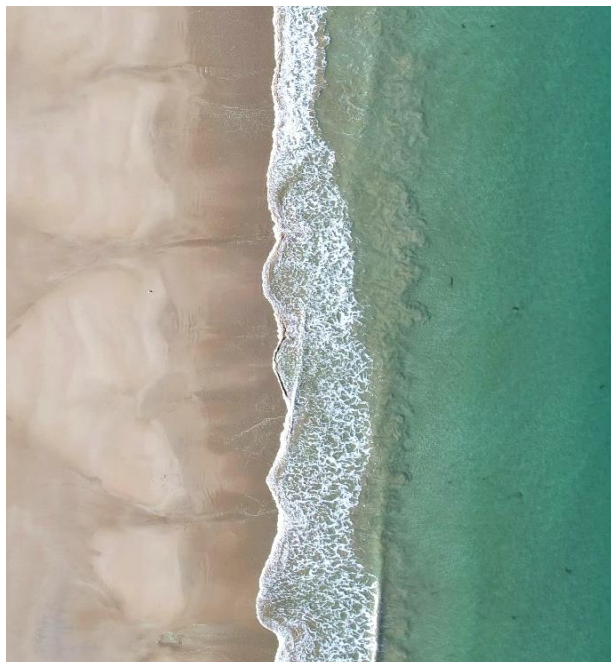
Tarwin Lower / Venus Bay			0.0 m SLR (Present) →	0.2 m SLR (2040) →	0.5 m SLR (2070) →	0.8 m SLR (2100) →
 Trigger	Erosion		Low	Low	Medium	Medium
	Storm tide		Medium	Medium	Significant	Significant
	Permanent Inundation		Medium	Medium	Significant	Significant
Action commencement:			Priority actions next 5-10 years	Future actions		
6. Protect (major engineering)			As per region-wide actions			
Feasible engineering to protect access road	Road network and access	L4.6.1 Undertake additional flooding assessment on Anderson Inlet and lower reaches of Tarwin River, to determine levees placement and design impacts on catchment hydrology and dynamics, and implications with changing coastal hazard exposure. Use the results to inform and confirm future adaptation actions for Tarwin Lower and Venus Bay.				
		L4.6.2 Develop PROTECT (raised road and armoured levee)* approach for Inverloch-Venus Bay Road (between Venus Bay and Tarwin Lower), with an engineered armoured levee along access route/s. To include triggers, detailed engineering design, approvals, funding mechanisms and staging of works.				
		 L4.6.3 Commence PROTECT (raised road and armoured levee) *for Inverloch-Venus Bay Road (between Venus Bay and Tarwin Lower).	L4.6.4 Monitor and review effectiveness of structure/s and design in reducing risk.			

## 8 Implementation and next steps

### 8.1 Implementation

The Cape to Cape Resilience Plan will be implemented through a range of mechanisms including:

- An effective Monitoring, Evaluation, Reporting and Improvement (MERI) approach, to enable adaptive management and ensure continual learning and improvement.
- Embedding outcomes and actions from the Resilience Plan into existing processes and activities of each RaSP agency, such as asset management programs, planning processes, policies and legislation.
- Implementing new initiatives from the Resilience Plan.
- Collaborating and coordinating with RaSP members on action delivery.
- Collaborating with State Government and advocating for collaborative delivery of actions and policy to support action delivery.



Wave patterns at Inverloch Surf Beach. Source: Alluvium.

Relevant information from the Resilience Plan and key findings from the assessments of the Cape to Cape Resilience Project process should also

inform internal process and future projects of RaSP partner agencies.

Detailed decisions about the implementation and timing of actions will be made in line with the normal government policy and budget processes.

#### 8.1.1 Reporting, roles and responsibilities

Implementing the plan is a shared responsibility between RaSP partners, other stakeholders and the community. Each RaSP partner organisation will have specific actions to deliver as part of the plan.

Defining roles and responsibilities for action implementation is important to foster accountability and ensure the right people are involved.

An Implementation Plan has been developed in collaboration with the RaSP agencies. Outlining the operational application of the Resilience Plan, it provides detail on the responsible, delivery and supporting partners for each action.

##### Responsible partners (Leading role)

These partners take a leading role in action implementation and are responsible and accountable for action delivery. This includes embedding actions in their organisations' internal policies, procedures and strategies. These partners are critical to action success.

##### Delivery partners (Active role)

These partners take an active role in delivering actions and will collaborate with the responsible partners to deliver part of or the whole action. These partners are also important in ensuring action success.

##### Supporting partners (Interest role)

These partners have an interest in action delivery and may contribute to the delivery of some actions as needed. These partners and their roles may become more apparent during implementation.

Further implementation details will be developed by individual agencies and/or targeted working groups, to guide the delivery of actions within the Resilience Plan.

This includes additional detail on:



Timeframes for actions



Costing for priority 5 – 10 year actions



Instruments, plans and processes (existing, modified, new) required to deliver adaptation pathways and actions



Potential funding sources



Monitoring and evaluation



Barriers to implementation and change management actions



Partnership opportunities with stakeholders.

### 8.1.2 Monitoring, Evaluation, Reporting and Improvement (MERI) approach

Various Foundational actions of the Resilience Plan are aimed at supporting the MERI process, including the implementation of the Foundational actions (F3: Monitoring, evaluation and review).

DEECA will assume overarching responsibility for monitoring, evaluation, reporting and improvement of the Resilience Plan. This includes reporting on progress of the actions and implementation of the Plan. Annual reporting is included as Action F3.3.

- An effective Monitoring, Evaluation, Reporting and Improvement (MERI) approach will be developed to support Resilience Plan implementation. This aligns with best practice adaptation planning.
- This MERI approach (plan) includes identifying:
  - action alignment/links with defined values and objectives for the Cape to Cape region
  - performance indicators and the necessary baseline data to measure and track progress
  - roles and responsibilities for delivery of the MERI activities, including

mechanisms via which required changes/improvements can be made



*Flat Rocks, Inverloch. Source: Alluvium.*

### Monitoring

A tailored monitoring program will support adaptation and implementation of the Resilience Plan.

In addition to the actions that monitor physical coastal changes, monitoring can also include:

- changes in condition of values
- changes in vulnerability and risk exposure
- level of partner agency and stakeholder engagement and buy-in
- funds expended
- actions implemented
- benefits and co-benefits delivered.

Further detail on monitoring plan implementation will be developed through overarching MERI arrangements and within RaSP partner organisation MERI procedures.

### Evaluation

Evaluation of monitoring data collected is important to assess Plan implementation including:

- **Impact** – the measurable effect of the Plan in achieving its outcomes
- **Effectiveness** – how well the Plan has delivered its actions
- **Appropriateness** – the degree to which the Plan meets the needs of the community and reflects the obligations of RaSP partners in coastal hazard adaptation
- **Efficiency** – the extent to which the Plan can demonstrate improvements over time including value for money
- **Legacy** – the extent to which the impacts of the Plan will continue over time



Key evaluation questions under these themes can be developed as part of the MERI framework. Evaluation metrics are integrated into action implementation through Action F3.4.

### **Improvement and review**

The Resilience Plan is intended to be regularly reviewed (every 5 years). The review will consider (but is not limited to):

#### **Success of implementation to date:**

- Integration into RaSP agencies and stakeholder plans and processes.
- Delivery of on-ground activities, in line with nominated adaptation pathways.
- Community perspectives on adaptation effectiveness and its alignment with values.
- Reduction in coastal hazard risk.
- Strengthened coastal resilience.

#### **Triggers for review / update of Resilience Plan:**

- Any relevant changes in the policy environment (e.g. sea level rise predictions, approach to defining coastal hazard areas).
- Updated technical information that may be available.
- Any relevant new development and landscape changes in the region.
- Any rapid environmental change imposing limitations on current preferred adaptation pathways, or changes to hazard risk.
- Any relevant changes in community attitudes and risk tolerance.
- Any significant changes to managing agencies and other stakeholders, and their

responsibilities and/or abilities to implement the Resilience Plan



*Inverloch Foreshore beach access. Source: Alluvium.*

## **8.2 Next steps**

This Resilience Plan represents the start of an ongoing process of planned adaptation over time.

Adaptation pathways will be continually informed by stakeholder and community input and ideas, new knowledge and monitoring the effectiveness of actions.



*Inverloch Surf Beach and Anderson Inlet Entrance. Source: Alluvium.*



## 9 References

- Alluvium 2021a. Cape to Cape Resilience Project Engagement Plan, Victoria, March 2021
- Alluvium 2021b, Cape to Cape Resilience Project Community Values Study – Engagement Report -Values and Experiences, Victoria, October 2021
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- Alluvium 2022b, Cape to Cape Resilience Project Adaptation Options - Engagement Report - Adaptation Engagement Outcomes, Victoria, May 2022
- Alluvium 2022c, Cape to Cape Resilience Project – Adaptation Framework Summary Paper, Victoria, June 2022.
- Bunurong Land Council Aboriginal Corporation 2021, BLCAC Cultural Values Assessment: Cape to Cape Project, Victoria, December 2021.
- DELWP 2021, Inverloch Regional and Strategic Partnership Project Plan, Victoria, March 2021.
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- Rosengren, N. & Miner, T., 2021, Inverloch Region Coastal Hazard Assessment – Coastal Geomorphology, Appendix A in Water Technology 2022c, Inverloch Region Coastal Hazard Assessment Report 3: Technical Methodology, Victoria, 2021.
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- Water Technology 2022b, Inverloch Region Coastal Hazard Assessment - Report 2 - Data Assimilation and Gap Analysis, Victoria, June 2022.
- Water Technology 2022c, Inverloch Region Coastal Hazard Assessment - Report 3 - Technical Methodology, Victoria, June 2022.
- Water Technology 2022d, Inverloch Region Coastal Hazard Assessment - Report 4 - Coastal Processes and Erosion Hazards, Victoria, June 2022.
- Water Technology 2022e, Inverloch Region Coastal Hazard Assessment - Report 5 - Inundation Hazards, Victoria, June 2022.
- Water Technology 2022f, Inverloch Region Coastal Hazard Assessment - Report 6 - Coastal Hazard Asset Exposure Assessment, Victoria, June 2022.
- Water Technology 2022g, Inverloch Region Coastal Hazard Assessment - Report 7 - Adaptation Assessment, Victoria June 2022
- WGCMA, 2014. *West Gippsland Waterway Strategy 2014-2022: Part D – Work Program*, West Gippsland Catchment Management Authority, access at <https://www.wgcma.vic.gov.au/wp-content/uploads/2015/01/WaterStrategy2014-2022-web-pt4.pdf>

# Attachment A: Stages of the Cape to Cape Resilience Project

Victoria's Resilient Coast – Adapting for 2100+ framework	Purpose	Key questions	Cape to Cape Resilience Project key deliverables	Timeline	Document citation	Additional products
STAGE 1  Scoping and preparation	Provide a foundation for adaptation planning aligned to best practice guidance.	<ul style="list-style-type: none"><li>• Do we need action?</li><li>• Who is involved?</li><li>• Where's the study area?</li><li>• What is our study scope?</li></ul>	Project plan	Mar-21	DELWP 2021, Inverloch Regional and Strategic Partnership Project Plan, Victoria, March 2021.	Website establishment and content. DELWP & Alluvium. May 2021.
			Engagement plan	Mar – Jul-21	Alluvium 2021, Cape to Cape Resilience Project Engagement Plan, Victoria, March 2021.	Project Update 1 - Introducing the Cape to Cape Resilience Project. DELWP & Alluvium. May 2021
						Fact Sheet 1 - Project scene setting, introducing the RaSP. DELWP & Alluvium. May 2021.
						Project Update 2 - Data gathering, gap analysis, engagement commencement. DELWP & Alluvium. July 2021.
STAGE 2  Values, vision and objectives	Ensure adaptation planning is underpinned by regional and place-based values.	<ul style="list-style-type: none"><li>• What do we value?</li><li>• As a region and as a State?</li><li>• What do we want the future to look like?</li></ul>	Community values study	Oct-21	Alluvium 2021, Cape to Cape Resilience Project Community Values Study - Engagement Report - Values and Experiences, Victoria, October 2021.	Engage Victoria online survey 1 & on-site drop in sessions - Community values and perspectives
			Cultural values assessment	Dec-21	Bunurong Land Council Aboriginal Corporation 2021, BLCAC Cultural Values Assessment: Cape to Cape Project, Victoria, December 2021.	
STAGE 3  Coastal hazard exposure	Assess coastal hazard exposure, including scenarios that enable best practice approaches to assessing current and emerging risk.	<ul style="list-style-type: none"><li>• What processes are occurring and how might these change?</li></ul>	Inverloch region coastal hazard assessment	Jun-21 – Mar-22	Water Technology 2022, Inverloch Region Coastal Hazard Assessment - Report 1 - Project Summary Report, Victoria, June 2022.	Fact Sheet 3 - Understanding coastal landscape context, processes and hazards. DELWP & Alluvium. October 2021.
					Water Technology 2022, Inverloch Region Coastal Hazard Assessment - Report 2 - Data Assimilation and Gap Analysis, Victoria, June 2022.	Fact Sheet 4 - Understanding coastal hazard modelling. DELWP & Alluvium. October 2021.
					Water Technology 2022, Inverloch Region Coastal Hazard Assessment - Report 3 - Technical Methodology, Victoria, June 2022.	Project Update 3 - Technical work (LiDAR, models, Assessment work), engagement update. DELWP & Alluvium. November 2021.
					Rosengren, N. & Miner, T., 2021, Inverloch Region Coastal Hazard Assessment – Coastal Geomorphology, Appendix A in Water Technology 2022c, Inverloch Region Coastal Hazard Assessment Report 3: Technical Methodology, Victoria, 2021.	Geomorphology Technical Note. DELWP. April 2022.
					Water Technology 2022, Inverloch Region Coastal Hazard Assessment - Report 4 - Coastal Processes and Erosion Hazards, Victoria, June 2022.	Summary Report - CHA Coastal Processes Report Summary. DELWP. October 2022
					Water Technology 2022, Inverloch Region Coastal Hazard Assessment - Report 5 - Inundation Hazards, Victoria, June 2022.	Summary Report – CHA Inundation Report Summary. DELWP. October 2022
STAGE 4  Vulnerability and risk	Explore place-based coastal hazard vulnerability and risk, to enable strategic consideration of adaptation needs/priorities.	<ul style="list-style-type: none"><li>• How might these processes impact what we value?</li></ul>	Coastal hazard asset exposure assessment	Apr – May-22	Water Technology 2022, Inverloch Region Coastal Hazard Assessment - Report 6 - Coastal Hazard Asset Exposure Assessment, Victoria, June 2022.	Project Update 4 - Technical work update (hazard mapping, values, economics), engagement update. DELWP & Alluvium. April 2022. Erosion, storm tide and permanent inundation hazard maps (region, Inverloch, Venus Bay and Tarwin Lower). Water Technology & DELWP. September 2022. Hazard Map Information Sheet. Alluvium & DELWP. September 2022. Video – Coastal Hazard Assessment. Water Technology. April 2022
			Coastal hazard risk and vulnerability assessment		Alluvium 2022, Cape to Cape Resilience Project - Asset and Values Risk and Vulnerability Assessment, May 2022.	Fact Sheet 5 – Vulnerability and Risk. DELWP & Alluvium. April 2022 Summary Report – Risk and Vulnerability Report Summary. DELWP. October 2022
			Economic base case		Natural Capital Economics & Alluvium, 2022, Cape to Cape Resilience Project – Economics Assessment, June 2022.	

Victoria's Resilient Coast – Adapting for 2100+ framework	Purpose	Key questions	Cape to Cape Resilience Project key deliverables	Timeline	Document citation	Additional products
<b>STAGE 5</b>  <b>Adaptation actions and pathways</b>	identify, assess, consult on and decide which adaptation options and actions are the most appropriate for managing the current and future coastal hazard risks in the study area.	<ul style="list-style-type: none"><li>How can we manage and adapt to these impacts?</li></ul>	Adaptation options and preferences	May – Aug-22	Alluvium 2022, Cape to Cape Resilience Project Adaptation Options - Engagement Report - Adaptation Engagement Outcomes, Victoria, May 2022	Fact Sheet 6 – Coastal Adaptation. DELWP & Alluvium. April 2022 Engage Victoria online survey 2 – Adaptation actions Project Update 5 – Community engagement: adaptation actions survey outcomes. DELWP & Alluvium. July 2022 Video – A strategic approach to adaptation. Alluvium. April 2022.
	This includes a diversity of integrated actions across land management, planning and design, nature based and engineering themes.		Adaptation framework summary paper		Alluvium 2022, Cape to Cape Resilience Project – Adaptation Framework Summary Paper, Victoria, June 2022.	Fact Sheet 7 – Adaptation Actions. DELWP & Alluvium. April 2022
			Adaptation feasibility modelling		Water Technology 2022, Inverloch Region Coastal Hazard Assessment - Report 7 - Adaptation Assessment, Victoria June 2022	Summary Report – Adaptation Action Technical Assessment Report Summary. DELWP. October 2022 Photo montages (various) of engineering adaptation actions. Water Technology. March 2023.
			Economic assessment & cost benefit analysis		Natural Capital Economics & Alluvium, 2022, Cape to Cape Resilience Project – Economics Assessment, June 2022.	
<b>STAGE 6</b>  <b>Plan and implement</b>	Confirm the plan of action for coastal hazard risk management and adaptation and commence implementation.	<ul style="list-style-type: none"><li>Which options are feasible and suitable, both now and in the future?</li><li>How can we plan our response strategically?</li></ul>	Cape to Cape Resilience Plan	Sep-22 – Jun-23	DEECA 2023, Cape to Cape Resilience Plan, prepared by Alluvium and DEECA - June 2023	Project Update 6 – Stage 1 recap (summary reports) and Stage 2 launch, engagement update. DELWP & Alluvium. October 2022 Engage Victoria online survey 3 & on-site pop-up and drop in sessions – Adaptation actions and planning Project Update 7 – Adaptation actions and engagement update. DEECA & Alluvium. March 2023 Project Update 8 – Engagement outcomes. DEECA & Alluvium. April 2023. Project Update 9 – Resilience Plan update. DEECA & Alluvium. June 2023. Resilience Plan summary, DEECA & Alluvium. June 2023 Resilience Plan summary – Video explainer, Alluvium June 2023
	This includes priority actions in the adaptation pathways, shared roles and responsibilities, triggers for review and resources/ requirements.		Cape to Cape Implementation plan/s		DEECA 2023, Cape to Cape Resilience Plan: Implementation Plan, prepared by Alluvium and DEECA - June 2023	
<b>STAGE 7</b>  <b>Ongoing monitoring and review</b>	Ensure coastal hazard risk management and adaptation is accompanied by ongoing monitoring and evaluation process that enables effective implementation, learnings and improvement.	<ul style="list-style-type: none"><li>How can our response be adaptive to changing conditions?</li><li>How are we tracking in implementing our plan?</li></ul>	Cape to Cape Resilience Plan including implementation, monitoring and evaluation			

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